

HAWAI'I INVASIVE SPECIES COUNCIL PUBLIC MEETING

May 20, 2020, 1:00 PM

VOTING MEMBERS

SUZANNE CASE
DEPARTMENT OF LAND & NATURAL RESOURCES

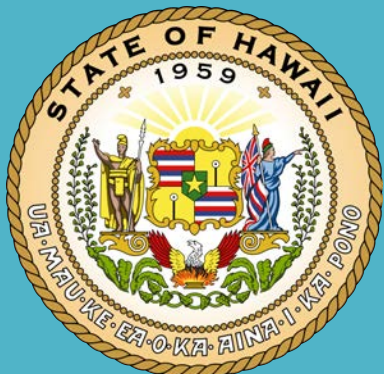
PHYLLIS SHIMABUKURO-GEISER
DEPARTMENT OF AGRICULTURE

KEITH KAWAOKA D.Env
DEPARTMENT OF HEALTH

NICHOLAS COMERFORD, Ph.D.
UNIVERSITY OF HAWAII

MARY ALICE EVANS
DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

DAVID RODRIGUEZ
DEPARTMENT OF TRANSPORTATION



MEETING FORMAT

This meeting is being held remotely, with Council members, legislative participants, and staff participating via online meeting software.

We will attempt to livestream the meeting at:

https://www.youtube.com/channel/UCFT6SAASZIUxd_XgZMCjGsQ





AGENDA

1. Call to order
2. Introductions
3. Approval of minutes from November 22, 2019 meeting
4. **Presentation:** Summary of HISC & CGAPS 2025 Joint Strategy and restructured HISC Working Groups
5. **Submittal:** Requesting approval of the “HISC & CGAPS 2025 Joint Strategy: In Support of the Hawai‘i Interagency Biosecurity Plan”
6. **Presentation:** Aquatic biosecurity capacity needs relating to the federal Vessel Incidental Discharge Act
7. **Presentation:** Outline of potential biosecurity video projects
8. Public Comments
9. Adjournment



Summary of HISC & CGAPS 2025 Joint Strategy and restructured HISC Working Groups



HISC & CGAPS 2025 Joint Strategy

In Support of the
Hawai'i Interagency
Biosecurity Plan



COORDINATING GROUP ACTION
AGAINST INVASIVE SPECIES



HISC Working Groups

Restructured to implement 2025 strategies

Working Group	Chair(s)	HISC Staff	Core Members
PREVENTION/EDRR	Jonathan Ho (HDOA)	Leyla Kaufman (MP)	USDA APHIS, CBP, Nate Dube (OISC/ISCs), Mike Melzer (UH-PEPS), USFWS
LANDSCAPE-SCALE CONTROL	Rob Hauff (DOFAW)	Pat Chee (DOFAW)	HDOA*, Springer Kaye (BIISC/ISCs), Dr. Cheng, Mike Melzer (UH-PEPS), HAL
COMMUNITY ENGAGEMENT	Christy Martin (CGAPS)	Randy Bartlett (HISC), Elizabeth Speith(643pest)	Josh Atwood (DOFAW)*, DAR, Franny Brewer (BIISC/ISCs)
AQUATIC BIOSECURITY	Kim Fuller, Jules Kuo (DAR)	Chelsea Arnott (HISC)	NOAA, HDOT, HDOH
HISC PARTNER NETWORK	No Chair	ALL STAFF	WG Chairs, Designees – Mike Melzer (UH), Justine Nihipali??(DBEDT), HDOT, Lincoln Wells (HDOH)

Aquatic biosecurity capacity needs relating to the federal Vessel Incidental Discharge Act



Aquatic Biosecurity Capacity Needs Relating to the Federal Vessel Incidental Discharge Act (VIDA)

Hawaii Invasive Species Council Meeting

May 20, 2020

Jules Kuo, Ballast Water and Biofouling Program Coordinator

DLNR, DAR in c/o with RCUH, PCSU



Ballast Water Discharge



Vessel Biofouling

Ballast water and vessel biofouling responsible for ~80% of aquatic alien species introductions into Hawai'i (Davidson et al., 2014)



Commercial vessels are at higher risk for new aquatic alien species introductions, other types of vessels are at higher risk for transferring inter-/intra-island and onto coral reefs (Davidson et al. 2014)

A mysterious coral disease is ravaging Caribbean reefs

Off St. Thomas, the disease is moving faster and killing more corals than any disease before



<https://www.sciencenews.org/article/mysterious-coral-disease-ravaging-caribbean-reefs>

Melt away

Stony coral tissue loss disease can kill corals in a matter of days or weeks. Here, a lesion eats away at coral tissue over six weeks.



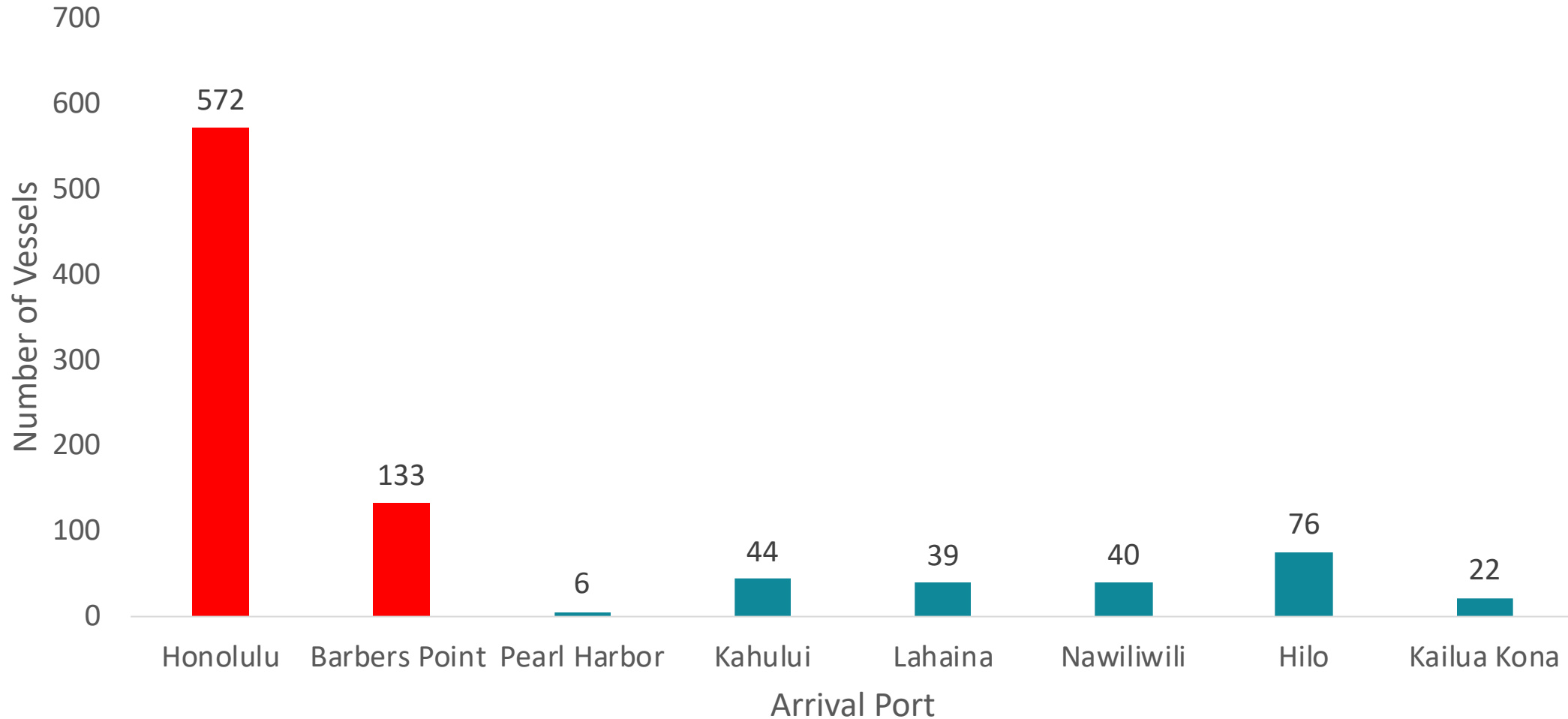
SONORA MEILING

A disease on the move

The researchers are trying to keep up with where and how the disease is spreading.

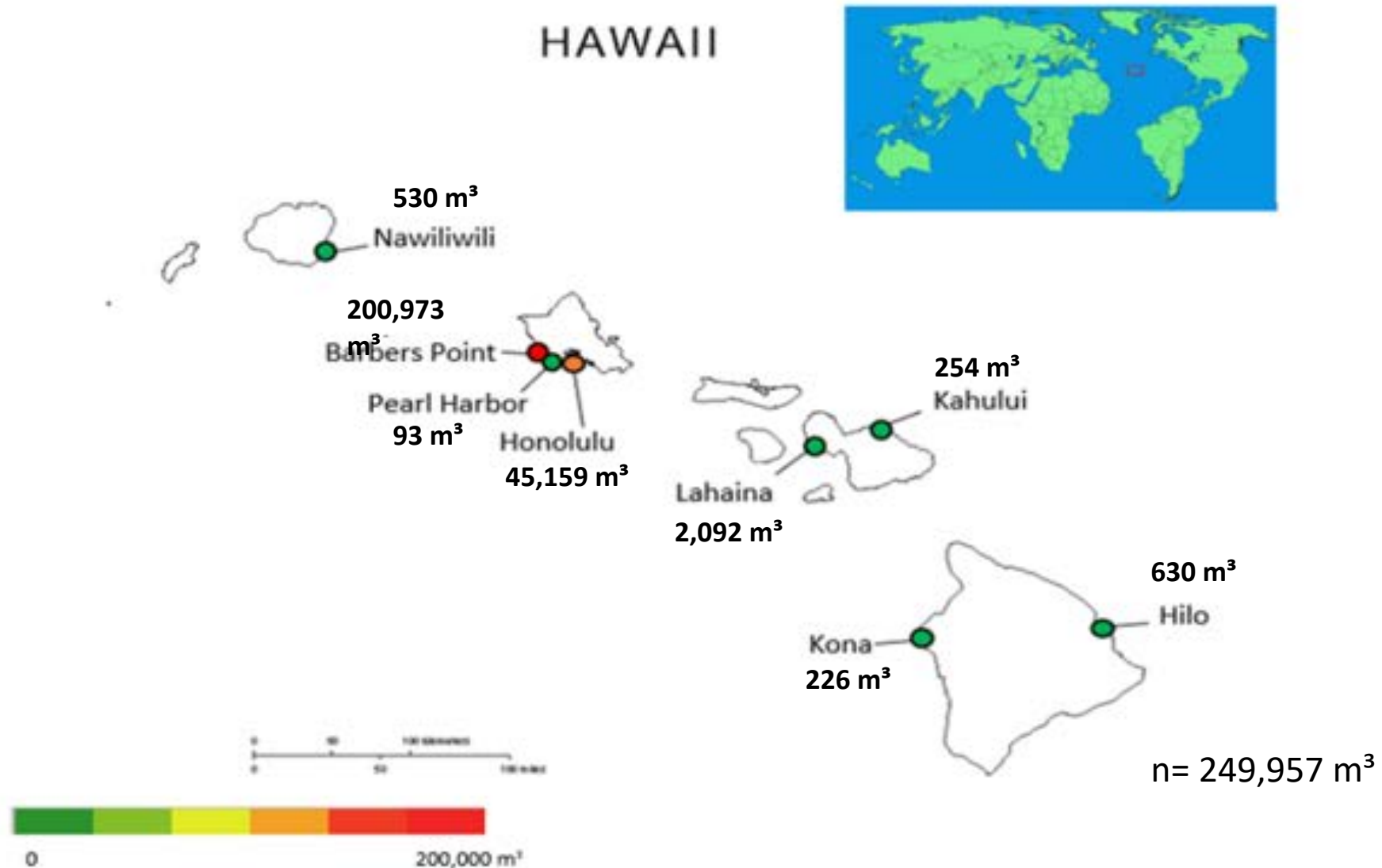
Pathogens may have made their way from Florida to St. Thomas in the **ballast water** of ships, says coral reef ecologist Dan Holstein of Louisiana State University in Baton Rouge. Stony coral tissue loss disease has also been reported on reefs off the east coast of Mexico, Jamaica, St. Maarten and the Dominican Republic.

Total Ships that Arrived to Each Port 2019



n= 932 vessels

Ballast Water Discharged at Each Port



Timeline of Past Events

1997
AAOTF
Act 237

2000
HRS
§187A-32

2003
DLNR, DAR
AIS Management
Plan

2007
HI Ballast
Water Rules
Ch13-76

2013 Hawaii
Ocean
Resources
Management
Plan

2017
Hawaii
Interagency
Biosecurity Plan

2018
Vessel In-
water Cleaning
Resolution
HCR130
& HISC 18-1
Reso

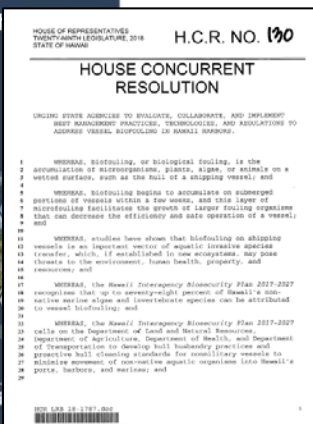
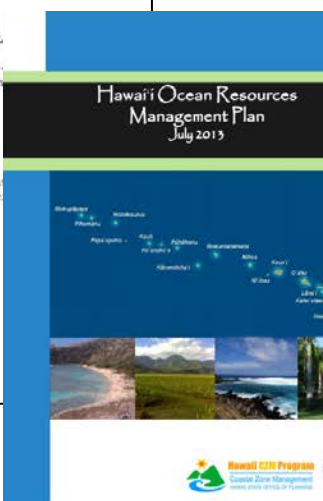
2018
VIDA

FINAL VERSION
State of Hawai'i
Aquatic Invasive Species
Management Plan



DEPARTMENT OF LAND AND NATURAL RESOURCES
Adoption of Chapter 13-76
Hawaii Administrative Rules
August 10, 2007
SUMMARY
Chapter 13-76, Hawaii Administrative Rules
entitled "Non-Indigenous Aquatic Species"

September 2003



Vessel Incidental Discharge Act (VIDA)

Introduction

- December 4, 2018: The **Vessel Incidental Discharge Act** (VIDA) is enacted and changes the U.S. framework for regulating incidental discharges from commercial vessels.
- VIDA passed to streamline the patchwork of federal, state, and local requirements for the commercial vessel community.



Vessel Incidental Discharge Act (VIDA)

Types of Incidental Discharges

- Anti-Fouling Hull Coatings and Leachate
- Aqueous Film Forming Foam
- Ballast Water
- Bilgewater/Oily Water Separator Effluent
- Boat Engine Wet Exhaust
- Boiler/Economizer Blowdown
- Cathodic Protection
- Chain Locker Effluent
- Deck Washdown and Runoff
- Distillation and Reverse Osmosis Brine
- Elevator Pit Effluent
- Exhaust Gas Cleaning System Washwater
- Firemain Systems
- Fish Hold Effluent
- Freshwater Layup
- Gas Turbine Washwater
- Graywater
- Hull Fouling and Cleaning
- Inert Gas Scrubber Washwater
- Motor Gasoline Compensating Discharge
- Non-Oily Machinery Wastewater
- Oil-to-Sea Interfaces
- Pool or Spa Water
- Refrigeration and A/C Condensate
- Seawater Cooling Overboard Discharge
- Seawater Piping Biofouling Prevention
- Sonar Dome Discharge
- Well Deck Discharges



Vessel Incidental Discharge Act (VIDA)

Enforcement

- EPA, the USCG, and U.S. states will have enforcement authority (under CWA Section 309).
- USCG will have primary responsibility for enforcing regulations consistent with the discharge standards established by EPA.
- Enforcement is to be consistent with new USCG inspection, monitoring, data management, and enforcement procedures.
- VIDA authorizes citizen suits under certain circumstances.



VIDA Impacts on State Regulatory Authority



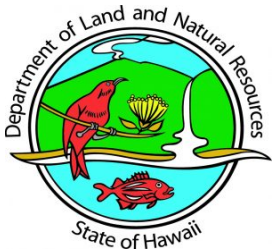
HRS 266-1
HAR Ch 19-42-15

-States are preempted from regulating incidental discharges from fishing vessels over 79' into State waters including commercial harbors



HRS Ch. 342D
HAR Ch. 11-54

-States are preempted from adopting more stringent compliance and enforcement standards to protect our aquatic resources



HRS 187A-32
HAR Ch13-76

-States are preempted from charging a vessel fee to support their biosecurity program, unless the State already had pre-existing fees prior to VIDA

Table 3. U.S. State/Canadian Province 2014 Ballast Water/Biofouling Program Annual Budgets - arranged highest to lowest by 2014 budget.

State/Province (Year started)	2014 Budget (\$millions)	2014 Arrivals (Vessels)	Funding sources
California (2000)	\$ 4.75	9,263	Shipping fee (100%)
Wisconsin (2010)	\$ 0.35	944	Shipping fee (100%)
Washington (2000)	\$ 0.34	4,047	State (85%); Watercraft fee (7.3%); Federal (7.3%)
Oregon (2001)	\$ 0.22	1,044	Shipping fee (50%); State (50%)
Minnesota (2008)	\$ 0.13	761	Shipping fee (85%); State (15%)
Hawaii (2000)	\$ 0.11	1,025	100% grants: HISC and USFWS

VIDA Preservation of State Authority



HRS 266-1
HAR Ch 19-42-15

- EPA/USCG VIDA State consultations
- Co-enforcement authority with USCG
- Data collection



HRS Ch. 342D
HAR Ch. 11-54

- Petition through the Governor to request for more stringent compliance, monitoring, enforcement standards based scientific evidence



HRS 187A-32
HAR Ch13-76

- Apply for no-discharge zones
- All Papahānaumokuākea Marine National Monument regs/policies are unaffected by VIDA

Timeline of Past Events

1997
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Act 237

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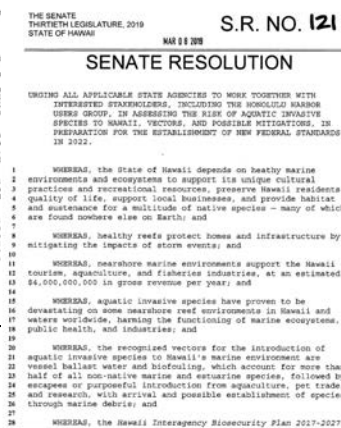
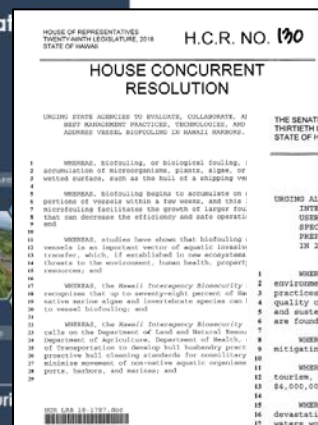
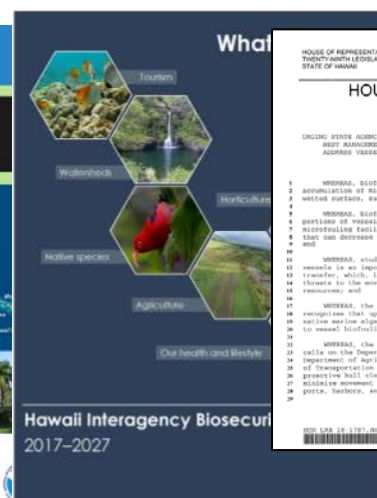
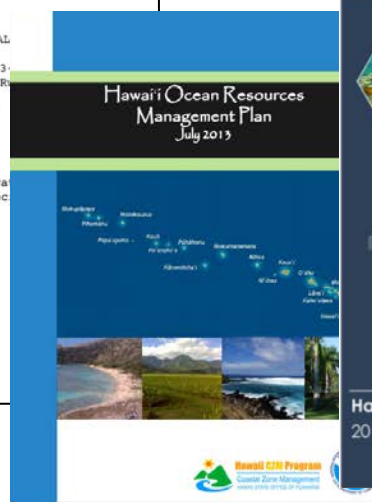
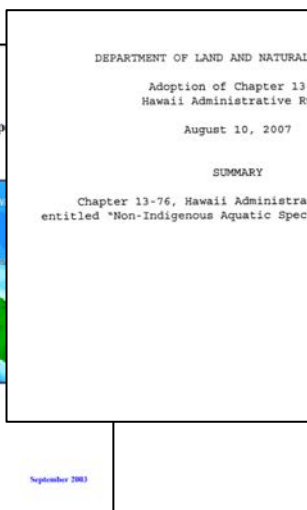
2017
Hawaii
Interagency
Biosecurity Plan

2018
Vessel In-
water Cleaning
Resolution
HCR130
& HISC 18-1
Reso

2018
VIDA

2019
HI Aquatic
Biosecurity
Resolution
SR121

2019
DOT/DLNR
VIDA Fact-
Finding Meeting



DOT/DLNR VIDA Fact-Finding Meeting



-Participants: USCG, NOAA, USFWS, maritime industry representatives, UH aquatic invasive species scientists, DOT, DLNR, DOH

-Goal: Establish a collaborative strategy for filling a major aquatic biosecurity gap – vessel biofouling and ballast water discharge

-Topics:

1. Impacts of aquatic invasive species and importance of filling a major biosecurity gap
2. Impacts of VIDA to state/federal agencies and maritime industry
3. Capacity needs to co-enforce VIDA with USCG and address other vessel type (e.g. recreational vessel) biosecurity risks

**Biologist V
(Program Manager)**

Oversees program.

**Program Specialist IV
(Legal Advisor)**

Develops regs/rules/policy, analyzes policies affecting BW/BF policies in the State, nationally, and internationally.

**CREO IV
(Enforcement Liaison)**

Works with the USCG and field team to attend vessel boardings, maintain chain of custody for samples and enforce penalties for violations.

**Biologist IV
(Lab QA/QC Officer)**

Develops TQAPPs, maintains lab safety and quality to meet ISO standards for BW compliance testing.

Biologist IV (Field Team Supervisor)

Maintains all BW/BF field equipment including SCUBA gear, spearheads projects with Database Specialist II, oversees field/lab specialists during BW compliance testing and biofouling inspections and IWCC system certification testing.

**General Professional IV
(Data Specialist)**

Develops, manages, and maintains reporting form database and technology used during ballast water inspections. Co-leads drafting of reports.

**Biologist III
(Lab Tech.)**

Lab crew member for projects related to BW/BF prevention efforts AND monitoring/ detection/

**Biologist III
(Lab Tech.)**

**Biologist III
(Field Tech.)**

BW/BW vessel inspections, field crew member for projects related to BW/BF prevention efforts AND

**Biologist III
(Field Tech.)**

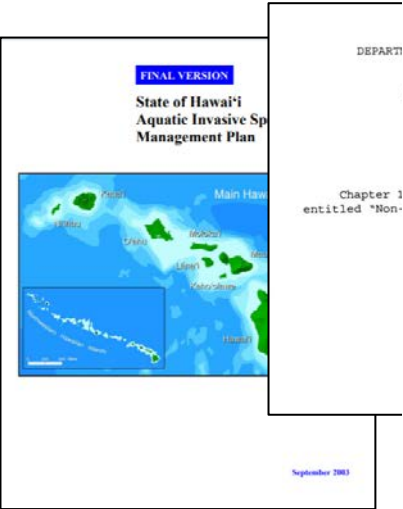
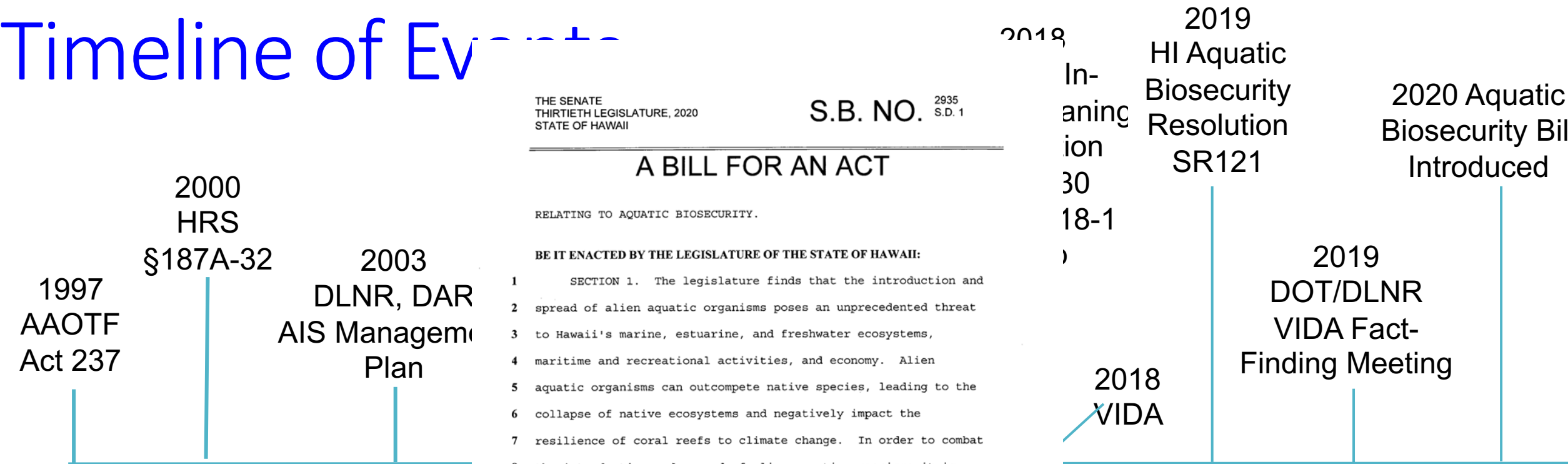
DOT/DLNR VIDA Fact-Finding Meeting



DOT/DLNR VIDA Fact-Finding Meeting



Timeline of Events



THE SENATE
THIRTIETH LEGISLATURE, 2020
STATE OF HAWAII

S.B. NO. 2935
S.D. 1

A BILL FOR AN ACT

RELATING TO AQUATIC BIOSECURITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1SECTION 1. The legislature finds that the introduction and

2spread of alien aquatic organisms poses an unprecedented threat

3to Hawaii's marine, estuarine, and freshwater ecosystems,

4maritime and recreational activities, and economy. Alien

5aquatic organisms can outcompete native species, leading to the

6collapse of native ecosystems and negatively impact the

7resilience of coral reefs to climate change. In order to combat

8the introduction and spread of alien aquatic organisms it is

9imperative that the State assess and manage the pathways of

10introduction and spread.

11The introduction of alien aquatic organisms may occur

12through different pathways such as the release of unmanaged or

13improperly managed ballast water, the spawning or budding of

14species carried to state waters as vessel biofouling, or the

15cleaning of fouling organisms from vessel hulls where they may

16then become established, the arrival of species carried on

17marine debris that washes ashore, and the escape or release of

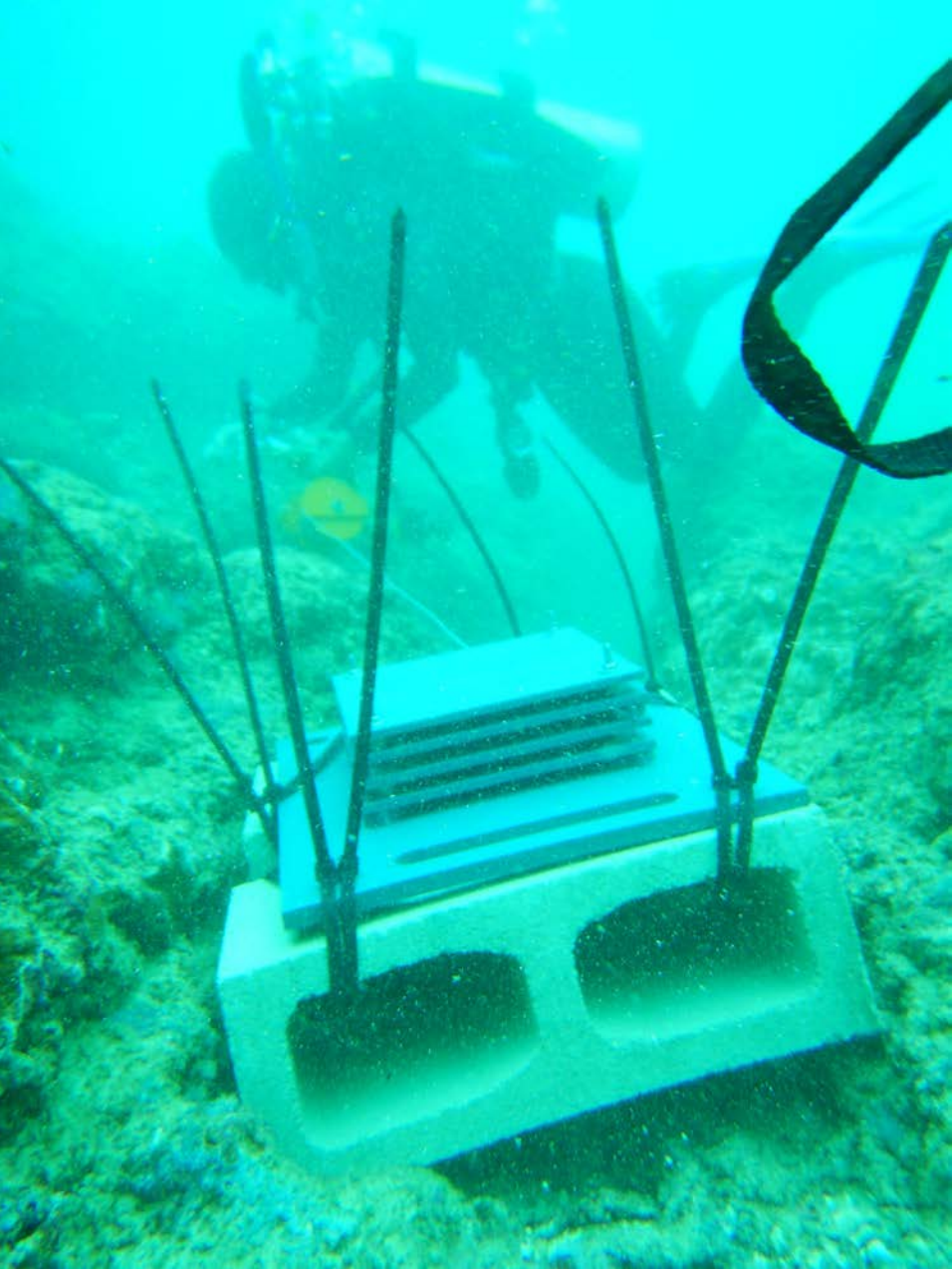
2020-1284 SB2935 SD1 SMA.doc

C.R. NO. 121
JURRE
ION

THE SENATE
THIRTIETH LEGISLATURE, 2019
STATE OF HAWAII
MAR 11 2019

S.R. NO. 121
SENATE RESOLUTION

1WHEREAS, the State of Hawaii depends on healthy marine
2environments and ecosystems to support its unique cultural
3practices and recreational resources, preserve Hawaii residents'
4quality of life, support local businesses, and provide habitat
5and sustenance for a multitude of native species - many of which
6are found nowhere else on Earth; and
7
8WHEREAS, healthy reefs protect homes and infrastructure by
9mitigating the impacts of storm events; and
10
11WHEREAS, nearshore marine environments support the Hawaii
12tourism, aquaculture, and fisheries industries, at an estimated
13\$4,000,000,000 in gross revenue per year; and
14
15WHEREAS, aquatic invasive species have proven to be
16devastating on some nearshore reef environments in Hawaii and
17waters worldwide, harming the functioning of marine ecosystems,
18public health, and industries; and
19
20WHEREAS, the recognized vectors for the introduction of
21aquatic invasive species to Hawaii's marine environment are
22vessel ballast water and biofouling, which account for more than
23half of all non-native marine and estuarine species, followed by
24escapes or purposeful introduction from aquaculture, pet trade,
25and research, with arrival and possible establishment of species
26through marine debris; and
27
28WHEREAS, the Hawaii Interagency Biosecurity Plan 2017-2027;





30

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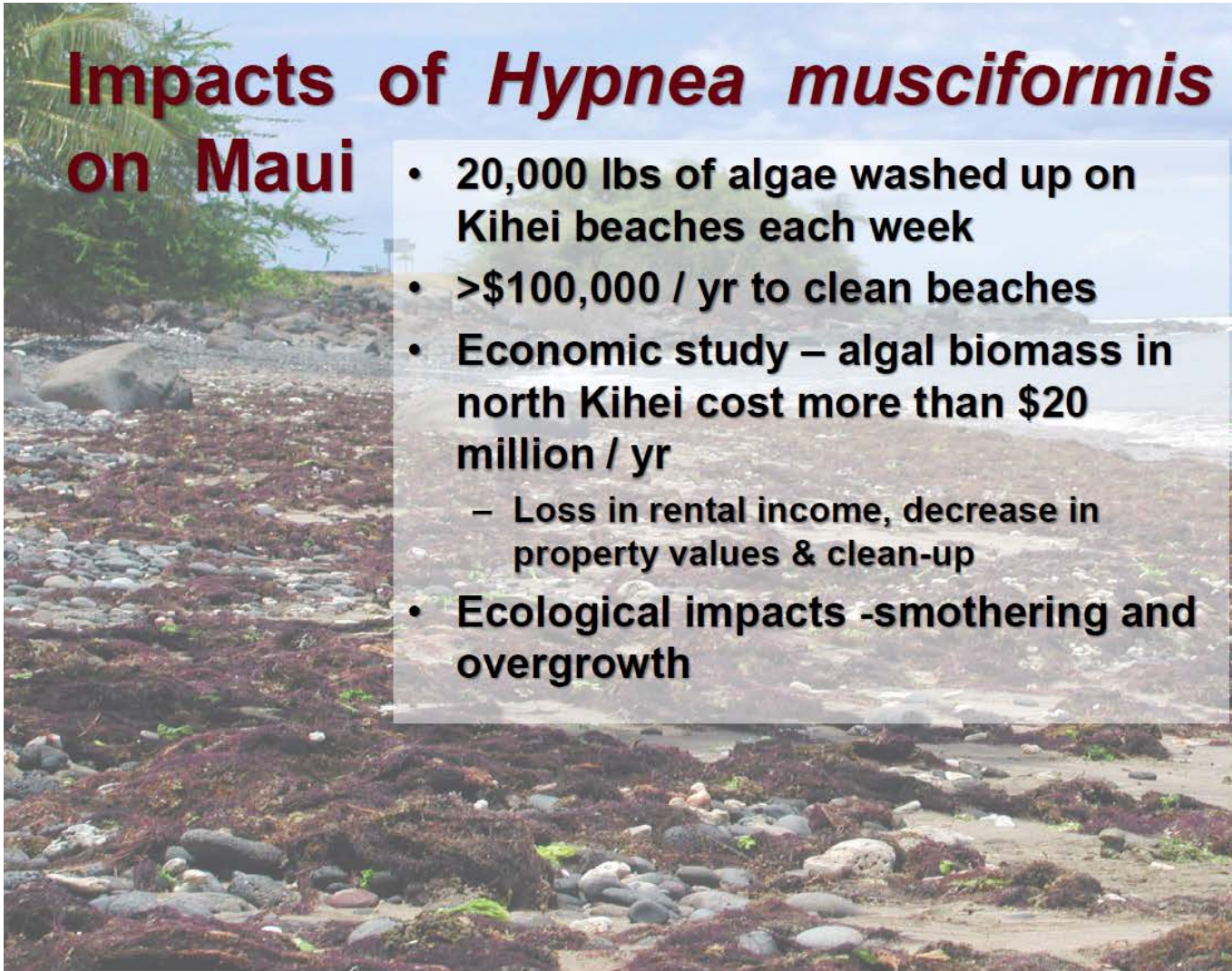
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16 then become established, the arrival of species carried on
17 marine debris that washes ashore, and the escape or release of



Aquatic Invasive Species Impacts

Impacts of *Hypnea musciformis* on Maui

- 20,000 lbs of algae washed up on Kihei beaches each week
- >\$100,000 / yr to clean beaches
- Economic study – algal biomass in north Kihei cost more than \$20 million / yr
 - Loss in rental income, decrease in property values & clean-up
- Ecological impacts -smothering and overgrowth



Aquatic Invasive Species Impacts



<https://www.civilbeat.org/2019/08/papahanaumokuakea-the-reefs-werent-damaged-they-were-just-gone/>



HDOT Harbor's Deputy Director Chow

- That the DOT Harbors Division is committed to protecting the environment and supporting VIDA actions, including revised [Aquatic Biosecurity – SB 2935.SD1.] bill that was earlier heard in this year's legislative session.
- Would like to discuss how the current focus on dealing with the coronavirus and how the economic impacts affect the State of Hawaii's ability to participate in VIDA.



Call-to-Action

- 1) State agency engagement on VIDA
 - Provide public comment proposed EPA discharge standards (Summer 2020)
 - Participate in EPA/USCG state consultation meetings (Aug 2020)
- 2) Governor's petition for:
 - State/USCG co-enforcement of VIDA standards
 - Amending standards unprotective of Hawaii aquatic resources
 - No-discharge zone application
- 3) Personnel and budget requirements to manage top biosecurity gaps: ballast water and vessel biofouling
 - Open to suggestions

References

- General Info on VIDA - <https://www.epa.gov/vessels-marinas-and-ports/vessel-incident-discharge-act-vida>
- EPA VIDA Overview (May 7, 2019) - https://www.epa.gov/sites/production/files/2019-06/documents/webinar_final_slides.pdf
- VIDA Public Listening Session Discharge (May 20, 2019) - https://www.epa.gov/sites/production/files/2019-06/documents/vida_discharge_presentations_may_2019.pdf
- USCG Ballast Water Regulations and general VIDA info - <https://www.dco.uscg.mil/Our-Organization/Assistant-Commandant-for-Prevention-Policy-CG-5P/Commercial-Regulations-standards-CG-5PS/Office-of-Operating-and-Environmental-Standards/Environmental-Standards/>
- Coral Disease - <https://www.sciencenews.org/article/mysterious-coral-disease-ravaging-caribbean-reefs>
- <https://wdfw.wa.gov/sites/default/files/publications/01837/wdfw01837.pdf>
- <https://www.civilbeat.org/2019/08/papahanaumokuakea-the-reefs-werent-damaged-they-were-just-gone/>

An underwater photograph showing two divers near the hull of a boat. The water is clear blue. The boat's hull is dark and occupies the upper left portion of the frame. Two propellers are visible on the right side of the boat. The word 'MAHALO!' is written in white, slanted capital letters across the middle of the image. The number '38' is in the bottom right corner.

MAHALO!

Outline of potential biosecurity video projects



Potential Biosecurity Video Projects



HISC staff took 'Ōlelo media production training in 2019



Access to high-quality video production equipment



Free broadcast on local access television channels



Online hosting through HISC accounts

Public Service Announcement(s)



Focused on encouraging pest reporting



Use of 643-PEST phone hotline,
643pest.org, 643PEST mobile app



60-90 second video product



Utilizing little fire ant and coconut
rhinoceros beetle costumes

Biosecurity Miniseries



Three 10-15 minute episodes:
preborder, border, postborder



A behind-the-scenes look the
biosecurity work done by
agencies and partners



Primarily field shots and
interviews

Public Comments



Adjournment

