State of Hawai'i DEPARTMENT OF LAND AND NATURAL RESOURCES Division of State Parks Honolulu, Hawai'i 96813

December 7, 2018

Board of Land and Natural Resources State of Hawai'i Honolulu, Hawai'i

SUBJECT: Establish a Volunteer Agreement with Protectors of Paradise at the Mākua-

Keawa'ula Section of Ka'ena Point State Park, Wai'anae, O'ahu TMK: (1) 8-1-001:004, por. 006, and por. 007 and 8-2-001:001, 022

The Curator Program was initiated in 1987 by the State Historic Preservation Division (SHPD) and the Division of State Parks to encourage community involvement in the care and management of historic and cultural sites on State-owned properties. Over the years, this volunteer program has expanded to include natural resources in the parks and projects such as educational programs, interpretation, and site restoration. The agreements developed between the organization and the Department of Land and Natural Resources (DLNR) outline the responsibilities of the volunteer organization for a 5-year term.

Ka'ena Point State Park was set-aside to the Division of State Parks to preserve and protect the natural, cultural, and scenic resources within the 778-acres on both sides of Ka'ena Point. This park consists of two sections: Mokulē'ia on the northern side of Ka'ena Point and the Mākua-Keawa'ula Section on the southern side. The two park sections are separated by the Ka'ena Point Natural Area Reserve situated at the point. This agreement addresses the Mākua-Keawa'ula Section which encompasses Mākua Beach, the coastline makai of Farrington Highway in the ahupua'a of Kahanahaiki, Keawa'ula Beach, and the Keawa'ula area mauka of Farrington Highway where the park comfort station and parking lot are located.

Protectors of Paradise (POP) is a non-profit, 501(c)(3) organization formed in 2016 with a mission of protecting and conserving the land, ocean, community and wildlife of Hawai'i for future generations. POP addresses environmental and community problems, such as litter, illegal dumping, vandalism, and environmental conditions through clean-up projects, education, research, and outreach activities.

POP has partnered with State Parks for the past two years on various clean-up projects at Mākua and Keawa'ula through an Adopt-A-Park agreement. In addition, POP has partnered with NOAA on the Dolphin SMART Program which promotes responsible stewardship of the dolphins that frequent Mākua. They work closely with the Makai Watch Program on educational outreach along the Leeward Coast of O'ahu. Because members of POP have cultural ties to the Mākua-Keawa'ula area, they are knowledgeable about the cultural sites and traditions of the area, including care for the Mākua Cemetery within the park boundaries. These members also participate in the Department's Aha Moku Advisory Committee and have assisted State Parks on cultural matters related to the Mākua-Keawa'ula Section of the park.

POP has requested to move into a formal 5-year volunteer agreement to assist them in their applications for grants, requests for sponsorships, and partnerships with government agencies and community organizations. As an organization dependent on volunteers, it is important that POP has the ability to seek financial support and assistance for carrying out projects and outreach. They propose to continue to work with State Parks on developing projects in the park to protect the resources and provide a public benefit. Proposed projects include removal of invasive plants, planting of more native species, and installation of interpretive signs to promote understanding and awareness of park resources for park users.

RECOMMENDATION:

State Parks encourages community involvement and assistance with the care, management, and interpretation of the resources in the parks. Protectors of Paradise has demonstrated its ability to care for the Mākua-Keawa'ula area, provide educational outreach, and collaborate with State Parks on projects in the park. State Parks recommends that the Board grant approval for DLNR to enter into a 5-year agreement with Protectors of Paradise to allow them to care for the Mākua-Keawa'ula Section of Ka'ena Point State Park subject to the following conditions:

- 1. Review and approval of the agreement by the Department of the Attorney General.
- 2. Amendments and renewals of the volunteer agreement are delegated to the Chairperson.
- 3. And such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.

Respectfully submitted,

CURT A. COTTRELL State Parks Administrator

APPROVED FOR SUBMITTAL:

SUZANNE CASE, Chairperson

Attachment: Draft Agreement with Protectors of Paradise

STATE OF HAWAI'I DEPARTMENT OF LAND AND NATURAL RESOURCES **DIVISION OF STATE PARKS**

AGREEMENT

THIS AGREEMENT, executed on the respective dates indicated below, is effective as of		
, 201, between the Board of Land and Natural Resources, State		
of Hawai'i (hereafter "STATE"), whose address is 1151 Punchbowl Street, Honolulu, Hawai'i		
96813, and Protectors of Paradise (also referred to herein as "POP"), a Hawai'i		
nonprofit corporation, whose address is 94-1035 Pulelo Street, Waipahu, HI 96797, for		
and regarding Mākua-Keawa'ula Section of Ka'ena Point State Park ("Park"),		
ahupua'a of Mākua, Kahanahāiki, and Keawa'ula, district of Wai'anae, island		
of O'ahu, State of Hawai'i [TMK: (1) 8-1-001: 004, por. 006, por. 007 and 8-2-001: 001,		
022].		
INTRODUCTION		
The STATE is the owner of Ka'ena Point State Park . This Agreement		
specifically addresses the <u>Mākua-Keawa'ula Section</u> under the jurisdiction of the		
Division of State Parks (Attachment 1).		
This Agreement provides for assistance with the maintenance, management,		
interpretation, and restoration of park resources and facilities. It is in the public interest and		
serves a public purpose. The arrangements made herein with POP will help improve and		
maintain the park for public use.		
RESPONSIBILITIES OF PROTECTORS OF PARADISE		
POP shall:		

- 1. Coordinate all actions and activities undertaken in the execution of this Agreement with State Parks.
- 2. Designate a project coordinator(s) who shall coordinate all work projects on-site and ensure that all participants complete State Parks' volunteer and release of liability forms (Attachments 2 and 3) and provide the completed waiver forms to State Parks.
- 3. Submit an annual report of activities and volunteer hours performed under this Agreement to State Parks.

- 4. Assist State Parks with the management and maintenance of the park area, including organizing litter and illegal dumping clean-ups and repairs due to vandalism.
- 5. Develop and implement a written training and safety plan for the use of tools, equipment, machinery, and herbicides by volunteers when removing vegetation, planting new vegetation, and maintaining the Park. The following guidelines shall be followed:
 - a. Removal of weeds and vegetation debris from the Park. Vegetation removal shall be done with minimal ground disturbance and include steps to minimize erosion and stabilize the ground surface.
 - b. Cut debris will be chipped and either used on-site in the Park or transported off-site.

 There is to be no burning within the Park.
 - c. Weed-eaters, machetes, lawnmowers, chainsaws, and other hand tools may be used when and where appropriate.
 - d. An herbicide with dissipation properties such as Round-up, may be used to control weeds and vegetation growth. Any herbicide used near the river/marsh/ocean shall comply with Department of Health, Clean Water Branch requirements.
 - e. Establish a safety plan, which must be reviewed and approved by State Parks prior to any work at the Park. This plan shall include the use of safety gear and protection of the public when working in the Park. Safety training and briefings are required prior to any work and use of tools by members and/or volunteers.
- 6. Periodically monitor the condition of the Park. Where possible, attempts shall be made to prevent vandalism and damage. Should any damage be discovered, POP will notify State Parks as soon as possible.
- 7. POP may prepare and implement a landscape plan to remove invasive plants and expand native plantings within the Park. Any planting or landscaping plan shall be reviewed and approved in writing by State Parks prior to implementation.
- 8. POP may prepare and install interpretive devices and displays, contingent upon prior written approval of an interpretive plan by State Parks. If a historic property is involved, prior written approval by the State Historic Preservation Division (SHPD) in accordance with Chapter 13-277, HAR is also required.
- 9. POP may provide educational and interpretive programs in the park, including leading interpretive tours and service projects in the park based on written interpretive plans, educational curriculum, and other materials that have been approved in writing by State Parks.

- 10. POP may install passive park facilities in the Park, such as benches, in compliance with an approved plan if POP receives prior written approval from State Parks and obtains all required permits.
- 11. With State Parks written approval, POP may retain the services of a professional archaeologist for the purposes of conducting archaeological work needed to fulfill the objectives of this agreement or to contribute to State Parks meeting the requirements of the historic preservation project review process (§6E-7 and §6E-8, HRS; Chapter 13-275, HAR). The archaeologist shall meet the professional qualifications established by §13-281-3, HAR, and hold a valid permit to conduct archaeological activities in Hawai'i in accordance with §13-282-3, HAR. If any state funds are applied, all applicable state procurement laws shall be followed.
- 12. Procure, at their own cost and expense, and maintain during the entire period of this Agreement, comprehensive general liability insurance, issued by an insurance company or companies licensed or authorized to do business in the State of Hawai'i, with an AM Best rating of not less than "A-" or other comparable and equivalent industry rating, in an amount of at least \$1,000,000 for each occurrence and \$2,000,000 aggregate, and with coverage terms acceptable to the Chairperson of the Board. The policy or policies of insurance shall name the State of Hawai'i as an additional insured and a copy shall be filed with the State of Hawai'i, Department of Land and Natural Resources ("DLNR"). The insurance shall cover any and all activities and responsibilities set forth in this Agreement.

Prior to or upon execution of this Agreement, POP shall furnish DLNR with a certificate(s) of insurance showing the insurance policy or policies. If the scheduled expiration date of the current insurance policy is sooner than the specified termination date of this Agreement, POP shall, upon renewal of the insurance policy or policies, provide DLNR with a copy of the renewed insurance policy or policies. This insurance shall not be cancelled, limited in scope or coverage, or nonrenewed until after thirty (30) calendar days written notice has been given to DLNR. DLNR may, at any time, require POP to provide DLNR with copies of the insurance policy or policies that are or were in effect during this Agreement.

The Chairperson of the Board shall retain the right at any time to review the coverage, form, and amount of insurance required by this Agreement. If, in the opinion of the Chairperson of the Board, the insurance provisions in this Agreement do not provide adequate protection for

the State of Hawai'i, the Chairperson may require POP to obtain insurance sufficient in coverage, form, and amount to provide adequate protection. The Chairperson's requirements shall be reasonable but shall be designed to assure protection for and against the kind and extent of the risks which exist at the time a change in insurance is required. The Chairperson shall notify POP in writing of changes in the insurance requirements and POP shall deposit copies of acceptable insurance policy or policies and certificate(s) thereof, with incorporated changes within thirty (30) calendar days of receipt of the notice.

The procuring of the required policy or policies of insurance shall not be construed to limit liability under this Agreement nor to relieve or release POP of the indemnification provisions and requirements of this Agreement. Notwithstanding the policy or policies of insurance, POP shall be obligated for the full and total amount of any damage, personal injury, wrongful death, or loss arising out of, or in connection with the activities and responsibilities under this Agreement.

- 13. POP shall defend and indemnify the State of Hawai'i, its officers, employees, agents, and assigns, and hold each of them harmless from any claims and demands from any person(s) arising out of or based on any personal injury, death, or property damage arising directly or indirectly from the activities of its officers, members, volunteers, and contractors set forth in this Agreement. This provision shall survive the termination of this Agreement.
- 14. POP, their parents, subsidiaries and affiliates, successors, assigns, and members remise, release, and forever discharge the State of Hawai'i, and its officers, employees, agents, and assigns, acting in their official capacities with due diligence, from any and all claim(s), demand(s), or cause(s) of action on account of the death or injury to its officer(s) or employee(s), of the property of its officer(s) or employee(s), that may be due or attributable to the activities as set forth in this Agreement. This provision shall survive the termination of this Agreement.
- 15. POP, their parents, subsidiaries and affiliates, licensees, successors, assigns, and members assume all risk of bodily injury, wrongful death, and/or property damage that may be due or attributable to the activities as set forth in this Agreement and hereby waive any and all claims against the State of Hawai'i, its officers, employees, agents, and assigns.

- 16. Use of the Park shall be in accordance with all of the Rules and Regulations of the Division of State Parks (Chapter 13-146, HAR) and all other applicable rules and regulations of the Department of Land and Natural Resources as well as all other applicable rules, regulations and permit requirements of the City and County of Honolulu, State of Hawai'i, and Federal Government, including requirements under HRS Chapter 343 concerning environmental and cultural review prior to any actions that would trigger compliance with this statute.
- 17. POP may sponsor volunteer projects in addition to their regular maintenance responsibilities but State Parks must approve and shall be notified 5 working days in advance of large volunteer projects. A permit may be required for any activity involving over 25 individuals.
- 18. POP will perform all duties and responsibilities without pay from the STATE.

SPECIAL CONDITIONS

POP shall not:

- 1. Conduct or permit commercial activity, including the sale of any items or advertising of commercial products, to be conducted in conjunction with the partnership and maintenance of the site;
- 2. Undertake or permit fund raising activities at the site;
- 3. Permit participants to possess, display, use or consume alcoholic beverages or illegal drugs at the site;
- 4. Permit any temporary or permanent residence to occur at the site;
- 5. Cause any significant disruption to normal park usage; or
- 6. Undertake site improvements unless these tasks are covered in this Agreement or amendments thereto, if any.

RESPONSIBILITIES OF THE STATE

- 1. DLNR, in its sole discretion, will continue to manage and be responsible for the area covered by this Agreement and may issue permits, including commercial permits, conduct archaeological and other investigative activities, install interpretive devices and regulatory signs, and implement management plans. DLNR will consult with the POP on these activities as deemed appropriate by the STATE.
- 2. State Parks agrees to provide information in its possession relating to the park, including but not limited to archaeological and historical information, surveys conducted of archaeological sites or features which are not of a confidential nature, environmental assessments and

- environmental impact statements, and plans regarding existing or proposed future uses of lands within the park. The information State Parks will provide is limited to information that is not confidential.
- 3. The assistance of State Parks may be requested for large clearing and hauling projects. State Parks assistance may be requested for the purchase of supplies and equipment for work conducted at the site, including the purchase and use of herbicides, with the understanding that State resources may be limited or restricted. Such requests should be coordinated with the State Parks Oʻahu District Parks Superintendent.
- 4. In accordance with §6E-7 and §6E-8, HRS, and Chapter 13-275, HAR, State Parks shall be responsible for obtaining concurrence from the State Historic Preservation Division (SHPD) to proceed with proposals under this agreement that could have an effect on historic properties in the park and for submitting for review and approval any reports or plans.

RESTRICTIONS ON THE ROLE OF (ORGANIZATION)

- 1. Tasks not specified in this Agreement may not be undertaken. POP may propose amendments to this Agreement to undertake other tasks. These proposed amendments must be approved by the Board of Land and Natural Resources or its designee.
- 2. It must be emphasized that failure to get approval of additional tasks will likely lead to the revoking of this Agreement and the potential imposition of civil or criminal penalties under sections 6E-11, 6E-11.5, and/or 6E-11.6, HRS, if historic properties are damaged or altered without prior approval of the department.
- 3. It is the role of POP to help protect the Park resources covered by this Agreement and to help provide public access for the park's visitors. POP is not the owner of the Park and cannot restrict access.

CHECKS TO ENSURE PROPER CURATION

- 1. POP and the STATE, through the Division of State Parks, will agree on a schedule for when work will be performed. The STATE will monitor the progress of the work and maintain close communication with POP. POP will notify the STATE in writing if a schedule change is necessary and obtain written approval of said schedule change from the STATE.
- 2. The STATE will make a minimum of two (2) field checks per year to see that proper maintenance is being done. If it is determined that proper maintenance is not taking place, the

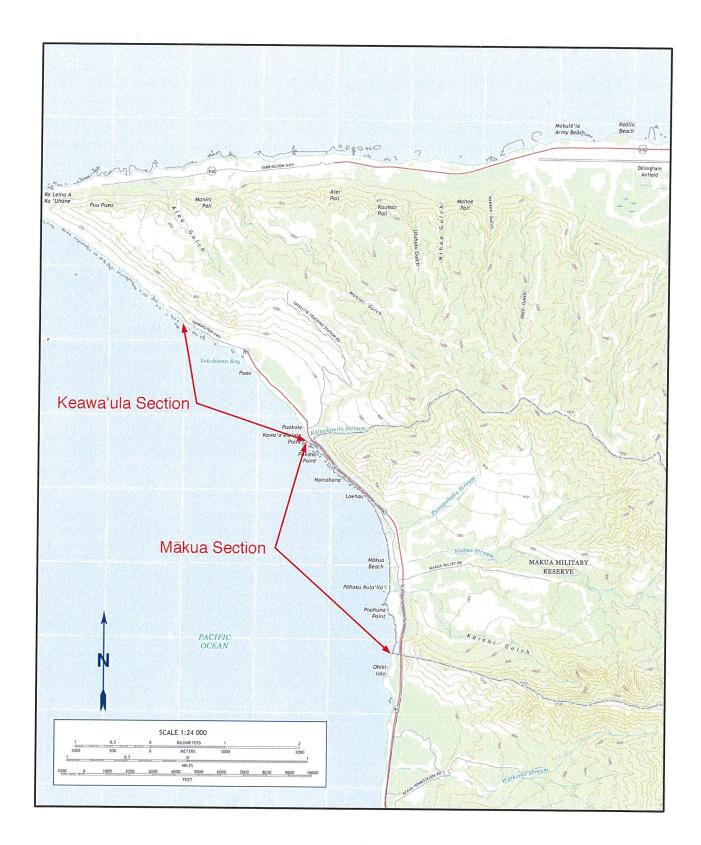
STATE will notify POP in writing of the problem(s) and will provide suggestions to correct the problem(s). POP will be allowed a reasonable time to correct the problem(s) and if they fail to correct the problem(s), the STATE may terminate this Agreement.

INDIVIDUAL MEMBERS AND VOLUNTEERS OF (ORGANIZATION)

POP shall be solely responsible for the actions of its members and volunteers who perform the responsibilities of POP under this Agreement.

TERM & MODIFICATION OF AGREEMENT

The term of this Agreement is for a period of five (5) years beginning on the effective date of the Agreement. Either party may terminate this Agreement after providing the other party with thirty (30) days written notice. This Agreement may be amended only in writing signed by both the STATE and POP.



 ${\bf ATTACHMENT~1a} \\ {\bf M\bar{a}} {\bf kua~and~Keawa'ula~Sections~of~Ka'ena~Point~State~Park~covered~under~the~agreement.}$



ATTACHMENT 1b

Park area under this agreement corresponds to areas makai of the yellow line, including makai of Farrington Highway from Kāneana Cave to the Tracking Station Road and Keawa'ula area encompassing the beach, comfort station and parking lot.

AGREEMENT FACT SHEET & VOLUNTEER WAIVER

Park/Site:	
Name of Group or Organization: _	
Designated Volunteer Supervisor(
1	
2	
	please include your ID number and date of incorporation:
ID No.:	Date:
Date of Agreement:	
List members who are regularly in	avolved in curator activity and titles if applicable:
1	
3	· · · · · · · · · · · · · · · · · · ·
	•
9	
12.	
Work Schedule:	
Emergency Contacts (list names, to	elephone, pager or cellular numbers, in priority order):
1	
2	

Attachment 2



STATE OF HAWAI'I DEPARTMENT OF LAND AND NATURAL RESOURCES

RELEASE OF LIABILITY

Name:	Phone:
Address:	
	and Natural Resources to allow me or my child ies on State of Hawaii property known as the (hereinafter "Park"): (Description of
activity)	
	and ending on I
	d's SAFETY is at moderate to high risk and that
1 accept RESPONSIBILITY. I fully unders	stand, and by my signature acknowledge that:
above-described activity or activities at the Pa	ertain inherent risks and dangers involved with the ark involve certain inherent risks including but not understand that the following conditions, hazards,
• gusty winds	dense, tangled vegetation
 sharp and/or slippery rocks 	thorny plants
stinging or biting insects and spiders	work on or near steam and ocean water
• portable or no bathroom facilities	wet or slippery roads
no potable drinking water	• herbicides
• steep drop-offs	• paint, fuel, and oil fumes
rugged terrain	work in hunting area
• sharp tools	wild animals
lack of nearby medical facilities	flash floods
steep and slippery trail and river crossings	• lack of reliable communication service (including no telephone service)
• harsh weather conditions (ranging from hot and humid to wet and cold)	diseases caused by water, air, or animal vectors

To the extent that my activities may involve the use of motorized tools, hand tools, and/or handling of herbicides, I acknowledge that there are certain inherent risks and dangers involved in such activities, which include (but are not limited to) risk of possible serious bodily injury, death, or poisoning.

Knowing that the above-described activity or activities at the Park may present certain risks and dangers to me or my child, including A RISK OF SERIOUS BODILY HARM OR DEATH, I nevertheless permit myself or my child to engage in the above-described activity or activities at the Park. I voluntarily ASSUME THE RISK OF INJURY OR LOSS created by the above-described conditions, hazards, and dangers at the Park.

With full knowledge of said conditions, hazards, and dangers, I RELEASE AND AGREE TO INDEMNIFY AND HOLD HARMLESS the State of Hawaii, and any and all of its officers, employees, and agents, for death or injury to me or my child or damage to or destruction of any of my or my child's property resulting from the conditions, hazards, and dangers listed above.

In consideration for allowing me or my child to engage in the above-described activity or activities at the Park which I have requested, I, for my heirs, beneficiaries, executors, and administrators, REMISE, RELEASE, AND FOREVER DISCHARGE the State of Hawaii, and any and all of its officers, employees, and agents, acting in their official capacities, from any and all claim(s), demand(s), or cause(s) of action on account of my or my child's death or personal injury or on account of any injury to my or my child's property which may occur from my or my child's negligence, hazards listed herein, or an unforeseeable event, during my or my child's activity or activities at the Park described above.

I understand and acknowledge that the provisions of Chapter 90, Hawaii Revised Statutes, do not apply to me or my child's activities at the Park.

I have read the above waiver and hereby release the State of Hawaii, its officers, employees, agents, and assigns from any and all liability that may result from my above-described activity or activities at the Park.

Signature:	Date:
Printed Name:	
Signature of Parent or Legal Guardian:	·
Printed Name:	Date:
Minor's Name(s):	

Attachment 3