DAVID Y. IGE GOVERNOR OF HAWAII





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

STATE HISTORIC PRESERVATION DIVISION KAKUHIHEWA BUILDING 601 KAMOKILA BLVD, STE 555 KAPOLEI, HAWAII 96707

APPROVED MINUTES O'AHU ISLAND BURIAL COUNCIL MEETING

May 13th, 2015 **DATE:** TIME: 10:07 AM

PLACE: Department of Land and Natural Resources

Board Room

Kalanimoku Building, 1st Floor

1151 Punchbowl Street Honolulu, Hawaii 96813

ATTENDANCE:

Members: Hinaleimoana Wong-Kalu

> Elton Pokii Magallanes Norman Mana Caceres

Kali Fermantez Charles Ehrhorn Thomas Shirai

Dana Holck, excused Absent:

Staff: Regina Hilo, Oahu Burial Sites Specialist

Susan Lebo, Interim Archaeology Branch Chief

Kilinahe Keliinoi Kaanohi Kaleikini **Guests:**

> Sean Spencer Matt McDermott Daniel Akiyama Jon Nouchi Kawika Farm David Shideler Aulii Mitchell Nicole Ishihara Clifford Lau Xianping Li Lani Maa Lapilio Kyle Okino

CALL TO ORDER I.

The Oahu Island Burial Council (OIBC) chair, Hinaleimoana Wong-Kalu, called the meeting to order at 10:04 AM.

II. **ROLL CALL/PULE**

SUZANNE D. CASE CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

KEKOA KALUHIWA

W. ROY HARDY ACTING DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

OIBC members introduced themselves: Hinaleimoana Wong-Kalu, Elton Pokii Magallanes, Norman Mana Caceres, Kali Fermantez, Charles 'Chuck' Ehrhorn, Thomas Shirai. Thomas Shirai opened with a prayer.

III. APPROVAL OF MINUTES

A. Minutes from 11/12/14

Motion: to accept the minutes Motioned by: Vice Chair Ehrhorn 2nd: Pokii Magallanes Passed unanimously

B. Minutes from 12/18/14

Motion: to accept the minutes Motioned by: Vice Chair Ehrhorn 2nd: Kali Fermantez Passed unanimously

C. Minutes from 3/11/15

D. Minutes from 4/08/15

Motion: to accept the minutes Motioned by: Mana Caceres 2nd: Vice Chair Ehrhorn Passed unanimously

Comments from board members:

Chair Hina Wong-Kalu: (summarized from Hawaiian language testimony)

- (1) points brought up that have strong testimony in support or opposition should be recorded in greater detail so the issues raised and the testimony given can be revisited in the minutes
- (2) in matters with strong contention and discussion in the community, more detail is requested by the Chair

Vice Chair Ehrhorn:

- (1) appreciates the format
- (2) agrees that more detail could be included in regards to public testimony Wong-Kalu:
 - (1) minutes are succinct and show the matters voted on and their outcomes
 - (2) when future burial councils review the minutes to see why decisions were made, they should be able to get information about community testimony as well as the decisions and their outcomes

Floor opened for public testimony after the motions and voting concluded:

Kaanohi Kaleikini:

(1) agrees with adding more detail to the minutes, especially in regards to public testimony in support or opposition of descendant recognitions

Wong-Kalu:

(1) any support or opposition is good to record

Kawika Farm (HART):

(1) in response to issues on another island, SHPD used to have verbatim minutes; recordings were also used in substitution of verbatim minutes

Kaanohi Kaleikini:

(1) minutes that were not done verbatim sometimes translated incorrectly, or conveyed the wrong mana'o

Ehrhorn:

- (1) for example, for Kunia Farmlands, have bullet points that list the issues discussed and/or the concerns raised
- (2) verbatim minutes would be ponderous for the staff
- (3) request that the 801 South Street representative come to the OIBC

IV. BUSINESS

A. Draft Burial Treatment Plan for Human Skeletal Remains Designated SIHP #50-80-09-7753 Features 1, 2, and 3 and SHIP #50-80-09-7752 Feature 9 Encountered in the Reconstructed Wastewater Systems and Bathhouse Replacement Project Archaeological Inventory Survey and Data Recovery at Kualoa Regional Park, Kualoa Ahupua'a, Ko'olaupoko District, O'ahu TMK [1] 4-9-004:001 por.

Information/Discussion/Recommendation: Update on the above project.

Updates provided by David Shideler, Cultural Surveys Hawaii; and Lani Maa, Aukahi LLC Shideler:

- (1) Preliminary courtesy consultation on a draft BTP
- (2) 4 separate finds, none in original archaeological context
- (3) Brief background history of the area:
 - (a) Previously there was a long runway accommodating bombers and fighters that changed the stratigraphy of the area significantly
 - (b) Disturbed finds have been somewhat common over the years
- (4) The BTP submitted follows the plan submitted and published in Ka Wai Ola (the Office of Hawaiian Affairs' newspaper), which proposes relocation:
 - (a) The nature of the finds are not in situ primary burials
 - (b) There is a long history of finds at Kualoa history of erosion along East Beach, with relocation to an existing facility in the northwest portion of the park. It is a possibility that the iwi addressed in this BTP are *pili* to the *iwi* currently housed in the existing facility
- (5) One individual, Ms. Hannah Reeves, of Kailua-Kona, came forward in response to the published ads. Shideler indicated that she should submit documentation with an application for cultural or lineal descent. Shideler asked if she had any strong feelings about preservation in place or relocation, and she did not at that time. A copy of the draft BTP was provided to her.
- (6) A copy of the draft BTP has been sent to other *kupuna* and *kamaaina*, including: Dawn Wasson, Kathleen and Creighton Hautoon (??), Ahi Logan, Calvin Hoe, Liko Hoe, Keoki Fukumitsu (document returned to CSH), Dawn Unga (??), and John and Paul Reppun.
 - (a) Looking for guidance OIBC may have
 - (b) Individuals who may have come forward to be recognized as cultural or lineal descendants
 - (c) In consultation with SHPD, no one has been previously recognized as cultural or lineal descendant to Kualoa.
- (7) Presenting before the OIBC for 2 reasons:
 - (a) Recovery and reinterment, which is the status quo at Kualoa
 - (b) Recommendations for other manners of outreach

Questions from Burial Council members:

Ehrhorn:

Does p. 26 show the current condition of the existing vault?

Shideler:

- (1) Unsure about the current condition
- (2) Vault is a compartmentalized concrete construction with water rounded basalt boulders in a secluded portion of the park
- (3) Has not been well-maintained in terms of vegetation

Ehrhorn:

- (1) This vault is one of the first projects the burial council was involved in; there was a local family who lived in the neighboring valley (of Hakipuu)
- (2) The family and the discussion is likely recorded in the minutes from the 1990's. They had made a commitment to the burial council at that time.
- (3) Concerned about how much grass is there, as it could uproot stones
- (4) Not sure if SHPD has minutes from those days

Shideler:

Will look into the matter further

- (1) Calvin Hoe, Liko Hoe, and Keoki Fukumitsu are kamaaina of the valley
- (2) Ahi Logan at one point saw himself as kahu of the area
- (3) Paul Cleghorn contributes to the archaeology but is not directly involved in the burial vault maintenance

Lani Maa:

(1) The AIS was approved in June 2014

Ehrhorn:

- (1) Request to SHPD to look into the minutes from the 1990's
- (2) There would have been a City and County member on the OIBC

Maa:

- (1) Meetings were held at Kualoa Regional Park in the afternoon
- (2) Lineal descendants are always notified
- (3) Has invited Kali Fermantez before

Kali Fermantez:

- (1) Yes, has been invited but has not been able to make it
- (2) Koolaupoko does not currently have an OIBC representative
- (3) Has Cy Bridges received a copy of the BTP?

Maa:

(1) Yes, we always keep him in the loop

Wong-Kalu:

- (1) Woud like to have an update about Koolaupoko OIBC seat
- (2) Outreach efforts and community engagement should always be conducted faceto-face
- (3) Would like Shideler to get in touch with someone to maintain the area, especially since there was a commitment by previous stewards to take care of the area

Ehrhorn:

(1) Technical question; the maps have a project area in blue, and there's a blue rectangle in the middle of the field. When it was first discussed, the blue rectangle was not going to be even with the topography of the surrounding area. Is this still the case?

Shideler:

(1) Yes. There are engineering constraints, and the project has been under consideration and revisions for more than a decade. Engineering looked at ways to mitigate that and decided that it still needed to be above ground.

Maa:

(1) The area needs to be mounded up.

Wong-Kalu:

- (1) Mahalo to Koolauloa for lending support
- (2) If there's a meeting and Koolauloa cannot attend, then please call Hina and she will provide support and attend if possible to ensure that someone is present that represents the OIBC
- (3) Where are the meetings held?

Maa:

- (1) At the park
- (2) During the afternoon

Wong-Kalu:

- (1) CSH does a lot of the outreach and has many projects. Having face-to-face engagement is beneficial; include as a potential outreach.
- (2) E.g. If you engage with mail, people may not be as receptive
- (3) If they know who's been consulted or who is part of the conversation, there will be more impetus to engage
- (4) Will you be able to get in touch with someone who can take care of the area?

Maa:

(1) We will take that request back to the area

Ehrhorn:

(1) That was 25 years ago.

Kaanohi Kaleikini:

Where are the fragments currently?

Shideler:

Still in the ground

Kaanohi Kaleikini:

- (1) Requesting a copy of the BTP
- (2) Many of the families who came forward on the Punaluu Board of Water Supply project are those that have been mentioned here
- (3) Surprised that those families have not come forward for recognition
- (4) Some of those families, and Kaanohi's is one, are NAGPRA claimants for Mokapu; Kaanohi's family and those families are not state recognized descendants but are NAGPRA claimants

Fermantez:

At that meeting, was Aunty Dawn there? The Matun's?

Maa:

Yes, they were at the meeting.

Wong-Kalu:

- (1) Often asked about how an individual can go about engaging with the process of iwi kupuna.
- (2) If you have someone genealogically connected to the moku, and they come forward, they are logically the first to come forward to respond.

(3) If you have no people recognized to the moku and others come forward from outside the moku, the process shall avail itself to that possibility.

Kaanohi:

(1) My kupuna always taught us to handle our kuleana and get over there.

Fermantez:

(1) So there are no identified descendants for any of Kualoa? Or just for this project?

Maa:

(1) Kualoa has lineal descendants that were recognized in the early 2000's, because there are a lot of *iwi* that are encountered in the area. These descendants are always notified.

Fermantez:

(1) So they're already part of this process?

Kaanohi:

- (1) Those lineal recognitions came at a time when the burial council was at the beginning of understanding the recognition process, and were granting lineal recognition freely.
- (2) Some of those lineal descendants very rarely speak up about the iwi that are encountered at the Marine Base
- (3) Some of the lineal recognitions were to kupuna outside of the family's Ehrhorn:
 - (1) Kaanohi raised a good point. There were cases where families came forward as lineal descendants and the burial council consulted with them as such, but they were never formally asked to submit paperwork or documentation to

Kaanohi:

(1) That's why some chose to go the NAGPRA route.

Fermantez:

Mahalo for the opportunity to learn more about the process and the challenges that `came before

B. Honolulu Authority for Rapid Transportation Project, Honouliuli, Hōʻaeʻae, Waikele Waipiʻo, Waiawa, Mānana, Waimano, Kalauao, ʻAiea, Hālawa, Moanalua, Kahauiki, Kalihi, Kapālama and Honolulu Ahupuaʻa, Ewa and Kona Districts, Oʻahu, Multiple TMKs.

Information/Discussion/Recommendations: Update on the above project.

Council member Caceres recused himself from the table

substantiate their claim.

Updates provided by: Kawika Farm (HART), Jon Nouchi (HART), and Matt McDermott (CSH) Kawika:

- (1) Had a meeting with the descendants and informed them of the council's determination about the BTP
- (2) Discussed the concerns raised by the OIBC, including the suggestion of including DLNR's # on the concrete cap, which was accepted by the descendants and will be implemented as part of the BTP
- (3) No iwi related updates
- (4) Awaiting acceptance of the BTP by SHPD to start implementing the specifics of the BTP

Jon:

General project updates

- (1) Project is moving forward; as of May 2015, more than 70% of the project's maintenance and storage facility, the MSF, also known as the rail operations center, the ROC, is complete. Located at the base of the intersection of H1 and H2 situated between Waipahu HS and LCC
- (2) Most noticeable progress is within the West Oahu Farrington Highway segment.
- (3) Progress along 2nd phase, Kamehameha Highway, is not as apparent but work on the utilities is ongoing.
- (4) Utility relocation is being done at the Airport to Middle Street segment.
- (5) Shaft work is being done in several places.

Ehrhorn:

How high does the Kunia Road overpass go?

Jon:

A minimum of 15 feet above the Fort Weaver overpass Spans and guideways are not permanently affixed until a later stage

Floor opened for public testimony No testimony offered

C. Kawaiaha'o Church Multi-Purpose Building Renovation Project, Honolulu Ahupua'a, Kona District, Island of O'ahu, TMK: [1] 2-1-032:017.

Information/Discussion/Recommendation: Update on the above project.

No Kawaiahao representative present to provide project updates:

SHPD update provided by Regina Hilo:

(1) We received the revised the AISP and will be looking over it.

Wong-Kalu

(1) Addressing Dr. Lebo, how quickly can the council expect you to review the document and provide comments?

Dr. Lebo:

(1) By the end of May, and have comments to provide at the June OIBC

Ehrhorn:

(1) Keep, on the record, the concerns brought about at the April 2015 OIBC regarding the church disinterring individuals which were identified on a map, and today cannot be properly re-identified by the church

Kaanohi

(1) Asked for lineal descendant recognition, but was given cultural descendant recognition

Wong-Kalu:

(1) Although the iwi are not present in the space (recorded on the map), there is enough impetus between the recordation of the iwi that was there and Kaanohi's family, and that would be enough to bring before the council for lineal descent. That is the least the council can do given the situation. You can prove you're lineal descent to those iwi.

Fermantez:

How many names are on the map?

Kaanohi:

Three family graves in one plot

Fermantez:

How many altogether?

Ehrhorn:

Quite a few

Wong-Kalu:

Cultural parallel to Samoan culture

Physical challenge regarding claim of iwi

Hawaii is modest and passive in our engage of iwi

Tonga as well

Kaanohi:

- (1) There are also pre-contact burials present that pre-date Kawaiahao Church
- (2) Per conversation with Halealoha Ayau, Kamehameha I gave the land to the church because it was already a known burial ground
- (3) There are also the bones of our people who suffered to build that church, who dove great lengths to get the coral to build the church

Wong-Kalu:

- (1) That would be the ultimate sacrifice within that cultural context
- (2) Both traditional and Christian-style burials are our ancestors

Kaanohi:

- (1) The church will be organizing a meeting soon with descendants and community Wong-Kalu:
 - (1) The OIBC was one of the consulting parties, but has yet to be notified
- D. International Market Place Re-Development Project, Waikīkī Ahupua'a, Honolulu (Kona) District, O'ahu, TMKs: [1] 2-6-022:010 (por.), 036-039, and 043

Information/Discussion: Update on the above project.

Council member Caceres recused himself from the table

Updates provided by: David Shideler, CSH

Shideler:

- (1) In the past month, only one iwi kupuna find, BF 38, an in situ burial, discovered on April 10th, 2015
- (2) This is the 16th in situ burial find during archaeological monitoring; there have been other finds of disarticulated remains in disturbed context
- (3) In consultation with descendants, on site monitors, SHPD, and project engineers, the burial has been preserved in place
- (4) Completion date of June/July 2016, most of the ground disturbance has already taken place
- (5) Addressing the TMK complexities that arose at the last OIBC meeting
 - a. 5 TMK parcels, 2 Princess Kaiulani parcels, and right-of-way as well
- (6) Iwi kupuna encountered at the International Market Place (IMP) project have been encountered in 4 parcels of the IMP:
 - a. TMK: [1] 2-6-002:036,037, 038, and 039
 - b. One of the Princess Kaiulani parcels: TMK: [1] 2-6-002:001
 - c. City and County Kalakaua right-of-way: TMK: [1] 2-6-002:Kalakaua Right of Way

Floor open for testimony

Kaanohi:

(1) Encourages OIBC members to visit the curation facility and IMP campus

(2) Council member Caceres has done a great job with malama iwi kupuna Wong-Kalu

Coordinate with Lani Maa, David Shideler, and SHPD

E. Section 106 Consultation, National Memorial Cemetery of the Pacific at Puowaina (Punchbowl): Expansion and Improvement Project, Pauoa and Makiki Ahupua'a, Honolulu District, O'ahu, TMK: [1] 2-2-005:001 (por.), 002 (por.) and 005 (por.) Information/Discussion: Update on the above project.

No representative present to update

Wong-Kalu:

(1) This is a standing agenda item

Kaanohi:

Is there a monitor present?

Regina:

Yes, there is an archaeological monitor

Keala Pono Archaeology is working with the Papakolea community

DOT was interested in hearing how the OIBC meetings proceed

V. INADVERTENTS/COMMUNICATIONS

A. Letter dated February 25, 2015 from the State of Hawaii Department of Transportation Subject: National Historic Preservation Act, Section 106 Consultation; Pali Highway Improvements, Vineyard Boulevard to Kamehameha Highway, Kailua and Honolulu Ahupua'a, Ko'olaupoko and Kona District, O'ahu Island; Federal Aid Project No. NH-061-01(35) & TBD; TMKs [1] 8-005 thru 011;1-9-001 thru 003,005, 007 thru 010; 2-1-004,005,009;2-2-001, 002, 008 thru 011, 020 thru 022, 031 thru 034, 044, thru 045, 050, 054; 4-2-010 & 011; 4-5-035 & 042

SHPD requests that DoT bring a representative to present before the OIBC rather than send correspondence

Wong-Kalu read the project specifics onto the record

Kaanohi:

- (1) Is CSH doing the archaeological monitoring?
- (2) Request that archaeological and cultural monitoring be provided

Wong-Kalu:

Request that the DOT come to the OIBC's meetings to consult directly Fermantez:

Is DOT required to come?

Wong-Kalu:

- (1) It's federally funded, so Section 106 Consultation applies
- (2) If they want to do what's right, they'll come

SHPD Lebo:

- (1) OIBC can reach out to them and become a consulting party
- (2) OIBC can specify how they would like to be consulted
- (3) Ground disturbance will not be going beyond base course for road construction
- (4) Light pole installation will be deeper
- (5) Light diodes will change

Wong-Kalu:

Joint meeting held on March 18th according to the correspondence Will send an email

Kaanohi:

Requested a copy of the letter

Council member Pokii Magallanes provided Kaanohi with his copy

B. Letter dated March 10, 2015 from the Department of the Army, Honolulu District, U.S. Army Corps of Engineers; NHPA Section 106 Consultation on the Ala Wai Canal Project

Council member Ehrhorn requested that a Corps of Engineers representative come before the OIBC

Ehrhorn:

- (1) project is extensive
- (2) will address the Corps of Engineers

Wong-Kalu: request to Ehrhorn contact the representative directly

(1) Read the list of consulting parties onto the record

SHPD Lebo:

- (1) Met with Loren Zulick, project is still in the design phase, this is one of several projects involving the Ala Wai
- C. Letter dated March 31, 2015 from Haseko (Ewa), Inc. Site visit invitation to the Kauhale Preserve reinterment site

VI. ANNOUNCEMENTS

A. Next meeting date is scheduled for Wednesday, June 10th, 2015 at 10 AM.

Meeting adjourned at 1:44 PM

Approved and ratified at the Oahu Island Burial Council's meeting on June 10, 2015

Motion: to approve the minutes for the 5/13/2015 meeting

Motioned by: C. Ehrhorn

2nd: M. Caceres

Vote: 6 AYES, none opposed

Respectfully submitted by Regina K. Hilo, Burial Sites Specialist, History and Culture Branch 6/11/2015