# State of Hawai'i' DEPARTMENT OF LAND AND NATURAL RESOURCES Division of Forestry and Wildlife Honolulu. Hawai'i 96813

April 23, 2021

Chairperson and Members Board of Land and Natural Resources State of Hawai'i Honolulu, Hawai'i

**Board Members:** 

SUBJECT: APPROVE GRANT AWARDS FROM AVAILABLE FUNDS IN THE LAND CONSERVATION FUND, AS REQUESTED IN APPLICATIONS TO THE FISCAL YEAR 2021 LEGACY LAND CONSERVATION PROGRAM AND AS RECOMMENDED BY THE LEGACY LAND CONSERVATION COMMISSION, FOR THE ACQUISITION OF INTERESTS AND RIGHTS IN PARCELS OF LAND HAVING VALUE AS A RESOURCE TO THE STATE, FOR:

- A. KE AO HALI'I (SAVE THE HĀNA COAST)

  APPROVED JANUARY 22. 2021 UNDER AGENDA ITEM C-1
- B. ALA KAHAKAI TRAIL ASSOCIATION, \$1,475,000, FOR THE ACQUISITION OF APPROXIMATELY 1,841.3 ACRES AT KA'Ū, HAWAI'I (KIOLAKA'A), TAX MAP KEY NUMBERS (3) 9-4-001:008, :009, :016, :017, AND :023
- C. ALA KAHAKAI TRAIL ASSOCIATION, \$875,000, FOR THE ACQUISITION OF APPROXIMATELY 348 ACRES AT KA'Ū, HAWAI'I (MANĀKA'A FISHING VILLAGE), TAX MAP KEY NUMBER (3) 9-5-010:026-(APPLICATION WITHDRAWN)
- D. KE AO HALI'I (SAVE THE HĀNA COAST), \$1,863,300, FOR THE ACQUISITION OF APPROXIMATELY 32.7 ACRES AT HĀNA, MAUI (MOKAE II LANDS), TAX MAP KEY NUMBERS (2) 1-4-010:008, :009, :010, AND:012
- E. MOLOKA'I LAND TRUST, \$1,100,000, FOR THE ACQUISITION OF APPROXIMATELY 1,816 ACRES AT KONA, MOLOKAI (MAPULEHU: VALLEY TO SUMMIT), TAX MAP KEY NUMBERS (2) 5-7-005:002 AND :027 (APPLICATION WITHDRAWN)
- F. DIVISION OF FORESTRY AND WILDLIFE, \$2,000,000, FOR THE ACQUISITION OF APPROXIMATELY 11,020 ACRES AT WAILUKU, MAUI (NĀ WAI 'EHĀ), TAX MAP KEY NUMBERS (2) 3-2-014:001, (2) 3-3-003:003, AND (2) 3-5-003:001

ITEM C-2

- G. DIVISION OF FORESTRY AND WILDLIFE, \$500,000, FOR THE ACQUISITION OF A CONSERVATION EASEMENT OVER APPROXIMATELY 2,780 ACRES AT KONA, HAWAI'I (HĀLOA 'ĀINA ROYAL HAWAIIAN SANDALWOOD), TAX MAP KEY NUMBERS (3) 7-9-001:013, :014, AND :015
- H. THE WAIPA FOUNDATION, \$600,000, FOR THE ACQUISITION OF APPROXIMATELY 0.25 ACRES AT HALELE'A, KAUA'I (HALULU FISHPOND ACCESS), TAX MAP KEY NUMBER (4) 5-6-004:017
- I. HAWAIIAN ISLANDS LAND TRUST. \$700,000. OF **CONSERVATION** ACQUISITION Α EASEMENT OVER ACRES AT APPROXIMATELY 17.1 KO'OLAUPOKO, O'AHU (WAIKALUA LOKO I'A), TAX MAPKEY NUMBER (1) 4-5-030:052 (POR)
- J. DIVISION OF FORESTRY AND WILDLIFE, \$1,191,500, FOR THE ACQUISITION OF APPROXIMATELY 0.46 ACRES AT HONUA'ULA, MAUI (KEONE'Ō'IO BAY COASTAL PROTECTION), TAX MAP KEY NUMBER (2) 2-1-004:068

#### AND

EXEMPT PROPOSED AWARDS FOR ACQUISITION OF INTERESTS AND RIGHTS IN PARCELS OF LAND, IDENTIFIED AS SUB-ITEMS F AND J, ABOVE, FROM THE REQUIREMENT TO PROVIDE AN EASEMENT TO THE DEPARTMENT, PURSUANT TO SECTION 173A-4, HAWAI'I REVISED STATUTES

#### AND

EXEMPT PROPOSED AWARDS FOR THE ACQUISITION OF INTERESTS AND RIGHTS IN PARCELS OF LAND, IDENTIFIED AS SUB-ITEMS B, D, F, G, AND J, ABOVE, FROM THE REQUIREMENT TO PREPARE AN ENVIRONMENTAL ASSESSMENT, PURSUANT TO CHAPTER 343, HAWAI'I REVISED STATUTES AND CHAPTER 11-200.1, HAWAI'I ADMINISTRATIVE RULES.

#### SUMMARY

The Division re-submits the recommendations presented to the Board at its meeting held January 22, 2021, under Agenda Item C-1, with three modifications. These recommendations request that the Board:

(1) approve up to \$2,818,300 in Legacy Land Conservation Program grant awards, from available funds in the Land Conservation Fund, as requested in ten applications to the Fiscal Year 2021 Legacy Land Conservation Program, for the acquisition of interests and rights in parcels of land having value as a resource to the State, subject to standard and special conditions;

- (2) exempt awards of Fiscal Year 2021 grant funds from the requirement to provide an easement to the Department, pursuant to State law governing acquisition of resource value lands; and
- (3) exempt up to five awards of Fiscal Year 2021 grant funds from the requirement to prepare an environmental assessment, pursuant to State environmental review law.

At its meeting held January 22, 2021, under Agenda Item C-1, the Board approved a Fiscal Year 2021 Legacy Land Conservation Program grant award of \$1,581,700 to Ke Ao Hali'i (Save the Hāna Coast) for the acquisition of approximately 30.3 acres at Hāna, Maui (Maka'alae Lands), and deferred action on the remaining applications. The Legacy Land Conservation Commission subsequently met March 31, 2021, to consider concerns raised by members of the Ka'ū community regarding the Kiolaka'a acquisition, and reaffirmed its earlier rankings (as issued at its meeting held September 6, 2019) and recommended a special condition for one of the applications (Kiolaka'a).

#### **BACKGROUND**

In 2012, the Board adopted regulations implementing the provisions of Hawai'i Revised Statutes (HRS) Chapter 173A, Acquisition of Resource Value Lands, that include a delegation of authority to the Division of Forestry and Wildlife for the administration of the Legacy Land Conservation Program. HRS §173A-5(f) authorizes the Department to administer and manage the Land Conservation Fund. Under §173A-5(h), the Land Conservation Fund shall be used for the acquisition of interests or rights in land having value as a resource to the State, whether in fee title or through the establishment of permanent conservation easements under chapter 198 or agricultural easements.

#### Acquisition of Interests or Rights in Land

Hawaii Administrative Rules §13-140-22 directs that applicants for land acquisition grants shall submit requests for funding using forms and instructions provided by the department. The Department of Land and Natural Resources (Department) processes the applications, makes recommendations, and grants awards in accordance with §13-140-6.

#### **Application Process**

During public meetings in May 2018, October 2018, and April 2019, the Legacy Land Conservation Program (LLCP) consulted with the Legacy Land Conservation Commission (LLCC) and LLCP constituents about the procedures for the Fiscal Year (FY) 2021 grant application cycle. After the Department approved the timeline and forms, the LLCP posted the application materials and instructions on its website; announced the application schedule in a Department news release, and notified interested constituents directly via email. The LLCP advised applicants that approximately \$3,200,000 in FY2021 funding would be available for land acquisition awards. The LLCP received twelve applications for land acquisition awards, with funding requests that totaled \$14,353,000.

#### Agency Consultation

As required by HRS §173A-5(i)(7), each application for land acquisition included the results of applicant consultation with the Department of Land and Natural Resources, the

Department of Agriculture, and the Agribusiness Development Corporation. The request form for agency consultation suggested that a consulting agency consider the maximization of public benefits within the context of:

- Linkage of protected acreage of similar resources;
- Opportunities for public access and enjoyment;
- Presence of environmental hazards;
- Urgency of need to acquire;
- Community support for acquisition;
- Connection to regional planning and protection efforts;
- Capacity for long-term management;
- The appropriate legal mechanisms to ensure the long-term protection of the land and to preserve the interests of the State.

The LLCP coordinates consultation within the Department by distributing each applicant's agency consultation forms throughout Division branches and programs and all other appropriate Department units (including 'Aha Moku Advisory Committee, State Historic Preservation Division, Office of Conservation and Coastal Lands, Division of Aquatic Resources, Commission on Water Resource Management, Division of State Parks, and Land Division); and synthesizing the responses received for inclusion in the Department's reply to each applicant.

#### Application Review, Ranking, and Recommendation

The LLCC held a public meeting on July 30, 2020, during which it assigned eleven groups, composed of two to four commissioners each, to conduct a field visit at each location proposed in the applications for funding, and appointed a lead commissioner for each group. The LLCC held a second public meeting on September 4, 2019, during which each assigned group reported on the findings and recommendations of its respective field visit. The LLCC held a third public meeting on September 4-6, 2019, that included discussion about the applications that were the subject of the field visits.

The LLCC reviewed and ranked the twelve grant applications that it received, incorporating the results of agency consultations, field visits, and public testimony into the recommendation that the LLCC issued on September 6, 2019. The attached LLCC Ranking and Recommendation Summary (**Attachment 1**) also includes maps and photos as submitted in the applications (note that some tax map key numbers and acreages have changed, non-substantively, since the time that the LLCC issued its recommendation).

In reviewing the applications and advising the Department and the Board, the LLCC is required by statute to give priority to lands having exceptional value due to the presence of:

- 1. Unique aesthetic, cultural, or archaeological resources, and lands containing cultural or archaeological sites or resources that are in danger of theft or destruction:
- Habitats for threatened or endangered species of flora, fauna, or aquatic resources, especially those in imminent danger of being harmed or negatively impacted;
- 3. Lands that are in imminent danger of development, or lands that are in imminent danger of being modified, changed, or used in a manner to diminish its resource value:
- 4. Lands that are unique and productive agricultural lands.

#### Legislative Consultation

On September 9, 2020, the Department forwarded the LLCC recommendation to the Senate President and the Speaker of the House of Representatives, along with the Department's request for consultation. On September 30, 2020, the Senate President and the Speaker of the House of Representatives held a consultation meeting with the Department Chair, Deputy Director, Division Administrator, and LLCP staff, followed by written replies dated October 1, 2020 that stated "no concerns or objections" about the ten applications that are presented for approval in this Board submittal (**Attachment 2**).

#### <u>LEGACY LAND CONSERVATION COMMISSION RECOMMENDATION,</u> RECONSIDERATION, AND MODIFICATION

As indicated in **Attachment 1**, in 2019 the Legacy Land Conservation Commission recommended that the Board approve full funding for each application for a land acquisition grant, in the order ranked, as funding allows. At its meeting held January 22, 2021, under Agenda Item C-3, the Board approved a grant to the top-ranked application from Ke Ao Hāli'i, for the acquisition of approximately 30.3 acres at Hāna, Island of Maui (Maka'alae Lands, \$1,581,700), and deferred action on the remaining applications, due to community disagreement about the merits of the application ranked second by the LLCC, Ala Kahakai Trail Association, for the acquisition of approximately 1,841.3 acres at Ka'ū, Island of Hawai'i (Kiolaka'a, \$1,475,000).

The LLCC was not aware of community concerns regarding the proposed Ala Kahakai/Kiolaka'a acquisition at the time of its initial recommendation, and reconsidered the Kiolaka'a application at its held March 31, 2021. After hearing public testimony from numerous individuals for and against the Kiolaka'a acquisition, the LLCC voted 7 in favor, 1 opposed, to confirm its initial recommendation for the Kiolaka'a acquisition, and re-affirmed the rankings for FY2021 of the Legacy Land Commission, conditioned that the applicant, Ala Kahakai Trail Association, make all reasonable efforts to include Ka'ū based non-profit organizations and associations, including but not limited to the following organizations, in development of a community-based management plan for the lands at Kiolaka'a:

- a. The Ka'ū Advisory Council
- b. The Ka'ū Hawaiian Civic Club
- c. The Ka'ū Multicultural Society
- d. The Ka'ū Kuleana
- e. Pele Defense Fund

During the interim between January 22, 2021 (Board meeting) and March 31, 2021 (LLCC meeting), applicants withdrew two applications from the FY2021 grant competition – Manāka'a Fishing Village, and Mapulehu Valley to Summit). The Mapulehu acquisition received a \$900,000 award from the FY2020 grant competition, which the LLCP is now authorized to redirect to the first alternate for FY2020 grant funds, Maka'alae Lands. After reviewing the current status of the Land Conservation Fund, the LLCC estimates that approximately \$2,818,300 from the operating budget for FY2021 remains available for grants, such that further Board approval of the LLCC recommendation would result in awards to:

(1) Ala Kahakai Trail Association, for the acquisition of approximately 1,841.3 acres at Ka'ū, Island of Hawai'i (Kiolaka'a, \$1,475,000); and

(2) Ke Ao Hali'i, for the acquisition of approximately 32.7 acres at Hāna, Island of Maui (Mokae II Lands, partial award, up to \$1,863,300).

In order to provide for greater flexibility in the awards program, the initial LLCC recommendation to approve grant award contingencies would now read that the Board:

- (3) Approve as a contingency, in the event that an awardee is unable to accept its awarded funds, the LLCC recommendation to award remaining, available funds from the Land Conservation Fund, up to the amounts originally requested in the applications, to:
  - (i) Division of Forestry and Wildlife, as first alternate, for the acquisition of approximately 11,020 acres at Wailuku, Island of Maui (sub-item F, Nā Wai 'Ehā):
  - (ii) Division of Forestry and Wildlife, as second alternate, for the acquisition of a conservation easement over approximately 2,780 acres at Kona, Island of Hawai'i (Hāloa 'Āina Royal Hawaiian Sandalwood);
  - (iii) The Waipa Foundation, as third alternate, for the acquisition of approximately 0.25 acres at Halele'a, Island of Kaua'i (Halulu Fishpond Access);
  - (iv) Hawaiian Islands Land Trust, as fourth alternate, for the acquisition of a conservation easement over approximately 17.1 acres at Ko'olaupoko, Island of O'ahu (Waikalua Loko I'a); and
  - (v) Division of Forestry and Wildlife, as fifth alternate, for the acquisition of approximately 0.46 acres at Honua'ula, Island of Maui (Keone'ō'io Bay Coastal Protection).

In order to facilitate maximum encumbrance of available grant funds, as recommended by the LLCC, the Division recommends that the Board delegate authority to the Chairperson to redirect funding for a discontinued Fiscal Year 2021 award to other Fiscal Year 2021 applications that the Legacy Land Conservation Commission recommended for funding, in the order ranked by the Commission, up to a total of \$3,500,000 from the Legacy Land Conservation Program budget for Fiscal Year 2021.

At a public meeting held on March 31, 2021, LLCP staff presented a budget analysis to the LLCC (please see **Attachment 4**) that helps to explain the possible financial implications for different Board decisions.

#### DISCUSSION

The following discussion of individual applications includes summaries and excerpts for each application that remains eligible for funding, while **Attachment 3** provides key sections from each application that address Importance and Threats, Stewardship and Management, and Cultural and Historical Significance. At its meeting held January 22, 2021, under Agenda Item C-1, the Board read and heard testimony from numerous individuals about community concerns specific to application items B and D that focused on cultural resource protection,

public access, and applicant management capacity and approaches. Since that time, both the applicant, Ala Kahakai Trail Association, and the concerned individuals attempted to reconcile these concerns, facilitated in part by the Executive Director of the Department's 'Aha Moku Advisory Committee (AMAC). In earlier consultations, staff from the Office of Hawaiian Affairs (OHA) reiterated its general support for these top-ranked FY2021 LLCP grant applications, and for land acquisition via conservation transactions that preclude subdivision, speculation, and changes in the character of use on resource-value properties. Noting the heightened threats to cultural resources that arise from increased public access to resource locations, OHA stressed the importance of education, planning guidelines, access protocols, and community involvement for proper stewardship of resource-value lands.

Based on the Board's previous resolution of concerns about public access (meeting held April 24, 2020, Agenda Item C-3), the Division's suggests that the Board consider that each LLCP grant agreement in the future include a clause that supports public access, such as, that after a community engagement process, and in the interim during the process, the awardee shall implement reasonable, managed public access, mauka-makai and lateral, on a nondiscriminatory basis. In addition, based on concerns raised in public testimony about the impact of grazing animals on conservation landscapes, the Division suggests that for a property that supports or will support commercial agricultural production, a clause stating that the awardee, landowner, or other authorized land operator shall enroll as a cooperator in the local Soil and Water Conservation District (SWCD); secure, within one year of closing, the SWCD Board's approval of a soil and water conservation plan that includes management practices that, when implemented, will provide adequate protection for natural and cultural resources throughout the property; provide the approved soil and water conservation plan to the Department's Legacy Land Conservation Program or its successor; make all reasonable efforts to implement such management practices; and report, on an annual basis, on accomplishments, problems, solutions, and lessons learned while implementing the approved plan.

**Item B.** <u>Kiolaka'a</u>: Ala Kahakai Trail Association (ATA) applied for \$1,475,000 to acquire approximately 1,841.3<sup>1</sup> acres at Ka'ū, Island of Hawai'i for all nine Legacy Land resource preservation purposes established in HRS § 173A-5(q) (see Application, Section D):

Kiolaka'a is an undeveloped property south of Wai'ōhinu Town which includes makai portions of Kiolaka'a and Wai'ōma'o ahupua'a. Beginning at Ka'alu'alu Bay, it stretches over 4.5 miles inland to the 700-foot elevation. In ancient times, the bay was an important landing for canoes. Its surrounding waters and fishpond provided an abundance of marine resources. During the plantation era, the lands were used to pasture cattle and goats, starting with Ka'alu'alu Ranch. Ka'alu'alu became the main port in Ka'ū for the import of goods and export of cattle. The landscape is partially covered by lava flows, and wind deposited Pahala ash and sand from Waikapuna. The mauka portion supports an intact native dryland forest with many rare species, while the makai portion includes native coastal plants which flourish among the cultural sites and extensive ancient trail network. Kapenako waterhole provides potable water, and its anchialine pools are home to 'ōpae 'ula. Mauka portions of the property are licensed for cattle grazing. Ka'alu'alu is a popular camping spot for the community. The makai areas are used for beach access, hiking, fishing and gathering.

The applicant expects that matching funds, estimated at \$1,551,000 (51% of total project costs), would be provided as cash from (1) the County of Hawai'i Public Access, Open

Space and Natural Resources Preservation fund (\$1,475,000), with the County holding a conservation easement over the property; (2) The Trust for Public Land and ATA (\$58,000); and (3) the landowner/seller (\$18,000). The County of Hawai'i Public Access, Open Space and Natural Resources Preservation Commission placed this acquisition #2 on its 2020 Prioritized List.

Key requirements for the County of Hawai'i program include that a recorded deed of land conveyance or easement conveyance must state that the property "shall be held in perpetuity for the use and enjoyment of the people of Hawai'i County and may not be sold, mortgaged, transferred or traded in any way."

Regarding concerns about access to Kiolaka'a, **Attachment 3(b)** includes ATA's "Property Access Permit, Rules and Waiver of Liability" that is presently in use for Waikapuna, which ATA notes is adapted from a similar form that was used by the previous private landowner. According to ATA:

- ATA reviews and approves requests for access on a first-come, first-serve basis;
- camping is limited to one group at a time, weekends only;
- vehicular access is allowed for day use, when it doesn't conflict with ranching operations;
- pedestrian access is open along the shoreline;
- ATA installed signage to help deter overflow camping and vehicles arriving from Kamilo and Ka'alualu; and
- rumors that ATA charges hundreds of dollars for camping access are untrue.

In discussing these issues with staff from the Office of Hawaiian Affairs, OHA reiterated its support for the land acquisitions completed, pending, and proposed by ATA, noting that what ATA wants to do is in line with OHA's mission.

**Item D.** Mokae II Lands: Ke Ao Hali'i (Save the Hāna Coast) applied for \$1,863,300 to acquire approximately 32.7 acres at Hāna, Island of Maui for Legacy Land resource preservation purposes including watershed protection; coastal areas, beaches, and ocean access; habitat protection; cultural and historical sites; natural areas; agricultural production; and open space and scenic resources.

The application explains that the four parcels in this application are part of a larger 150-acre area that Ke Ao Hāli'i (KAH) is working to protect and place into conservation. The total area stretches from Mokae, adjacent to Hāmoa Beach, to Waioka Pond (Venus Pool), between the ocean and the Hāna Highway. KAH has successfully completed purchase contracts and acquisitions within much of this area, but some of the properties remain listed for sale on the open market.

Three of the four parcels are a combination of ocean-front pastureland, intermittently used for grazing cattle, and cultural/historic landscapes that include a number of historic settlement sites and the ruins of a manager's building. The southern property line of parcel (2) 1-4-010:012 abuts the intermittent Waiokapia Stream. The coast includes the pool from the stream, but otherwise is a rough pebble beach with easy access to the sea and is frequented by surfers. These are prime fishing spots for Hana residents and a popular camping spot for local families.

The application included a two-page organizational budget for 2019 and 2020; letters of support from Senator English, Maui County Council member Shane Sinenci, Chris Sanita (Principal, Hana High and Elementary School), Hāna Business Council, Hana Ranch

Agriculture, Hana Youth Center, realtors Lisa Starr Land Company and Chris Harrington Pryor (Keller Williams Realty Maui), Christopher E. Bird, PhD (Texas A&M University), Marie Orr (Kaimipono Consulting), Kua'āina Ulu 'Auamo, Ma Ka Hana Ka 'Ike, Maui Nui Marine Resource Council, Nā Mamo O Mū'olea; 33 letters from Hana High School Students to Maui Mayor Arakawa requesting support for the acquisition of Maka'alae Lands with Maui Open Space Funds; and a report of over 500 paper signatures and 1,363 electronic signatures to a petition supporting the allocation of funds for the acquisition of lands at Maka'alae from the County's Open Space Fund. Comments received from Guy Aina expressed opposition to the proposed acquisition of "stolen lands."

Maui County's Fiscal Year 2021 budget for its Open Space, Natural Resources, Cultural Resources, and Scenic Views Preservation Fund includes up to \$2,100,000 for an acquisition that includes the four parcels recommended in today's Board submittal, plus one additional parcel. The applicant expects matching funds estimated at 51.4% of total project costs through a grant from the Maui County Open Space Fund and a combination of private donations of cash and in-kind services.

**Item F.** <u>Nā Wai 'Ehā</u>: The Division of Forestry and Wildlife (DOFAW) applied for \$2,000,000 to acquire approximately 11,020 acres at Wailuku, Island of Maui, for seven of the nine Legacy Land resource preservation purposes, including watershed protection; habitat protection; cultural and historical sites; recreational areas; natural areas; agricultural production; and open space and scenic resources.

The application explains that the three parcels proposed for acquisition span over eleven thousand acres from across the West Maui Mountains north of Waihe'e all the way to Wailuku. It is strategically adjacent to a Natural Area Partnership Preserve, a Natural Area Reserve, and a Forest Reserve. These parcels are in the Conservation District, Resource subzone, and are part of the West Maui Watershed, home to thousands of species of native plants, birds, snails, insects, and other invertebrates. All native Hawaiian species are relatively rare in the world, but there are at least eighteen plant species on the property that are endemic to West Maui in particular, making them especially significant. The watershed encompasses an array of vegetation communities that are arranged across climatic and elevation zones. Studies in the West Maui Watershed have already contributed to an improved understanding of evolution, unique genetic information transfer, and other central biological concepts.

At the Legacy Land Conservation Commission meeting held September 4-6, 2019, Scott Fretz, Maui Nui Branch Manager, presented the application for DOFAW, and Peter Landon testified in support as a private citizen. The applicant expects that matching funds estimated at \$8,000,000 (80% of project costs) would be provided from federal, State, and county sources, and \$3,000,000 of this is now on the federal priority list for the FY2021 Land and Water Conservation Fund. The applicant considered and incorporated responses from consulting State agencies.

Item G. <u>Hāloa 'Āina – Royal Hawaiian Sandalwood</u>: The Division of Forestry and Wildlife applied for \$500,000 to acquire a conservation easement over approximately 2,780 acres at Kona, Island of Hawai'i, for seven of the nine Legacy Land resource preservation purposes including watershed protection; habitat protection; cultural and historical sites; recreational areas; natural areas; agricultural production; and open space and scenic resources.

The property consists of dry montane forest (4,500 - 5,500 foot elevation) and is located in the South Kona District at the top of the Hokukano watershed. The property is bordered on the west by private conservation lands; on the north and east by Kamehameha

Schools lands; and to the south by the Kealakekua Mountain Reserve, protected through a federal/state Forest Legacy Program conservation easement. The property's dry forests consist of 'ōhi'a (*Metrosideros polymorphya*) and koa (*Acacia koa*), 'iliahi (sandalwood, *Santalum paniculatum*), māmane (*Sophora chrysophylla*), naio (*Myoporum sandwichensis*), and understory shrubs such as a'ali'i (*Dodonea viscosa*). The forest condition was severely degraded due to 150 years of forest clearing and uncontrolled grazing by domestic cattle and feral sheep. Since 2010, management by the current owners has significantly rejuvenated the forest by fencing and removal of domestic and feral ungulates, resulting in the regeneration of native trees, particularly māmane. Selective harvest of dead and dying 'iliahi (sandalwood) results in regeneration of trees through root sprouting, with the goal of a sustainable working 'iliahi/koa forest.

Hāloa 'Āina, a family-owned native Hawaiian company, is utilizing innovative, sustainable forest management to yield the most abundant regeneration of native sandalwood in the state. Dry forest here connects to the Hawai'i Volcanoes National Park through Kamehameha Schools land, and is adjacent to two properties conserved with easements held by the Department through the federal/state Forest Legacy Program. However, Hāloa 'Āina is at high risk for land conversion with high land value speculation, active subdivision, and sales in adjacent areas. Acquisition of this conservation easement would prohibit subdivision of the property, protecting the property from development in perpetuity, and would require the implementation of a long-term forest management plan. Public benefits would include enhancing existing forest restoration efforts that increase native wildlife habitat, water capture and groundwater recharge, and regeneration of cultural resources for future generations. This forest restoration project provides a good example for neighboring landowners, and facilitates continued visits, access, and educational and volunteer opportunities for local community organizations, partners, students, researchers, youth groups, and cultural groups.

At the September 4-6, 2019 Legacy Land Conservation Commission meeting, presenters for the applicant included Tanya Rubenstein (DOFAW) and Wade Lee (Hāloa 'Āina). Mr. Lee provided the Commission with a link to a recent Sandalwood Documentary video, *available at*: <a href="https://f.io/kah6AHmG">https://f.io/kah6AHmG</a>. The applicant expects matching funds estimated at \$3,910,250 (89% of total project costs) would be provided through (1) a grant from the U.S. Department of Agriculture, Forest Service Forest Legacy Program (\$1,500,000); (2) a \$1,000,000 State Capital Improvement Project appropriation; and (3) other federal, county, and private sources (\$910,250). In its 2019 Annual Report to the Mayor, the County of Hawai'i Public Access, Open Space and Natural Resources Preservation Commission placed this acquisition #2 on its 2019 Prioritized List, and the County Council recently adopted Resolution 667-20, which authorizes the County Department of Finance to enter into negotiations for the acquisition and initiate any funding mechanisms required. Key requirements for the County of Hawai'i program include that a recorded deed of easement conveyance must state that the property "shall be held in perpetuity for the use and enjoyment of the people of Hawai'i County and may not be sold, mortgaged, transferred or traded in any way.

**Item H.** <u>Halulu Fishpond Access</u>: The Waipa Foundation applied for \$600,000 to complete a partially-funded acquisition (\$50,000 from Fiscal Year 2019 grant awards) of approximately 0.25 acres at Halele'a, Island of Kaua'i for seven of the nine Legacy Land resource preservation purposes including watershed protection; coastal areas, beaches, and ocean access; habitat protection; cultural and historical sites; natural areas; agricultural production; and open space and scenic resources.

Halulu Fishpond Access sits within the coastal plain of Waipā ahupua'a and includes a portion of Halulu Fishpond, fed by Wai'oli Stream which empties into Hanalei Bay, with important estuarine habitat for many native fish such as 'ama'ama and āholehole. The land is currently vacant and overgrown with tall non-native trees, although The Waipa Foundation uses the land for access to its management activities at Halulu Fishpond and Hanalei Bay. The area surrounding Halulu provides valuable ecosystem services and community spaces for festivals, gatherings, and educational programs. The Waipa Foundation already manages a majority of the Waipā ahupua'a, so acquiring the access would connect the landscapes promoting contiguous and integrated watershed management. The property also demonstrates cultural and land tenure history, being previously awarded as a kuleana lot. If the Halulu Fishpond Access property is not protected and acquired by The Waipa Foundation, it would likely be purchased for residential development and use. A real threat is the local community losing shoreline access, provoking community conflict. The Waipa Foundation would incorporate Halulu Fishpond Access into its Master Site Plan and Strategic Plan, and public benefits would include safeguarding community access to Halulu Fishpond and Hanalei Bay, protect against harm to resources and culturally inappropriate uses, and managing access for public use during community festivals and educational, recreational, and youth programs.

Stacy Sproat-Beck (Executive Director, The Waipa Foundation) presented the application at the Legacy Land Conservation Commission held September 5-6, 2019, including 530 signatures on a "Petition Supporting State/County Funding for The Waipa Foundation to Buy Halulu Fishpond Access and Kaluanono."

The applicant expects matching funds estimated at \$561,500 (45% of total project costs, pending) would be provided as (1) a grant from the County of Kaua'i Open Space Fund (\$540,000), with the County holding a conservation easement over the property; (2) cash from The Trust for Public Land and The Waipa Foundation (\$20,000); and (3) cash from the landowner/seller (\$1,500). Because the applicant has an existing contract with the State to fund the acquisition of a nearby property from the same landowner (LLCP 15-01, Kaluanono), both the landowner and the County prefer that the two properties be conveyed in a single transaction. The applicant considered and incorporated responses from consulting State agencies.

**Item I.** <u>Waikalua Loko l'a:</u> Hawaiian Islands Land Trust applied for \$700,000 to acquire a conservation easement over approximately 17.1 acres at Ko'olaupoko, Island of O'ahu for eight of the nine Legacy Land resource preservation purposes including watershed protection; coastal areas, beaches, and ocean access; habitat protection; cultural and historical sites; recreational areas; natural areas; agricultural production; and open space and scenic resources.

Waikalua Loko I'a is one of the few remaining traditional Hawaiian fishponds on the island of O'ahu. The property is an important access point to the shoreline along Kāne'ohe Bay for traditional and customary purposes, as well as current recreational users and fishermen. Currently used as an educational and cultural learning center, the fishpond also serves as a critical sediment basin to slow down and reduce pollutants from entering Kāne'ohe Bay. The proposed conservation easement would reserve the rights of the grantor to conduct habitat and fishpond restoration activities, remove non-native plant and animal species, and conduct recreational and educational activities including educational programs for local schools and community volunteer stewardship programs. The proposed conservation easement would prohibit subdivision of the property; construction of additional buildings,

structures, and vehicular roads on a portion of the property; and excavating and removal of topsoil, sand, gravel, or rock from the property.

At the Legacy Land Conservation Commission meeting held September 4-6, 2019, presenters for the applicant included Mrs. Laura Kaakua (Hawaiian Islands Land Trust) and Mr. Herb Lee, Jr. (Waikalua Loko Fishpond Preservation Society and Pacific American Foundation), with video testimony and letters provided by numerous supporters. The application included a draft two-page operating budget for 2020 and 2021. The applicant expects matching funds estimated at \$840,000 (55% of project costs) would be provided by the City & County of Honolulu (Clean Water and Natural Lands Fund) and donations and grants from private sources. If the City Clean Water and Natural Lands Fund provides funding for the acquisition, then the City will co-hold the conservation easement with HILT.

The applicant considered and incorporated responses from consulting State agencies. During the post-application period, the former landowner completed a subdivision of the property; Pacific American Foundation completed its purchase of one of the lots created by the subdivision; and the City and County of Honolulu assigned a new tax map key number to that lot, as reflected in the agenda title for this submittal and in the table of applications presented as **Attachment 1**.

**Item J.** <u>Keone'ō'io Bay Coastal Protection</u>: The Division of Forestry and Wildlife applied for \$1,191,500 to acquire approximately 0.46 acres at Honua'ula, Island of Maui for six of the nine Legacy Land resource preservation purposes, including coastal areas, beaches, and ocean access; habitat protection; cultural and historical sites; recreational and public hunting areas; natural areas; open space and scenic resources.

The coastal parcel is located at Keone'ō'io Bay, south of the town of Wailea at the end of Mākena Alanui Road. It is strategically adjacent to the highly used Keone'ō'io Bay and Hoapili Trail access points. This undeveloped, private lot in the Conservation District, Resource subzone, is surrounded by a rock wall and public access is discouraged. The southwest corner of the parcel provides ocean access; the property comes with an easement access to the fishponds located at the western end of the bay; and provides access to the eastern edge of 'Ahihi-Kina'u Natural Area Reserve. To the northwest of the property are several privately held developed parcels. The northeast and south sides of the parcel are highly used unencumbered State land.

At the September 4-6, 2019 Legacy Land Conservation Commission meeting, Peter Landon (DOFAW staff) presented the application. The applicant expects matching funds estimated at \$378,000 (24% of project costs) would be provided by land value donation (\$375,000) and other sources. The applicant considered and incorporated responses from consulting State agencies.

#### Conservation Easements, Agricultural Easements, Deed Restrictions, and Covenants

Under HRS §§ 173A-4(c) and (d), a recipient of funds from the LLCP must provide a conservation easement under chapter 198, or an agricultural easement or deed restriction or covenant to the department of land and natural resources; the department of agriculture; the agribusiness development corporation; an appropriate land conservation organization; or a county, state, or federal natural resource conservation agency, that shall run with the land and be recorded with the land to ensure the long-term protection of land, and preserve the interests of the State. The board shall require as a condition of the receipt of funds that it be an owner of a conservation easement. However, §173A-4(d) provides that the Board or an appropriate land conservation organization or county, state, or federal agency required to be provided an

easement pursuant to this section may grant an exemption for any easement required pursuant to this section.

Historically, the Department has required that each recipient of LLCP funding record a deed of conveyance that includes restrictions and covenants that meet the requirements of §173A-4. Similar to many federal land acquisition programs, the LLCP restrictions for deeds to county and nonprofit grantees reference the grant agreement that is executed between the Board and the grantee, and all deeds must recite the State's statutory restrictions on the sale, lease, or other disposition of the acquired interests and rights in land. These statutory restrictions include a requirement that the Board approve disposition of the land (§§173A-4 and 173A-9) and post-disposition payback provisions (§173A-10). Per the grant agreement, deed restrictions also require that an owner manage the land in a manner consistent with the protection of the resources as described in the original grant application.

The Board is authorized to impose a conservation easement on land acquired by LLCP grant recipients, and to grant exemptions from the easement requirements. The Department advises that the deed restrictions that the LLCP customarily imposes on grant recipients, as supported by statutory and contractual provisions, are generally sufficient to ensure the long-term protection of land having value as a resource to the State and to preserve the interests of the State, and the Department frequently recommends that the Board exempt an awardee from additional easement requirements.

The Division advises that additional easement requirements should not apply to the two Fiscal Year 2021 grant applications that propose the acquisition of a conservation easement only (Hāloa 'Āina, Island of Hawai'i, and Waikalua Loko I'a, Island of O'ahu). Of the remaining applications recommended for funding, the Division advises that the Board exempt the two State grants (Nā Wai 'Ehā and Keone'ō'io Bay Coastal Protection) from the easement requirement, which would be for lands that would be held and managed by the Department. If federal matching funds are used for these acquisitions, then it is likely that the deed of conveyance to the State would include restrictions mandated by a federal natural resource agency, and if county matching funds are used, it is likely that the property would be encumbered with a conservation easement held by the county that provides the matching funds.

The Division advises that the Board require, for the remaining three applications recommended for funding, that each awardee provide a conservation easement to an appropriate land conservation organization or a county, state, or federal natural resource conservation agency.

#### <u>Item B.</u> <u>Ala Kahakai Trail Association – Kiolaka'a</u>

The grant is for the acquisition of fee title by a nonprofit land conservation organization. Each application included a letter indicating that the County of Hawai'i is willing to hold a conservation easement over the property. The County holds a conservation easement over a nearby property at Waikapuna, recently acquired by Ala Kahakai Trail Association, with grant assistance from the Land Conservation Fund (LLCP 17-01), and is poised to hold a conservation easement over another nearby property at Kaunāmano, pending acquisition by ATA with grant assistance from the Land Conservation Fund (LLCP 20-01).

#### Item D. Ke Ao Hāli'i (Save the Hāna Coast) – Mokae Lands:

The grant is for the acquisition of fee title by a nonprofit land conservation organization. Each application included a letter indicating that Hawaiian Islands Land Trust ("HILT") is willing to hold a conservation easement over the property, as reconfirmed by HILT at the

Legacy Land Conservation Commission meetings in September 2019. HILT already holds conservation easements over other nearby properties, including one easement that HILT coholds with Maui County on a property that Ke Ao Hāli'i acquired in 2020 with grants from the LLCP and the Maui County Open Space, Natural Resources, Cultural Resources, and Scenic Views Preservation Fund ("County Open Space Fund"). If the County Open Space Fund provides funding for one of these acquisitions, then Maui County Code requires the conveyance of a conservation easement to the County, which the County would likely co-hold with HILT.

#### <u>Item H. The Waipa Foundation – Halulu Fishpond Access:</u>

This grant is for the acquisition of fee title by a nonprofit land conservation organization. The application included a letter indicating that the County of Kaua'i is willing to hold a conservation easement over the property.

#### Chapter 343, Hawai'i Revised Statutes, Environmental Review

#### 1. Statutory Exemptions

Two of the properties that the LLC recommended for acquisition involve the proposed use of a Hawaiian fishpond (Halulu Fishpond Access and Waikalua Loko I'a Conservation Easement). Under HRS § 183B-2: The proposed reconstruction, restoration, repair, or use of any Hawaiian fishpond shall be exempt from the requirements of chapter 343; provided that it will comply with the following conditions:

- 1) The fishpond is not adjacent to a sandy beach;
- 2) The fishpond stocks only native aquatic organisms;
- 3) The fishpond does not operate as an intensive culture system in which cultured organisms require frequent or periodic artificial feeding, artificial aeration of water, or artificial pumping of water through the fishponds for their growth and survival;
- 4) Bulk chemicals are not added to the water for the control of pathogens or parasites;
- 5) Coastal access is allowed to any person mauka of the fishpond and makai of walls;
- 6) The fishpond and its operations do not harm any threatened or endangered species; and
- 7) The fishpond is not used for water recreational purposes except those recreational activities customarily and traditionally practiced in Hawaiian fishponds prior to 1778.

Based on the information provided by the applicants, it appears that the criteria for an exemption under this section have been met, and as such, the Division recommends that the proposed grant awards for acquisition of Halulu Fishpond Access and Waikalua Loko I'a Conservation Easement be declared exempt from the requirements of Chapter 343.

#### 2. Administrative Exemptions

For the remaining eight properties that the LLCC recommended for acquisition, HRS §343-6(a)(2) provides for "procedures whereby specific types of actions, because they will probably have minimal or no significant effects on the environment, are declared exempt from the preparation of an environmental assessment." HAR §11-200.1 allows for the development

of departmental exemption lists. On March 3, 2020, the Environmental Council concurred with the Department's new two-part exemption list, and on November 10, 2020, the Environmental Council concurred with a revised version. The list includes, under General Exemption Type 1, operations, repairs or maintenance of existing structures, facilities, equipment, or topographical features, involving negligible or no expansion or change of use beyond that previously existing.

Under Part 1:

38. exempts "acquisition of land or interests in land"; and 42. exempts "the award of grants under HRS Chapter 173A provided that the grant does not fund an activity that causes any material change of use of land or resources beyond that previously existing".

Based on the information provided by the applicants, it appears that the criteria for an exemption under the department's approved exemption list have been met, and as such, the Division recommends that the proposed grant awards for acquisition for Items B (Kiolaka'a), D (Mokae Lands), be declared exempt under 42, as the grant does not fund an activity that causes any material change of use of land or resources beyond that previously existing; and Items F (Nā Wai 'Ehā), G (Hāloa 'Āina) and J (Keone'ō'io Bay Coastal Protection) be declared exempt under 38 for acquisition of land or interests in land.

#### RECOMMENDATIONS

#### That the Board:

- 1) Authorize the Chairperson to enter into agreements and encumber Fiscal Year 2021 funds from the Land Conservation Fund, based on a recommendation by the Land Legacy Conservation Commission, with Ala Kahakai Trail Association for up to \$1,475,000 (full award) for the acquisition of approximately 1,841.3 acres at Ka'ū, Island of Hawai'i, with a conservation easement held by the County of Hawai'i or other suitable entity, and with Ke Ao Hali'i for up to \$1,863,300 (partial award) for the acquisition of approximately 32.7 acres at Hāna, Island of Maui, with a conservation easement held by Hawaiian Islands Land Trust or other suitable entity, and co-held by the County of Maui if the County so requires together using a total of up to \$2,818,300 from beneath the Fiscal Year 2021 spending ceiling for the Legacy Land Conservation Program, subject to:
  - a) compliance with Chapter 173A, Hawai'i Revised Statutes;
  - b) compliance with Chapter 343, Hawai'i Revised Statutes;
  - c) certification of an appraisal by the Department;
  - d) insertion of Legacy Land Conservation Program restrictions and covenants into the deeds as a condition of contractual agreements with the grant recipients;
  - e) approval of the Grant Agreement and of the Deeds by the Attorney General's office;
  - f) the availability of funds;
  - g) the approval of the Governor; and
  - h) such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.
- 2) Approve as a contingency in the event that an awardee (including the award previously approved for Ke Ao Hali'i, sub-item A) is unable to accept all or part of its awarded Fiscal

Year 2021 funds the Legacy Land Conservation Commission recommendation to award remaining, available Fiscal Year 2021 funds from the Land Conservation Fund, up to the amounts originally requested in the applications, but not to exceed \$3,500,000 from beneath the Fiscal Year 2021 spending ceiling for the Legacy Land Conservation Program, to:

- a. The Division of Forestry and Wildlife, as first alternate, for the acquisition of approximately 11,020 acres at Wailuku, Island of Maui (Nā Wai 'Ehā);
- The Division of Forestry and Wildlife, as second alternate, for the acquisition of a conservation easement over approximately 2,780 acres at Kona, Island of Hawai'i (Hāloa 'Āina);
- c. The Waipa Foundation, as third alternate, for the acquisition of approximately 0.25 acres at Halele'a, Island of Kaua'i, with a conservation easement held by the County of Kaua'i or other suitable entity (Halulu Fishpond Access);
- d. Hawaiian Islands Land Trust, as fourth alternate, for the acquisition of a conservation easement over approximately 17.1 acres at Ko'olaupoko, Island of O'ahu, to be co-held by the City and County of Honolulu if the City so requires (Waikalua Loko I'a); and
- e. The Division of Forestry and Wildlife, as fifth alternate, for the acquisition of approximately 0.5 acres at Honua'ula, Island of Maui (Keone'ō'io Bay Coastal Protection);

subject, as applicable, to conditions a through h as stated in Recommendation 1, above, and to all other standard conditions governing Legacy Land Conservation Program grant agreements and Department land acquisitions.

- 3) Delegate authority to the Chairperson to redirect funding for a discontinued Fiscal Year 2021 award to other Fiscal Year 2021 applications that the Legacy Land Conservation Commission recommended for funding, so as to accomplish partial or full funding for each approved award in the order ranked by the Commission, up to a total of \$3,500,000 from the budget for Fiscal Year 2021.
- 4) Require the imposition of Legacy Land Conservation Program restrictions and covenants into the deeds for each completed acquisition of land or interests in land as a condition of contractual agreements with the grant recipients, and exempt each acquisition of a conservation easement and each acquisition by a State agency from any additional conservation easements that may be required under Section 173A-4, Hawai'i Revised Statutes.
- 5) Exempt the five proposed uses of State funds for Fiscal Year 2021 Legacy Land Conservation Program grant awards from the Land Conservation Fund to acquire interests and rights and interests in land from the requirement to prepare an environmental assessment, in accordance with Sections 343-5 and 343-6, Hawai'i Revised Statutes; Sections 11-200.1-1, -2, -8, -13, -14, -15, and -16, Hawai'i Administrative Rules; and the Department of Land and Natural Resources Exemption List, reviewed and concurred on by the Environmental Council on November 10, 2020.

6) Authorize the Department to proceed with all due diligence and negotiations that may be necessary to carry out the Fiscal Year 2021 Legacy Land Conservation Program grants and acquisitions approved by the Board and the Governor.

Respectfully submitted,

Mell

DAVID G. SMITH, Administrator

APPROVED FOR SUBMITTAL:

Sgame Q. Cole

SUZANNE D. CASE, Chairperson Board of Land and Natural Resources

#### ATTACHMENTS:

**Attachment 1**: Table of recommended awards for the Fiscal Year 2021 Legacy Land

Conservation Program, with project maps and photos attached for

sub-items B, D, and F-J

**Attachment 2**: Consultation Letters from the President of the Senate (October 1,

2020) and the Speaker of the House of Representatives (October 1,

2020)

**Attachment 3**: Application Sections G, H, I; DLNR Agency Consultation Comments;

and supporting materials for applications for sub-items B, D, and F-

J

Attachment 4: Budget Analysis for Grant Awards, Fiscal Year 2021 Legacy Land

Conservation Program

# Attachment 1 April 23, 2021

Table of recommended awards for the Fiscal Year 2021 Legacy Land Conservation Program

(5 pages, followed by maps and photos for sub-items B, D, and F - J)

\*Commission Recommendation: Approve funding for each application, in the order ranked, as fully as possible.

As a contingency, if a higher-ranked application does not proceed with its funding award, then award funding for lower-ranked

applications, in the order ranked, as fully as possible.

Attachment 1 April 23, 2021

Text in *italics* indicates revised information, as requested by applicant during the meeting or corrected/updated by staff.

Item Rank	Application	Applicant	District, Island	Туре	Description	Acres approx	State Land Use District	County Zoning	Matching \$ Match % (rounded)	LLCP\$	TOTAL \$
4E	Makaʻalae Lands	Ke Ao Hāliʻi (KAH-Save Hana Coast)	Hāna, Maui	Fee + Easement (Hawaiian Islands Land Trust)	The 4 parcels in this application are part of a larger 18 parcel area KAH is working to protect & place into conservation. The total area stretches from Mokae, adjacent to Hamoa Beach, to Waioka Pond (Venus Pool) & is bound by the ocean, & the Hana Highway. KAH has a Purchase Contracts on both ends of this 150 acre area (Mokae 004 and Waioka Pond 002) with plans to take ownership by Dec. 2019 while continuing to work towards control of the parcels in between. Ignoring KAH's efforts, the owners continue to market these same properties for sale.  The 4 parcels are a combination of ocean front pastureland, intermittently used for grazing cattle & include the ruins of the Reciprocity Sugar Mill (closed 1902), old stable and other settlements. The other areas, adjacent to Waiokapia Stream are rocky, more heavily treed, subject to flooding and have been identified as archaeological significant (Cleghorn and Rogers).  The coastal area consists of tide pools and rocky outcroppings with easy access to the sea. These are prime fishing & gathering spots for Hana residents. A line of Cook Pines just inshore from the beach provides excellent shade & is a popular camping spot for local families.  TMKs: (2) 1-4-012:002 (replaced parcel (2) 1-4-010:014); (2) 1-4-010:030, :032, :034	30.34	Agricultural + Conservation (Limited Subzone)	AG + SMA	\$1,571,000 <b>50</b> %	\$1,581,700	\$3,152,700
4C <b>2</b>	Kiolaka'a	Ala Kahakai Trail Association	Kaʻū, Hawaiʻi	Fee + Easement (County of Hawaiʻi)	Kiolaka'a is an undeveloped property south of Wai'ōhinu Town [three parcels] which includes makai portions of Kioloka'a and Wai'ōma'o ahupua'a. Beginnning at Ka'alu'alu Bay, it stretches over 4.5 miles to the 700 foot elevation. In ancient times, the bay was an important landing for canoes. Its surrounding waters and fishpond provided an abundance of marine resources. During the plantation era, the lands were used to pasture cattle and goats starting with Ka'alu'alu Ranch. Ka'alu'alu became the main port in Ka'ū for the import of goods and export of cattle.  The landscape is partially covered by a pahoehoe lava flow, two a'a lava flows, and wind deposited Pahala ash and sand from Waikapuna. The mauka portion supports an intact native dryland forest with many rare species while the makai portion includes native coastal plants which flourish among the cultural sites and extensive ancient trail network. Kapenako waterhole provides potable water and its anchialine pools are home to 'ōpae 'ula. Mauka portions of the property are licensed for cattle grazing. Ka'alu'alu is a popular camping spot for the community. The makai areas are used for beach access, hiking, fishing and gathering. TMKs: (3) 9-4-001:008, :009, :016 (newly subdivided from :009), :017 (and :023, pending subdivision of :017)	1,841.28	Agricultural + Conservation (Resource Subzone)	A-20a + SMA	\$1,551,000 <b>51%</b>	\$1,475,000	\$3,026,000

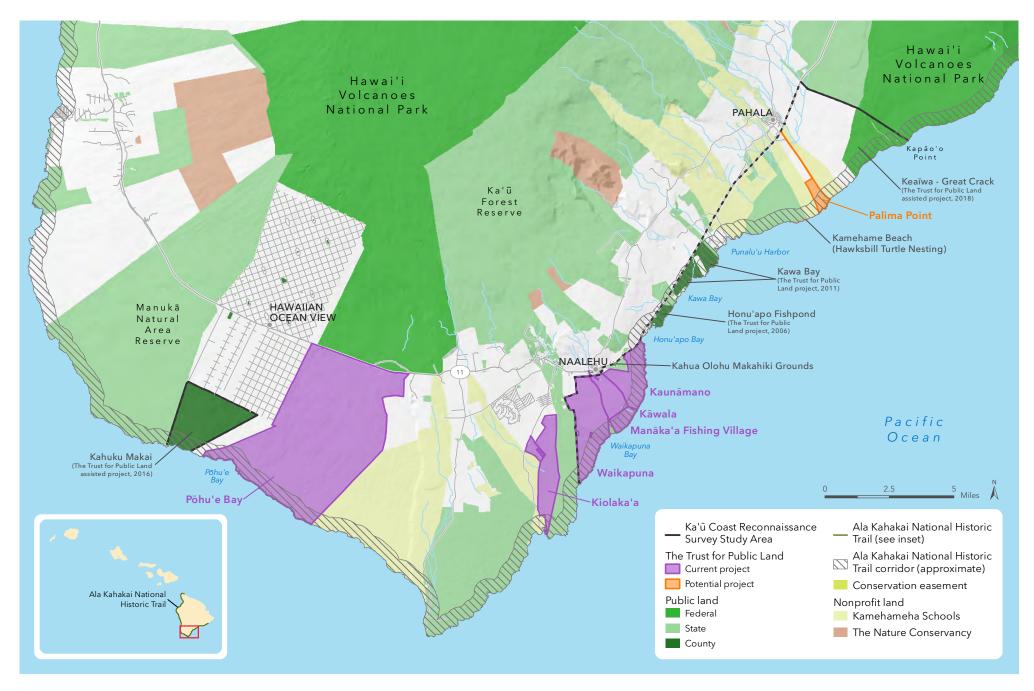
Item	Rank	Application	Applicant	District, Island	Туре	Description	Acres approx	State Land Use District	County Zoning	Matching \$ Match % (rounded)	LLCP\$	TOTAL \$
4A	3	Manāka'a Fishing Village	Ala Kahakai Trail Association	Kaʻū, Hawaiʻi	Fee + Easement (County of Hawaiʻi)	The eastern portion is a mix of pasture grass, hable koa, and christmas berry. The eastern portion is primarily pasture grass with some hable koa. While the native dryland forest was lost during the plantation era, Māniania Pali's bluffs are strongholds for native coastal vegetation.	348.03 (based on new survey- docs of record indicate 281+)	Agricultural (including IAL) + Conservation (Resource Subzone)	A-20a	\$938,000 <b>52%</b>	\$875,000	\$1,813,000
4F	4	Mokae Lands	Ke Ao Hāliʻi (KAH-Save Hana Coast)	Hāna, Maui	Fee + Easement (Hawaiian Islands Land Trust)	The 4 parcels in this application are part of a larger 18 parcel area KAH is working to protect & place into conservation. The total area stretches from Mokae, adjacent to Hamoa Beach, to Waioka Pond (Venus Pool) & is bound by the ocean, & the Hana Highway. KAH has a Purchase Contracts on both ends of this 150 acre area (Mokae 004 and Waioka Pond 002) with plans to take ownership by Nov,. 2019 while continuing to work towards control of the parcels in between. Ignoring KAH's efforts, the owners continue to market these same properties for sale.  Three of the four parcels are a combination of ocean front pastureland, intermittently used for grazing cattle & include a number of historic settlement sites (Cleghorn & Rogers) and a managers building (ruins). The southern property line of parcel (2)1-4-010:012 abuts the intermittent Waiokapia Stream, but the banks are high and less inclined to flooding. The coast includes the pool from the stream, but otherwise is a rough pebble beach with easy access to the sea and is frequented by surfers. These are prime fishing spots for Hana residents & a popular camping spot for local families.  TMKs: (2) 1-4-010:008, :009, :010, :012	32.71	Agricultural + Conservation (Limited Subzone)	AG + SMA	\$1,971,000 <b>51.4%</b>	\$1,863,300	\$3,834,300

Item	Rank	Application	Applicant	District, Island	Туре	Description	Acres approx	State Land Use District	County Zoning	Matching \$ Match % (rounded)	LLCP\$	TOTAL \$
4J	5	Mapulehu	Molokaʻi Land Trust	Kona, Molokaʻi	Fee + Easement (Hawaiian Islands Land Trust)	East Moloka'i, east of Kalua'aha and west of 'Ohi'a branch of the Moloka'i Forest Reserve [two parcels]. The makai border of the property begins at East Kamehameha V Highway, a few hundred yards from the ocean, and extends to the summit of East Moloka'i. The lower property contains the platform of 'Ili'iliopae Heiau, which was a training area for Kahuna and a sacrificial heiau. The lower property was also used for kalo cultivation and was likely to some extent in lo'i along Mapulehu Stream and its tributaries.  The upper property is largely watershed, which was likely more robust before western contact, the introduction of cattle and other invasive species, and climate changes that reduced precipitation on East Moloka'i. Historical human activity on the upper property likely included agricultural use at lower elevations, and hunting, and gathering of materials for daily use and cultural use.  After western contact, the population of Moloka'i decreased considerably, and with the spread of Christianity, 'Ili'ili'opae fell into disuse. The property was thereafter used for ranching, a dairy, and orchard land, as well as for dwellings located on the property and in surrounding and inholding  TMKs: (2) 5-7-005:002, :027	1,810	Agricultural + 6 Conservation (Resource Subzone)	AG + C (Open Space)	\$2,600,000 <b>70.3</b> %	\$1,100,000	\$3,700,000
41	6	Na Wai <sup></sup> Ehā	State DLNR, Division of Forestry and Wildlife	Wailuku, Maui	Fee	The three parcels span over eleven thousand acres from across the West Maui Mountains north of Waihee all the way to Wailuku, on the island of Maui. It is strategically adjacent to a Natural Area Partnership Preserve, a Natural Area Reserve and a Forest Reserve. These parcels are in the Conservation District, Resource subzone. They lands are actively managed by the West Maui Mountains Watershed Partnership but they are closed to the public. The West Maui Watershed is home to thousands of species of native plants, birds, snails, insects and other invertebrates. All native Hawaiian species are relatively rare in the world, and there are at least 18 plant species that are endemic to West Maui in particular, making them especially extraordinary. The watershed encompasses an array of vegetation communities that are arranged across climatic and elevation zones. Studies in the West Maui Watershed have already contributed to an improved understanding of evolution, unique genetic information transfer and other central biological concepts.  TMKs: (2) 3-2-014:001; (2) 3-3-003:003; (2) 3-5-003:001, :003	11,02	Conservation (Protective and Resource Subzones)	Interim + SMA	\$8,000,000 <b>80%</b>	\$2,000,000	\$10,000,000
4B	8 (tie)	Kaunāmano	Ala Kahakai Trail Association	Kaʻū, Hawaiʻi	Fee + Easement (County of Hawaiʻi)	Kaunāmano is an undeveloped coastal property [five parcels] east of Nā'ālehu and south of Honu'apo. From the shore, it stretches almost 2 miles to the 600 foot elevation. In ancient times, the land supported a thriving community with vast resources including fertile soil, prime fishing grounds and underground freshwater springs. The land contains a high concentration of cultural sites including two large settlement areas at Pā'ula and Pauku, numerous heiau, habitation caves, a rock paved anchialine pool, a lua training area associated with the nearby makahiki grounds, and almost three miles of the ala kahakai trail. Since the plantation era, the land has been used for cattle grazing.  The four miles of coastline provides excellent habitat for native coastal plants and nesting seabirds. The anchialine pond within Puhi'ula teems with 'ōpae'ula. Kaunāmano's marine ecosystem is home to humpback whales, dolphins, endangered monk seals and Hawksbill turtles, threatened green sea turtles, an abundance of native fish, limu and shellfish. Makai areas are used for cultural access, hiking, and subsistence fishing and gathering. The entire property is leased to Kuahiwi Ranch for cattle grazing.  TMKs: (3) 9-5-011:001, :004, :005, :006; (3) 9-5-012:001	1,360	Agricultural (including IAL) + 3 Conservation (Resource Subzone)	A-20a	\$3,701,000 <b>61%</b>		\$6,101,000

Item	Rank	Application FYs	Applicant	District, Island	Туре	Description	Acres approx	State Land Use District	County Zoning	Matching \$ Match % (rounded)	LLCP \$	TOTAL \$
4D	8 (tie)	Hāloa 'Āina – Royal Hawaiian Sandalwood	State DLNR, Division of Forestry and Wildlife	Kona, Hawaiʻi	Easement	The property consists of dry montane forest (4,500 – 5,500 ft elevation) and is located at on Hawaii Island in the South Kona District at the top of the Hokukano watershed. The property is bordered on the west by private conservation lands, Kamehameha Schools (KS) lands on the North and East, and the Kealakakua Mountain Reserve, protected through a Forest Legacy Program conservation easement to the South. The property's dry forests consist of 'ōhi'a (Metrosideros polymorphya) and koa (Acacia koa), sandalwood or 'iliahi (Santalum paniculatum), māmane (Sophora chrysophylla), Naio (Myoporum sandwichensis) and understory shrubs such as a'ali'i (Dodonea viscosa).  The forest condition was severely degraded due to 150 years of forest clearing and uncontrolled grazing by domestic cattle, and the more recent impact of feral sheep grazing. Since 2010, management by the current owners has significantly rejuvenated the forest by fencing and removal of domestic and feral ungulates, resulting in the regeneration of native trees, particularly māmane. Additionally, harvest of dead and dying sandalwood or 'iliahi results in regeneration of trees through root sprouting.  TMKs: (3) 7-9-001:013, :014, :015	2,78	O Agricultural	Ag20  Extensive agriculture	\$3,910,250 <b>89</b> %	\$500,000	\$4,410,250
4L	9	Halulu Fishpond Access	Waipā Foundation	Haleleʻa, Kauaʻi	Fee + Easement (County of Kauaʻi)	Halulu Fishpond Access sits within the coastal plain of Waipā ahupua'a. It includes a portion of Halulu Fishpond, fed by Wai'oli Stream, and emptying into Hanalei Bay. The land is vacant and overgrown with tall non-native trees that block Halulu Fishpond from the adjacent highway. A portion of the land is used by Waipā Foundation to access Halulu Fishpond and Hanalei Bay, and another portion is part of Halulu Fishpond which Waipā Foundation manages. Human activity on the property itself is restricted to the above current uses, but the lands around Halulu Fishpond are used by hundreds during Waipā Foundation's community festivals and gatherings, and in their educational programs.  TMK: (4) 5-6-004:017	0.2	5 Agricultural	Agricultural + SMA	\$561,500 <b>45%</b>	<b>\$600,000</b> (+50,000 from FY19)	\$1,211,500
4K	10	Waikalua Loko I'a	Hawaiian Islands Land Trust	Koʻolaupoko, Oʻahu	Easement	The Waikalua Loko I'a is one of the few remaining traditional Hawaiian fishponds on the island of Oahu. The property is an important access point to the shoreline along Kaneohe Bay for traditional and customary purposes, as well as current recreational users and fishermen. Currently used as an educational and cultural learning center, the fishpond also serves as a critical sediment basin to slow down and reduce pollutants from entering Kaneohe Bay.  TMK: (1) 4-5-030:052 (por) (newly subdivided from :001)	1'	Conservation (Resource)	Preservation	\$840,000 <b>54.6%</b>	\$700,000	\$1,540,000
4Н	11	Keone'ō'io Bay Coastal Protection	State DLNR, Division of Forestry and Wildlife	Honuaʻula, Maui	Fee	The coastal parcel at Keoneoio Bay, south of the town of Wailea at the end of Mākena Alanui Road at 20°35′54″N 156°25′12″W on the island of Maui. It is strategically adjacent to the highly used Keoneoio Bay and Hoapili Trail access points. This undeveloped lot is in the Conservation District, Resource subzone. The southwest corner of the parcel provides ocean access and the property also comes with an easement access to the fishponds located at the western end of the bay and also provides access to the eastern edge of Ahihi-Kinau Natural Area Reserve. To the north west of the property are several privately held developed parcels. The north east and south sides of the parcel are highly used unencumbered state land. This private property is surrounded by a rock wall and public access is discouraged.  TMK: (2) 2-1-004:068	0.4	Conservation (Resource Subzone)	PK (Park) + SMA	\$378,000 <b>24%</b>	\$1,191,500	\$1,569,500

Ite	Rank	Application FYs	Applicant	District, Island	Туре	Description	Acres approx	State Land Use District	County Zoning	Matching \$ Match % (rounded)	LLCP\$	TOTAL \$
40	<del>12</del>	Nānuʻalele Anchialine Pool Reserve	State DLNR, Division of Forestry and Wildlife	Hāna, Maui	JBVIVVIV	Coastal parcel on Nanualele Point, the northern point of Hana bay, Hana on the island of Maui, contains unique windward anchialine pools, land-locked small bodies of water that connect to the ocean subterraneously and provide habitat for extremely rare plants and animals. This undeveloped area is in the Conservation District, Resource subzone. Nanualele represents a pocket of rare coastal hala forest ecosystem surrounded by developed parcels on the mauka side and unencumbered state land on the Makai side. This private property is currently unused and public access is discouraged.  TMK: (2) 1-3-007:024	<del>9.78</del>	Conservation (Resource Subzone)	Interim + SMA	\$1,700,002 <b>2556%</b> land donation	<del>\$66,5</del> 00	<del>\$66,500</del>

Attachment 1(B)
Kiolaka'a
Ka'u, Hawai'i
Maps & Photos

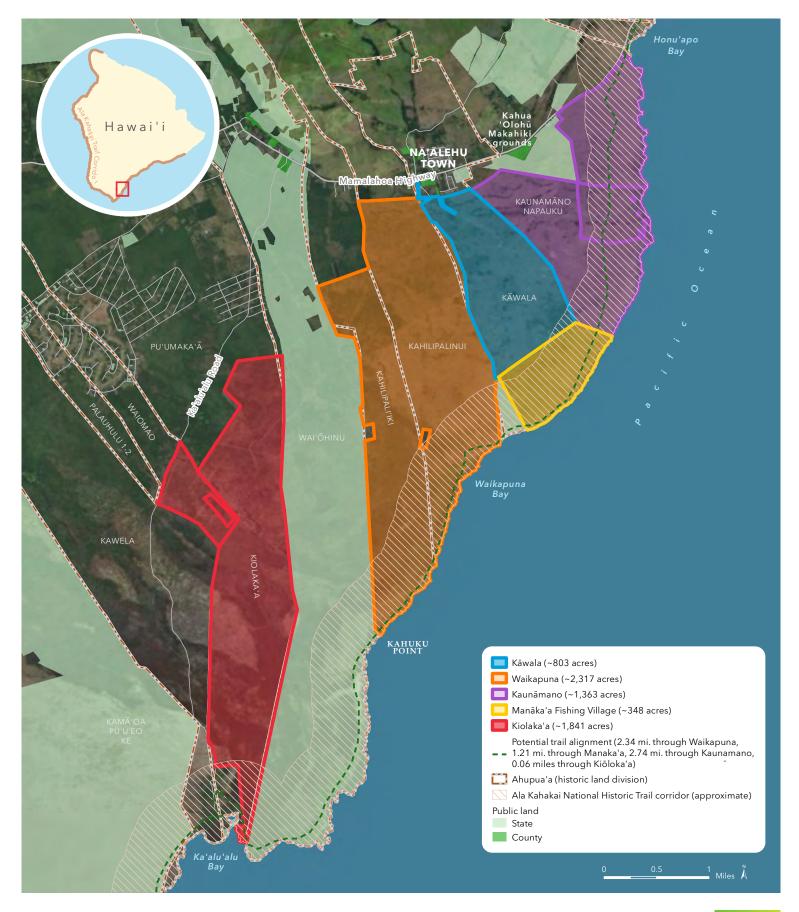


### Ka'ū Coastline

KA'Ū COSTLINE, ISLAND OF HAWAI'I







## Protecting Ka'ū's Coast

WAIKAPUNA, KĀWALA, KAUNĀMANO, MANĀKA'A FISHING VILLAGE, AND KIOLAKA'A, HAWAI'I ISLAND





Lua Nunu o Kamakalepo



Kapenako spring and anchialine pond complex



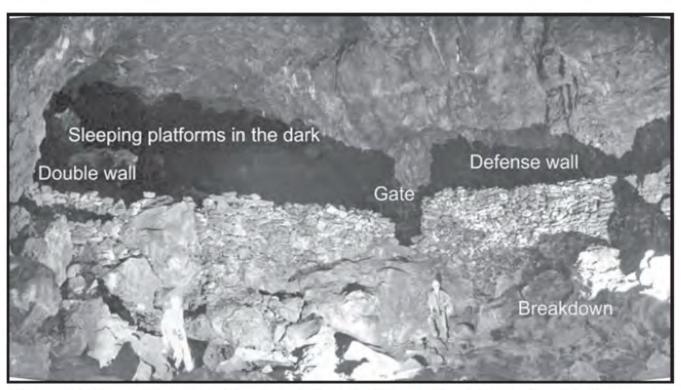


Figure 4: View mauka of the 25 m long defense wall in the Lua Nunu o Kamakalepo Mauka Cave. Note persons for scale and gate at the center of the wall.



Figure 10. View of the underground lake in Waipouli from the entrance (note small rubber dingy in about a distance of 30 m from the lake shore).

Lama Wiliwili Alahe'e Ohe

Attachment 1(D)
Mokae Lands
Hana, Maui
Maps & Photos

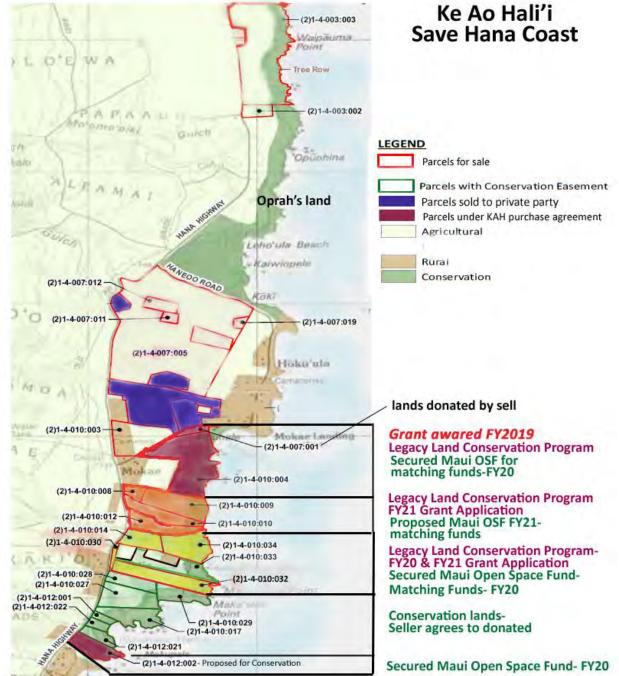
### LLCP FY21 Mokae Lands - Hana, Maui

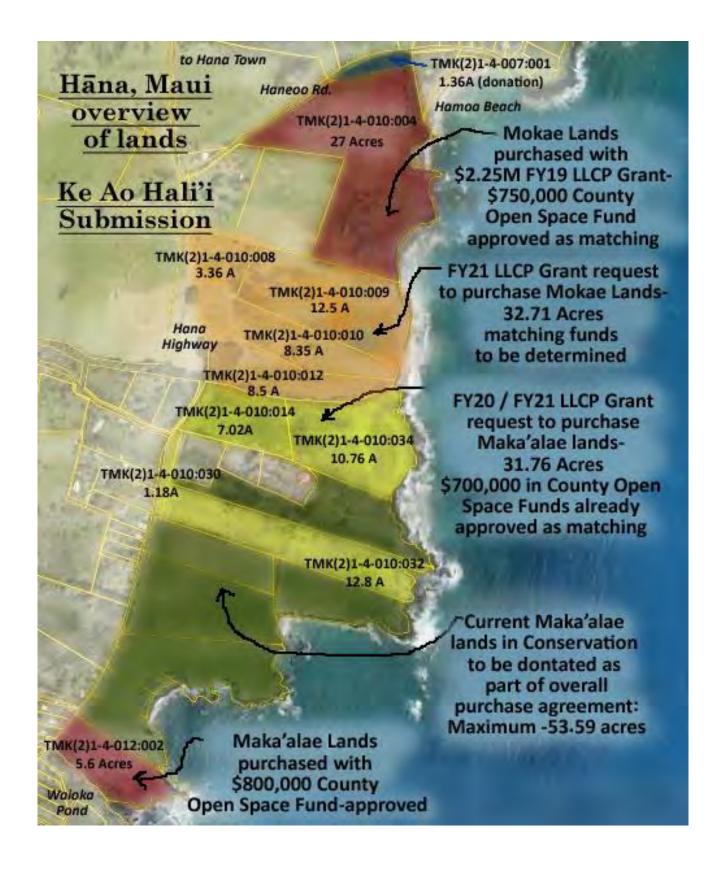
### Ke Ao Hali'i (KAH - Save Hana Coast)

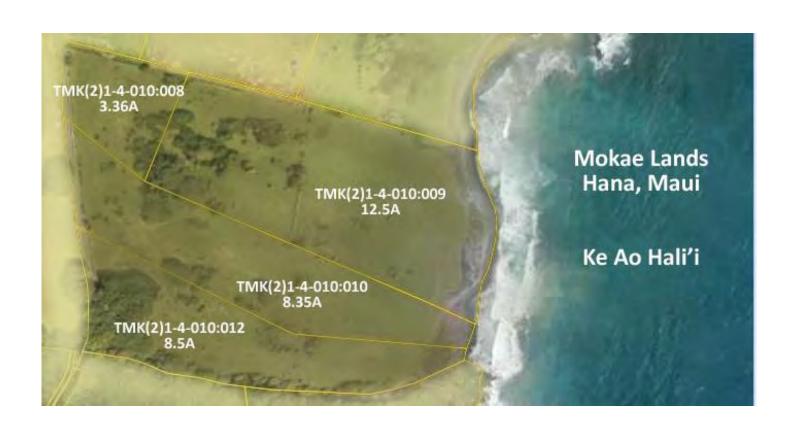
### Hana Maui 400 acres Coastal Pasture Lands **Under Threat of Development**



July 2019 Ke Ao Hali'i (2)1-4-003:003











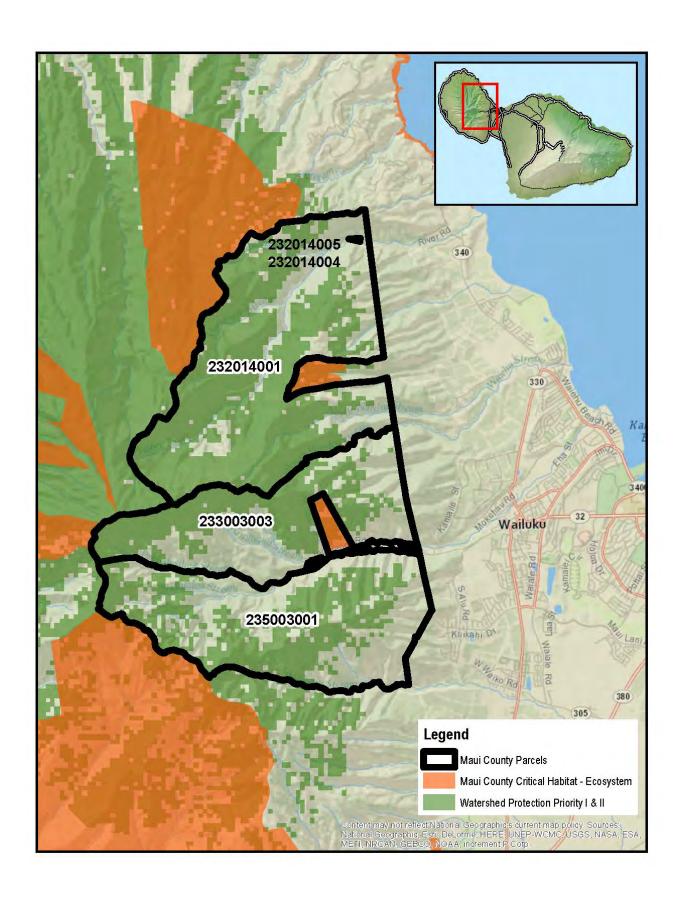


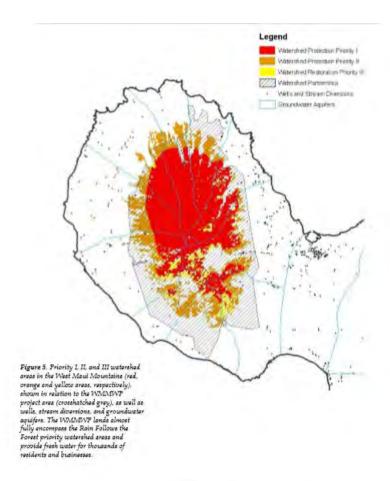






Attachment 1(F)
Na Wai 'Eha
Wailuku, Maui
Maps & Photos





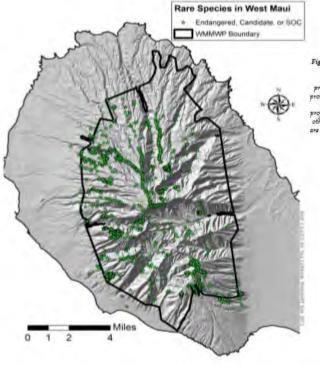
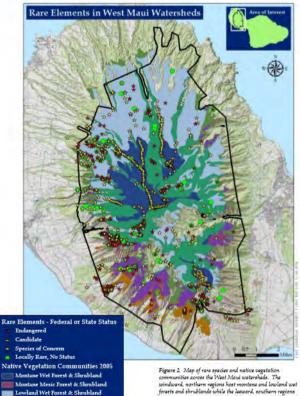
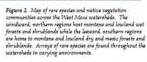
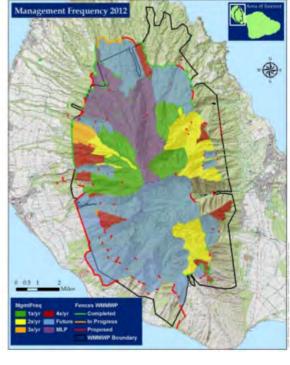


Figure 8. Map of andangered, condidate, and species of concern in the WMMIVF project area. Although force protect many species from feral ungulates, ongoing fencing projects and implementation of other invessive species controls are necessary to protect critical habitate.







Lowland Mesic Forest & Shrubland Lowland Dry Forest & Shrubland Lowland Dry Shrubland & Grassland

Wet Cliff Dry Cliff

Figure 13. Map showing frequency of animal management and control activities acroes fenced regions of the WAMMVF project area. Depending on the magnitudes of ungulate infestations, managed areas are monitored and maintained between one time (green ereas) and four times (red area) per year. Areas in blue have yet to be protected have yet to be protected have yet to be protected lines) or in progress (orange lines). Active animal management in the fences are completed. Animal control in the purple area is managed separately by the Fu in Kokul Watershad Freserve team of MLOT.



Wall of Tears, Waihee Valley, Maui



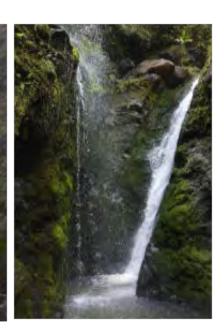
Waihee River, Waihee valley, Maui



Iao Needle, Iao Valley, Maui





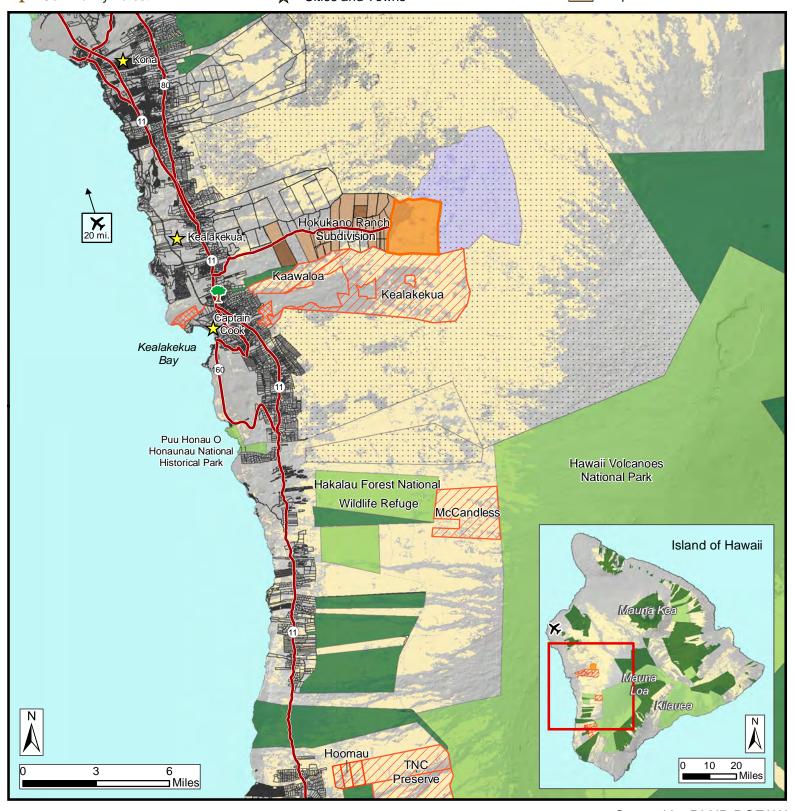


# Attachment 1(G) Haloa 'Aina Royal Hawaiian Sandalwood Conservation Easement Kona, Hawai'i Maps & Photos

#### Haloa Aina Forest Legacy Project

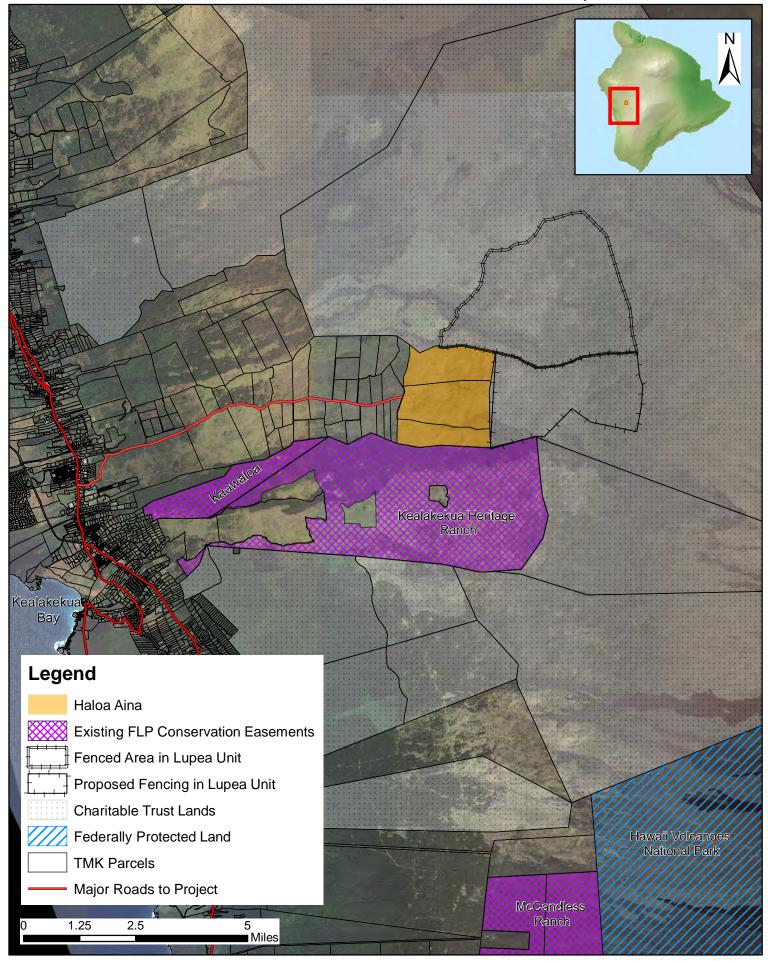
#### Legend

Haloa Aina FLP Project (2,780 acres) TMA Dry Forest Restoration Project Major Roads Development/Housing Lots or KS Lands Managed for Forest Conservation **Existing FLP CEs** Hawaii Islands Land Trust CEs State Reserves **Hokukano Ranch Subdivision** FL AON # 1 Priority Landscape Federally Protected Lands Remaining Properties for Sale (Native Forest in Ag-Zone) Properties Sold in Last 5 Years **Community Forest** Cities and Towns

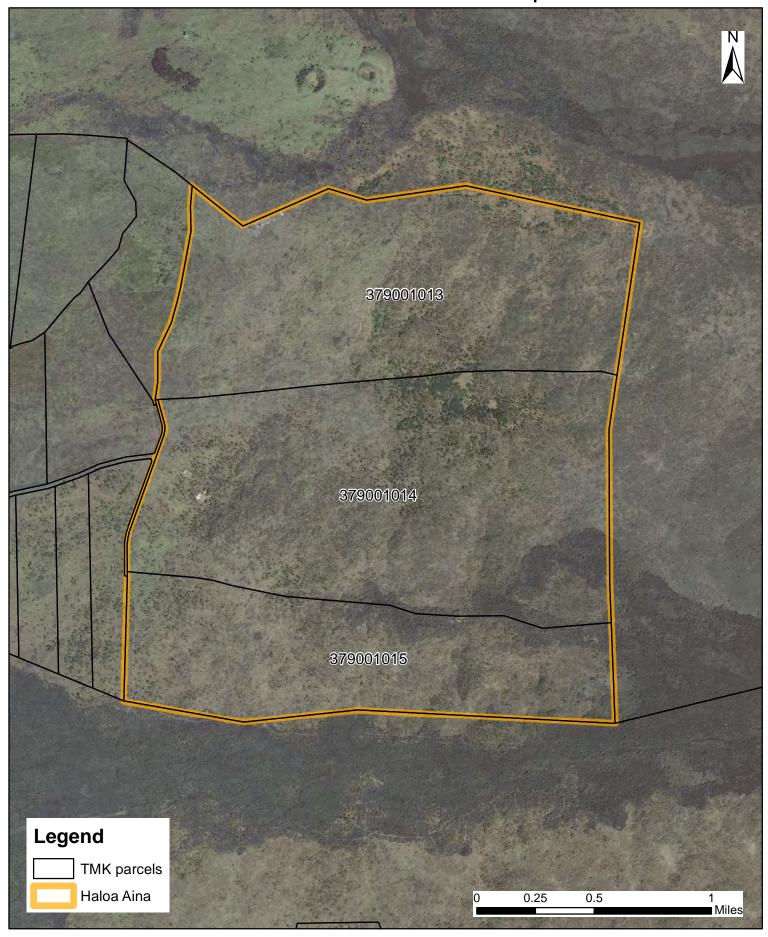


Created by DLNR DOFAW Date: November 15, 2018

Haloa Aina - General Location Map



Haloa Aina - Parcel Map





Overview of dry montane forest landscape towards Mauna Loa



Sandalwood Oil



ʻiliahi seedlings



'iliahi trees on the property



Koa grove on the property



'iliahi seeds

### Attachment 1(H) Halulu Fishpond Access

Halele'a, Kaua'i Maps & Photos



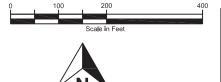
#### Waipā Kuleana

WAIPĀ, HALĒLĒ'A, KAUA'I, HAWAI'I









FORD & ASSOCIATES, INC.			
Job Number:	18-1312	Created by: JRC	
Date:	4/4/18	Reviewed By: TS	Clie

#### Subject Property Vicinity Map

Two Waipa Kuleana Properties (TMK No.: [4] 5-6-004: Parcels 010 and 017) Waipa, Kauai, Hawaii

The Trust For Public Land

Figure

2

#### Halulu Fishpond Access Photographs



On the Halulu Fishpond Access property with tall trees on the mauka side of the property, community path through the property, and Halulu Fishpond on and extending beyond the makai side of the property.

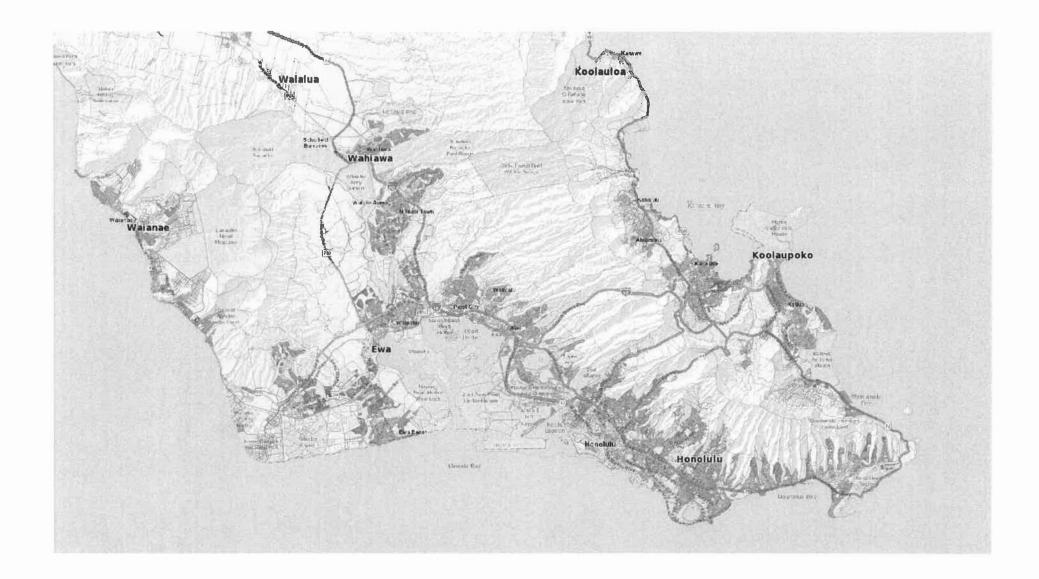


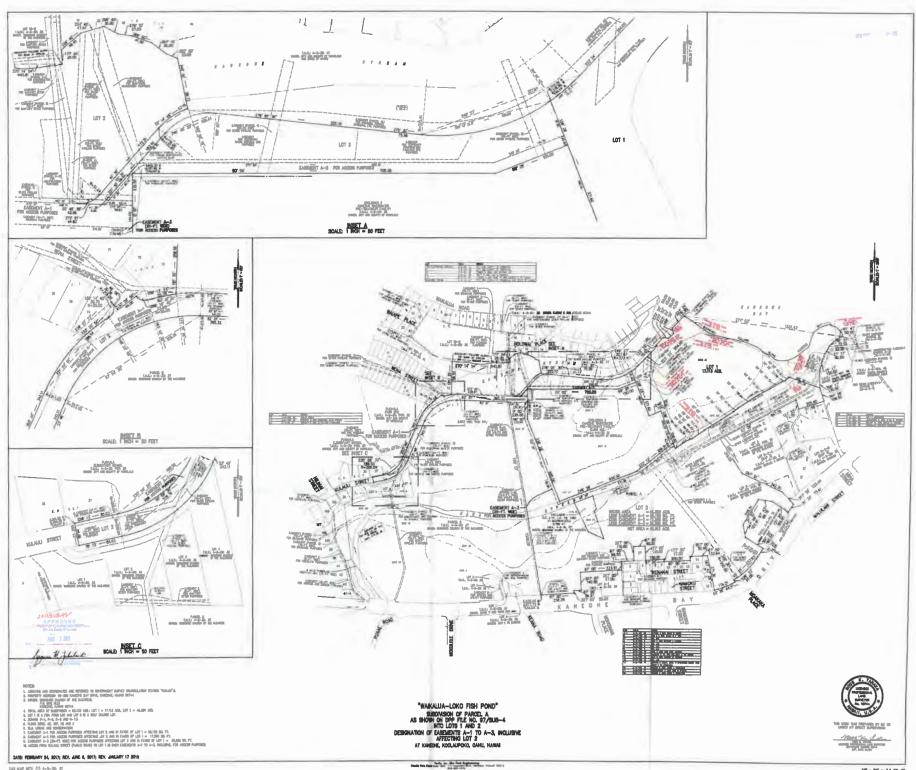
Looking at the Halulu Fishpond Access property from the makai side of Halulu Fishpond. Kids walking on the community access path through the property.

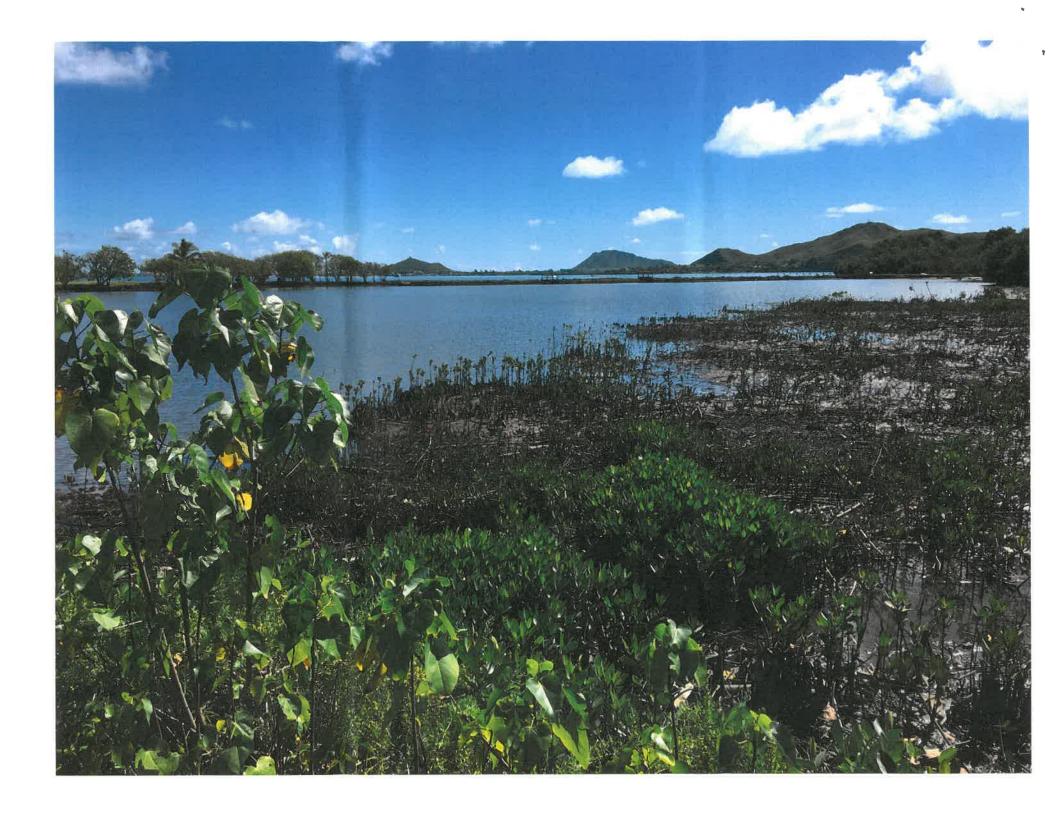


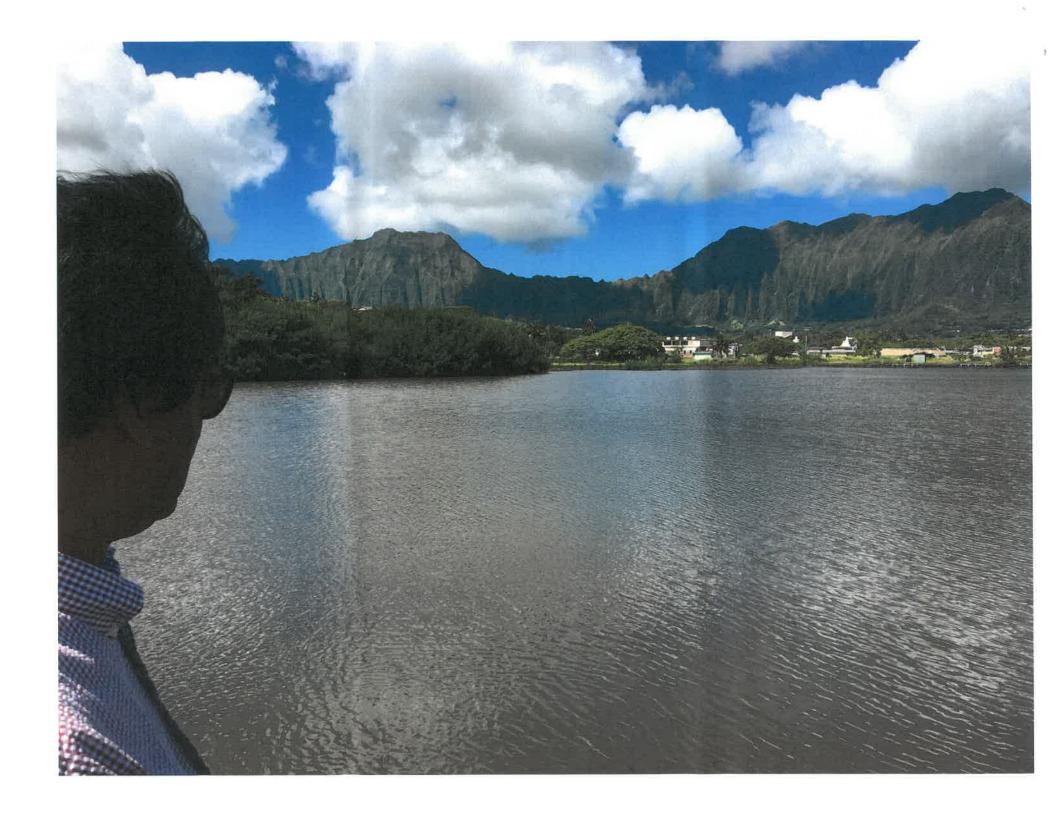
Halulu Fishpond Access property from Kuhio Highway. The parcel is a stark contrast from other makai lots along the highway, which are now mansions.

Attachment 1(I)
Waikalua Loko I'a
Conservation Easement
Ko'olaupoko, O'ahu
Maps & Photos











## Attachment 1(J) Keone'o'io Bay Coastal Protection Honua'ula, Maui Maps & Photos





View of Property from current parking lot



Wall currently blocking public access



Aerial view of parcel and parking lot

**Attachment 2** 

**April 23, 2021** 

**Consultation Letters** 

from
the President of the Senate
(October 1, 2020)
and

the Speaker of the House of Representatives (October 1, 2020)



#### The Senate

#### STATE CAPITOL HONOLULU, HAWAI'I 96813

October 1, 2020

Ms. Suzanne D. Case Chairperson Department of Land and Natural Resources 1151 Punchbowl Street Honolulu, Hawaii 96813

RE: Projects for the Fiscal Year 2021 Legacy Land Conservation Program

Dear Chair Case:

I am in receipt of your letter dated September 9, 2020 regarding the Legacy Land Conservation Commission's recommendation for the funding of projects for the Fiscal Year 2021 Legacy Land Program.

This is to confirm that I have no concerns or objections at this time as it relates to the projects enumerated in the aforementioned letter.

Thank you and should you have any questions with regard to the foregoing, please do not hesitate to contact my office.

Sincerely,

RONALD D. KOUCHI

Senate President

8th Senatorial District- Kauai and Niihau

Mun.M.

Cc: Speaker Scott K. Saiki

Mr. David Penn, DLNR Program Specialist



Phone No.: (808) 586-6100

FAX No.: (808) 586-6101

**HOUSE OF REPRESENTATIVES** 

STATE OF HAWAII STATE CAPITOL, ROOM 431 415 SOUTH BERETANIA STREET HONOLULU, HAWAII 96813

October 1, 2020

Ms. Suzanne D. Case, Chairperson Department of Land and Natural Resources P.O. Box 621 Honolulu, HI 96809

Dear Chair Case:

Thank you for your letter date September 9, 2020, in which you submitted for my review the recommendations from the Legacy Land Conservation Commission grants from the Land Conservation Fund to preserve features, functions, and uses of land having value as a resource to the State.

Upon review, I currently have no concerns or objections to the recommendations as proposed in your attachment.

If you have any questions or need further assistance, please feel free to contact me at 586-6100.

Sincerely,

Scott K. Saiki

Speaker of the House

cc: Senate President Ronald D. Kouchi Mr. David Penn, DLNR Program Specialist Attachment 3 April 23, 2021

**Application Sections G, H, I and DLNR Agency Consultation Comments** 



#### Section G

#### Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Applicant:	Ala Kahakai Trail Association & The Trust for Public Land	
Application Title:	Kiolaka'a	
• •		

Describe the overall significance and importance of the property to be acquired:

A longstanding goal of the Ka'ū community is to permanently preserve its beloved coast, to honor Ka'ū's ancestors and to allow all current and future generations to be nourished by these coastal lands. Kiolaka'a is a remote, undeveloped property south of Wai hinu Town which includes portions of the ancient Kamakalepo settlement and extensive Lua Nunu cave system whose fortress walls were used to defend Ka'ū during the wars with Kamehameha. Protecting Kiolaka'a would preserve Lua Nunu and other cultural sites. The remaining structures of Ka'alu'alu Ranch which was founded by Princess Ruth will also be protected. Together these ancient and historic sites along with their rich history and stories constitute the cultural landscape of Kioloka'a, an important part of Ka'ū heritage.

With few native dryland forests remaining, the forest at Kioloka'a with its rare and endangered species must be protected and stewarded in partnership with other forest conservation organizations. Mauka portions of the property are currently licensed for cattle grazing. Protecting these unique pasture lands would help Ka'ū perpetuate its paniolo (Hawaiian cowboy) tradition, vital to Ka'ū's agricultural economy. Local grass fed beef also contributes to our local food security. Precious coastal and marine ecosystems at Ka'alu'alu Bay including Kapenako spring, the only potable water source in the area, and its complex of anchialine ponds teeming with be conserved and managed in partnership with the community. A network of coastal and mauka-makai trails traverse throughout the property and many lead to the Kapenako pools including a segment of the Ala Kahakai National Historic Trail and the Ala Loa or Kingdom Road which crossed Ka'alu'alu Bay from Paiaha'a over the ancient fishpond makaha before continuing on to Kamilo. Ka'alu'alu Bay is also home to Hawaiian Hawksbill and green sea turtles, monk seals, humpback whales, diverse fish species, squid, lobster and shellfish. It is the only bay where mullet come to spawn on the Ka'ū coast. Preservation will ensure a pristine marine environment by minimizing soil erosion, sedimentation, runoff and other human disturbances in the bay caused by urban expansion.

The area is also important to the community for subsistence fishing and beach access. Preservation will enable continued public access. The Ka'ū CDP calls for establishing Ka'alu'alu Bay or nearby coastal areas as a remote camping-beach park provided that the State and private landowners can resolve liability and resource management issues. Kiolaka'a falls within the 175 mile long Ala Kahakai National Historic Trail corridor, from Upolu Point to Hawai'i Volcanoes National Park. Acquisition would not only protect the Kioloka'a and its immense biocultural resources, it would also conserve a critical land piece in the Ka'ū coast conservation puzzle.



#### Section G

#### Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

Kiolaka'a is in imminent danger of development. For many years, the Ka'ū community has advocated for the protection of the entire 80 miles of coastline. With the closure of Ka'ū Agribusiness at the turn of the century, several large properties along the coastline were sold to real estate developers and land speculators. This property is a critical piece in the puzzle to protect the coastline. The landowner has completed a boundary survey of the property and created a plan to consolidate and re-subdivide the property into 20 lots. The property is also currently listed for sale for \$2.95M (Attachment A16(f)). However, if we can agree on price and timeline the landowner is willing to sell for preservation. Last year, two adjacent properties known to contain sensitive cultural sites including burial caves, water collection caves, heiau and rare dryland forest plants were listed for short sale. The community was unable to fund the purchase of either property in time. Within a month of purchase, one new owner engaged an excavating company to bulldoze the lot without any archaeological mitigation or grading permit. The community jumped into action to alert authorities after significant bulldozing had already been completed. The property's native habitat and cultural resources are also threatened by environmental hazards including wildfires and lack of a fire management plan. In August 2018, there were two suspicious wildfires which started along Ka'alu'alu Road and quickly spread into the adjacent Palauhulu and Kamehameha Schools' Kawela properties. The County Fire Department employed bulldozers to create firebreaks which resulted in the loss of native trees and destruction of cultural sites including previously identified burials. Other threats include looting of cultural sites and a general lack of property management and oversight near the shoreline. Excavated midden and sifted sand are piled next to cultural sites around the Kapenako waterhole. At a recent visit, holiday campers left piles of trash along the shoreline. A five foot long white tip reef shark was found discarded in the small pond, an unexpected catch that was left for dead rather than released back into the bay. In the mauka area, bulldozers were used recently to construct new fence lines and to expand existing ranch roads without any regard for cultural or natural resources. Rare and endangered dryland plants are currently enclosed within newly fenced cattle pastures. Preservation and proper stewardship of Kiolaka'a will protect both fragile native habitat and the treasured cultural landscape. Other risks include unrestricted access to sensitive cultural sites, theft of artifacts, adverse impacts to cave ecosystems, disturbances to anchialine habitats and damage to the pristine marine environment through sedimentation and proliferation of invasive species. More importantly, we risk the loss of an essential piece in the plan to protect Ka'ū's coast. Development could catalyze a domino effect of subdivision and development of nearby lands - extinguishing the local community's passionate efforts toward an entirely protected Ka'ū coast, and sustained ranching and farming.



#### Section H

#### Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Ala Kahakai Trail Association & The Trust for Public Land
Application Title:	Kiolaka'a

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

Ala Kahakai Trail Association's (ATA's) vision for Kiolaka'a is a protected and living Hawaiian cultural landscape cared for by the Ka'ū community, and connected to the surrounding ahupua'a and the entire island by the Ala Kahakai trail network. The mauka portion will continue to be grazed by cattle for the foreseeable future with pockets of protected areas containing native plants and cultural sites. The entire property will be conserved for cultural practice, subsistence fishing and gathering, enjoyment in nature, and mālama 'āina education. ATA has been working with the community to protect nearby properties which have also been targeted for development. Those lands provide exclusive vehicular access and water lines to Kioloka'a for future stewardship efforts. ATA will manage the property collaboratively with other protected lands. By employing shared resources, the time and cost effectiveness results in economies of scope.

Rent from pasture licenses will provide a steady source of start-up, operation, and stewardship funding for ATA. It is important that the pasture licenses be allowed to continue. ATA will also pursue stewardship grants from charitable foundations, the County of Hawai'i, and the Ala Kahakai National Historic Trail (a unit of the National Park Service). ATA is committed to community based stewardship. The property will be managed in collaboration with descendants and Ka'ū community volunteers. We hope to partner with other organizations who are active in the area and knowledgeable with stewardship of Ka'ū resources such as the Hawaii Wildlife Fund, The Nature Conservancy of Hawaii, the Cave Conservancy of Hawai'i, and the Ala Kahakai National Historic Trail. ATA will engage with stakeholders to develop a resource management plan for the property within 12 - 18 months after taking ownership. The plan will be based on ATA's resource management values which can be further refined with additional input from descendants and the community. ATA's resource management values and the proposed stewardship actions designed to achieve



## Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

#### those values are as follows:

- (1) Abundant and clean marine environment. (a) Build relationships with Ka'ū fishers and gatherers to document and share information about resources gathered. (b) Partner with marine stewardship groups and scientists to study marine species. (c) Educate campers about the importance of removing all trash upon leaving Ka'alu'alu (Pack it in, pack it out) (d) Compile research data with existing DLNR regulations to create a sustainable fishing and marine stewardship management plan that can be easily shared with those who fish at Ka'alu'alu Bay and incorporated into a larger resource management plan.
- (2) Thriving native coastal plant communities and anchialine ponds. (a) Identify, photo document and map existing native coastal plant communities and ponds. (b) Work in partnership with local community and cultural groups, local volunteers, and the Hawai'i Island botanist/science community to protect existing native coastal plants and expand the habitat by removing surrounding competing non-native plants and planting native species. (c) Propagate seeds from native plant populations found on site, or from surrounding ahupua'a if native populations cease to exist on site. (d) Evaluate the threat to native species by cattle, wild ungulates, and feral animals, and explore solutions to protect native plant communities and seabird nesting sites if necessary.
- (e) Partner with other environmental groups to create an anchialine pond restoration plan.

  (3) Permanently protected and respected cultural sites and cultural landscape. (a) Complete a full archaeological inventory survey of the entire property. (b) Future plans may include a preservation plan and burial treatment plan. (c) Address possible restoration and/or reuse of sites in the above plans and management plan. (d) Plan for protection of cultural sites in the pasture areas with support from ranch tenants.
- (4) Protected native dryland forest. (a) Complete a biological survey of the property. (b) Work with existing ranchers to explore fencing areas with rare and endangered species to immediately protect existing trees and to promote seed growth. (c) Create a native dryland forest restoration plan which may include removal of ungulates, installation of water infrastructure and fenced preserve areas. (d) Explore carbon credits through native reforestation as a means of providing supplemental stewardship financing in addition to the pasture leases, as well as possible new green job opportunities for the local Ka'ū community.
- (5) Continued sustainable ranching to preserve Ka'ū's paniolo lifestyle, promote local food production, and maintain or increase agricultural jobs for the local community. (a) Allow for long-term leases that allow the ranchers to invest in the property. (b) Determine which lands currently under lease should be reserved for native plant reforestation or cultural preserves, and work with the ranchers to find the right balance.
- (6) Managed access that balances the protection of cultural and environmental resources, the facilitation of cultural connections and educational opportunities for Ka'ū residents and descendants, and continued support of the local ranching industry and sustainable agriculture.

  (a) Coordinate quarterly community volunteer days advertised to Ka'ū residents but open to all.

  Continued on Attachment A16(g))

## KIOLAKA'A Section H Stewardship & Management

#### Attachment A16(f): ATA - Resource Management Values and Proposed Actions

ATA's resource management values and the proposed stewardship actions designed to achieve those values are as follows:

- 1) Abundant and clean marine environment.
  - a. Build relationships with Ka'ū fishers and gatherers to document and share information about resources gathered.
  - b. Partner with marine stewardship groups and scientists to study marine species.
  - c. Educate campers about the importance of removing all trash upon leaving Kaʻaluʻalu (Pack it in, pack it out)
  - d. Compile research data with existing DLNR regulations to create a sustainable fishing and marine stewardship management plan that can be easily shared with those who fish at Kaʻaluʻalu Bay and incorporated into a larger resource management plan.
- 2) Thriving native coastal plant communities and anchialine ponds.
  - a. Identify, photo document and map existing native coastal plant communities and ponds.
  - b. Work in partnership with local community and cultural groups, local volunteers, and the Hawai'i Island botanist/science community to protect existing native coastal plants and expand the habitat by removing surrounding competing nonnative plants and planting native species.
  - c. Propagate seeds from native plant populations found on site, or from surrounding ahupua'a if native populations cease to exist on site.
  - d. Evaluate the threat to native species by cattle, wild ungulates, and feral animals, and explore solutions to protect native plant communities and seabird nesting sites if necessary.
  - e. Partner with other environmental groups to create an anchialine pond restoration plan.
- 3) Permanently protected and respected cultural sites and cultural landscape.
  - a. Complete a full archaeological inventory survey of the entire property.
  - b. Future plans may include a preservation plan and burial treatment plan.
  - c. Address possible restoration and/or reuse of sites in the above plans and management plan.
  - d. Plan for protection of cultural sites in the pasture areas with support from ranch tenants.
- 4) Protected native dryland forest
  - a. Complete a biological survey of the property
  - b. Work with existing ranchers to explore fencing areas with rare and endangered species to immediately protect existing trees and to promote seed growth.

- c. Create a native dryland forest restoration plan which may include removal of ungulates, installation of water infrastructure and fenced preserve areas.
- d. Explore carbon credits through native reforestation as a means of providing supplemental stewardship financing in addition to the pasture leases, as well as possible new green job opportunities for the local Kaʻū community.
- 5) Continued sustainable ranching to preserve Ka'ū's paniolo lifestyle, promote local food production, and maintain or increase agricultural jobs for the local community.
  - a. Allow for long-term leases that allow the ranchers to invest in the property.
  - b. Determine which lands currently under lease should be reserved for native plant reforestation or cultural preserves, and work with the ranchers to find the right balance.
- 6) Managed access that balances the protection of cultural and environmental resources, the facilitation of cultural connections and educational opportunities for Kaʻū residents and descendants, and continued support of the local ranching industry and sustainable agriculture.
  - a. Coordinate quarterly community volunteer days advertised to Ka'ū residents but open to all.
  - b. Promote opportunities and community initiatives to learn about Hawaiian culture and the environmental resources of the property especially the unique moʻolelo, traditions and history of the people who lived in Kiokakaʻa and Kaʻaluʻalu Bay.
  - c. Develop access plan to allow for pedestrian access using the Ala Kahakai and existing dirt roads, and limited vehicular access that prioritizes resource protection.
  - d. Evaluate and plan for managed camping access that prioritizes protection of cultural sites and native species and adopts best area practices.
  - e. Contact, facilitate access, and encourage stewardship involvement by descendants of Kiokaka'a and surrounding ahupua'a, and Hawaiian cultural practitioners.
  - f. Perform outreach to Ka'ū community through individual meetings with community leaders, smaller meetings with area civic clubs, and public forum meetings.
  - g. Design and distribute field guide to all visitors to the property and install educational and interpretive signage to protect cultural sites and native species where appropriate.
  - h. AKTA contact information including a phone number posted clearly at property entrances including the nearest road and the Ala Kahakai Trail pathways.
- 7) A resilient Kaʻū community where the people care for the lands, and the lands provide sustainable economic development that incorporates the above related values.
  - a. Ala Kahakai Trail as a means to contribute to community self-reliance vis à vis the state of the world economy, the movement away from fossil fuels, and climate change, etc.
  - b. Ka'ū's potential return to a thriving, completely cultivated landscape as far as the eye can see.
  - c. Culturally-driven and ecologically-minded ways of paying back a purchase loan if necessary.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Ala Kahakai Trail Association & The Trust for Public Land	
Application Title:	Kiolaka'a	

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

The Kiolaka'a property consists of almost the entire ahupua'a of Kiolaka'a and a portion of Wai ma o to the west. Kiolaka'a literally translates to "throw roll" because there was an 'ulu mail (Hawaiian bowling) course here, which was a favorite sport in ancient times. Ka'alu'alu Bay was a famous fishing ground for the ali'i. According to the revered Hawaiian scholar, Mary Kawena Pukui, it is said that the people of Ka'alu'alu were known to have large families. Thus came the expression, "Na mamo piha'a o Ka'alu'alu," meaning "The descendants of Ka'alu'alu are as numerous as driftwood." The lava fields above the bay collected volcanic dust and humus which provided soil for planting sweet potato, sugar cane, and later pumpkins, melons and gourds. When the Reverend John D. Paris landed at Ka'alu'alu in 1842, there was a sizable settlement. The shore was lined with "hundreds of natives" to greet him. In 1959, there was only one solitary Hawaiian resident at Ka'alu'alu.

Ka'alu'alu was also known during the plantation era for great plover shooting and fishing. John Papa, the 19th century Hawaiian educator, politician and historian, also names Ka'alu'alu as a famo he e nalu or surf spot, known for its summer south swell. Ka'alu'alu literally means "the wrinkle" because of the wrinkled appearance of the lava rock fissures in the shallow bay. In ancient times, Ka'iliki'i at Pakini was the primary landing place for travelers on canoe heading to Wai hinu. However, in later times, Ka'alu'alu Bay became the new choice of landing especially with travel by coastal schooner which needed a harbor. Ka'alu'alu Ranch was started by Princess Ruth Keelikolani with cattle brought from Waimea. Princess Ruth had a house at Ka'alu'alu Bay where she stayed when she visited.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Protecting Kiolaka'a would preserve the extensive Lua Nunu o Kamakalepo cave system. Lua Nunu features a fortress with an elevated defensive wall and habitation platforms built in the late 1700s during the wars between Keōua and Kamehameha. During these wars, Kamehameha's army under the direction of Ka'iana took a fleet of war canoes to South Point. Keōua's warriors set out in canoes and attacked Ka'iana's men just off the coast. The fierce battle moved to land at Paiaha'a below Kamā'oa and lasted for three days. They continued fighting at Kamā'oa and Ua'ohulelua, where the struggle was worst of all. Keōua maneuvered north to Punakoki in Puna then made a stand before Ka'iana's pursuing army. They fought for three more days until Ka'iana fled, boarding his canoes and leaving the east side of the island for the last time.

Two of twelve heiau designated as pu'uhonua (places of refuge) on Hawai'i Island are found in Ka'ū. One of them is Hale o Keola (House of Life) in Malulani, Kiolaka'a. Pu'uhonua protected kapu (taboo, prohibition) violators, and defeated warriors and civilians from harm, during times of war.

The lelo no eau, "Ka lua kupapa u o na ali i" (burial place of chiefs) refers to Ka where the of noted ali'i are hidden in secret caves. Kekuiapoiwa Liliha, Kamehameha's half sister and the mother of his wife, Keopuolani, died in 1815 at Kapa'akea (coral or limestone surface) in Kiolaka'a, close to Ka'alu'alu. In 1887, King Kalakaua appointed a Ka'ū resident, Mr. Hukiku, as Overseer and Keeper of the Royal Burial Ground at Ka'alu'alu. This may be where Kekuiapoiwa is buried.

John Papa landed at Kaʻaluʻalu with Victoria Kamamalu, grand daughter of Kamehameha in 18 to escape the outbreak of smallpox in Honolulu and also to visit her recently acquired lands in Kaʻū. Together, they traveled on horseback over the plains of Kamā oa along a long trail called Puʻuone which ran along a sand ridge to Ka Lae from the shores of Kaʻaluʻalu and Kamā oa.

In 1862, two small parcels in Wai ma were awarded to Maluaikoa and Makaila by Land Commission Award. The Wai ma o parcel was a land grant awarded to Kealohaai in 1893. In 1873, the Kioloka'a parcel, a 1290 acre land grant, was awarded to William Thomas Martin (Attachment A16(h)). He was the son of a West Indian and a Hawaiian chiefess distantly related to Kalakaua. He was also married to a Hawaiian woman of high rank. Martin once had a house on the property at Ka'alu'alu Bay. Prior to acquiring the land grant, Martin was a magistrate for the Hawaiian Kingdom. He was a Representative to the Legislature in 1870 and he was appointed "Noble of the Kingdom" in 1872. A statistical directory in 1880 listed Martin as having cattle pastured on 25,000 acres at Manukā and 4000 acres at Wai hinu as well as a sugar plantation on 50 acres in Honu'apo.

John Kawelelaukapu Moke (Uncle Kapu Moke Kaikuaana) was an expert fisherman with an intimate knowledge of the coast from Ka Lae to Ka'alu'alu. A venerated kupuna of Ka'ū, Uncle Kapu was the only Hawaiian resident of Ka'alu'alu in 1959. It is said that he would often open his home to others and share his catch with people from the community.

#### Comments

The coastal ecosystems in the Kiolaka'a Ahupua'a, which include marine and anchialine habitats, are important natural resources that have avoided impacts from urban development. This does not, however, preclude threats and potential impacts from humans and other disturbances. In particular, anchialine habitats near the coastline at Ka'alu'alu Bay and further along the coast host populations of endemic 'ōpae 'ula, Halocaridina rubra and another native shrimp, Metabetaeus lohena. These native shrimps are exclusively found in anchialine habitats, which are susceptible to development, human interactions, and invasive species. The uniqueness and sensitivity of Hawaiian anchialine ecosystems therefore warrant any actions that afford further protection. In particular, any steps taken to prevent or at least minimize coastal development, introductions of invasive species, or any other human interactions and disturbances would directly benefit the health of the anchialine habitats. Further, the coastal marine resources in Kiolaka'a provide prime grounds for subsistence fishing that are critical to the livelihood of the local community. Overall, acquiring these parcels of land with the purpose of continued and increased protection of the various resources within it will benefit these natural ecosystems for current and future generations, and the betterment of our island ecosystem as a whole.

#### ALA KAHAKAI TRAIL ASSOCIATION PROPERTY ACCESS PERMIT, RULES AND WAIVER OF LIABILITY

#### **ACCESS PERMIT**

The undersigned Permittee(s) hereby applies for a permit to enter onto ALA KAHAKAI
TRAIL ASSOCIATION lands pursuant to the rules and conditions stated below at TMK
(3) 9-5-07: 16 at Kahilipali Nui & Iki, Ka'u, Hawaii ("Waikapuna Property") on the day(s) of
<b>, 2020</b> . By my signature and initials below, I acknowledge that I have
read, understood and accepted the following Rules and Waiver of Liability. The term
"Permittee" as used herein shall mean the Permittee(s) named herein. ALA KAHAKAI TRAIL
ASSOCIATION and its successors and assigns are referred to hereinafter as the "Owner". Each
and every Permittee agrees to comply with the terms of the Rules and Waiver of Liability, which
are incorporated herein.

#### RULES

The following Rules are designed to help ensure the enjoyment and safety of those members of the public who enter onto the privately owned Waikapuna Property.

- 1. In the exercise of the entry rights granted herein, the Permittee shall comply with all laws, ordinances, rules and regulations of the State of Hawaii and County of Hawaii.
  - 2. All gates shall be locked upon entry and exit by Permittee.
- 3. The approved Access Permit and gate key shall be kept in the possession of Permittee at all times when on the Waikapuna Property. The key shall be returned to the agent of the Owner no later than 24 hours after leaving the Waikapuna Property. A charge of \$50.00 will be incurred for any lost or late returned key.
- 4. This Access Permit is subject to all rights of any tenants, lessees, licensees and the Owner of the Waikapuna Property, and all of their authorized agents.
- 5. Access over the Waikapuna Property is allowed only with the specific written permission of Owner, and all Permittees who are granted overnight access shall bring, use and remove their own portable toilet.
- 6. There shall be no domestic animals or hunting allowed on the Waikapuna Property due to the possibility of damage to native flora and fauna, and to minimize injury to person or property.

7.	There shall be no cutting of trees and vegetation on the Waikapuna Property.
	Permittee(s) Initials:

- 8. Only cooking fires shall be permitted on the beach at the Waikapuna Property. Permittee shall bring their own firewood or charcoal, and completely extinguish their fires prior to leaving Waikapuna Property. All fires shall be contained in barbeque pits at locations approved by Owner, under continuous supervision to prevent the spread of fire.
- 9. All trash and rubbish generated by Permittee's party shall be removed by Permittee from the Waikapuna Property upon departure.
- 10. Noise from Permittee, including music and noise, shall be kept to a minimum regulated so as not to create a disturbance to wildlife, animals and other persons at the Waikapuna Property.
- 11. State of Hawaii DLNR, Division of Aquatic Resources regulations regarding fishing, opihi picking, use of nets, seasonal restrictions on taking of fish, etc. shall be observed at all times. Access is not permitted for commercial fishing purposes. https://dlnr.hawaii.gov/dar/fishing/fishing-regulations/
- 12. Firearms, fireworks, illegal fishing and netting equipment are strictly prohibited on the Waikapuna Property. Use of gill nets, lobster nets and fish traps shall be strictly prohibited and shall not be brought onto the Property.
- 13. There is no drinking water at the Waikapuna Property, so Permittee shall bring adequate water for all accompanying Permittee.
  - 14. Permittee's children shall not be left unattended while at the Waikapuna Property.
- 15. No lifeguards or emergency equipment are present to assist the Permittee and others in case of emergencies.
- 16. Archaeological sites may be viewed, but must not be touched, entered or disturbed.
- 17. All-terrain vehicles (ATV/UTV) and motorbikes are not allowed on the Waikapuna Property.
- 18. Parties of more than eight (8) individuals or three (3) vehicles must have special permission from the Owner, and the request shall be made at least two weeks prior to the date of visitation.
- 19. All Permittees must bring mobile phones for emergency contact purposes and provide wireless phone number(s) to Owner.

Permittee(s)	<b>Initials:</b>
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- 20. All vehicles must travel on existing roads or vehicle paths. Trucks should be in 4WD at all times. No vehicular access is permitted on the pahoehoe south of the white sand at Waikapuna Beach.
- 21. Entry is permitted for cultural and educational purposes only. The sale of seafood taken from the Waikapuna Property or charging of fees for visitors entered with the Permittee is prohibited.
- 22. Any violators of these Rules shall be subject to total ban from access to the Waikapuna Property and costs incurred by Owner in clean up or repair of damage caused by Permittee.
- 23. Owner has the right to eject or remove any person not approved as a Permittee, or who is in violation of these rules.

#### WAIVER OF LIABILITY AND AGREEMENT

1. The undersigned understand that the property is privately owned and that the granting of permission by Owner to enter thereon is specifically subject to, and induced by and/or reason of the undersigned's representations and statements herein, in consideration of being allowed to enter the Waikapuna Property. The undersigned understands further that this permission for entry may be revoked by the Owner at any time, without cause, and is solely for the dates and the purpose(s) set forth herein.

The undersigned is aware that the property is undeveloped at this time and certain risks and dangers exist in the use of the property. The undersigned acknowledge that traveling upon and participation in certain activities within the property and in or near the ocean has risks attached thereto, including certain inherent risks which cannot be eliminated. Such risks may include, but are not limited to, loss or damage to personal property, accidental injury, illness or in extreme cases, permanent trauma, disability or death. Travel within the property is by motor vehicle or on foot over rugged, unpredictable terrain. Attendant risks include collision, falling, drowning and other risks usually associated with such travel methods or activities, as well as environmental risks. Environmental risks and hazards include, but are not limited to, insects and predators, including sharks, wild dogs, goats, cattle, falling and rolling rocks, high waves, tsunami, earthquakes, strong underwater currents, lightning, and unpredictable forces of nature, including weather, which may change to extreme conditions without notice. Possible injuries include hypothermia, sunburn, heatstroke, dehydration, and other mild and serious conditions.

In consideration of the privilege of entering onto and using particular areas of the property, the undersigned acknowledges the presence of and assumes all responsibility for all inherent risks identified hereinabove and those inherent risks not specifically identified, and further agree to defend, indemnify and hold harmless the Owner of the property, and its principals, partners, subsidiaries, successors, assigns, agents and employees, from and against

Permittee(s) Initials:	

any claim, action, lawsuit or proceeding arising out of, related to, or by reason of any of the undersigned's entry upon, occupancy of, costs, damages or attorney's fees, or actions on the property and/or if any of the undersigned fail to comply with any term hereof. If any of the undersigned is a minor, such minor undersigned's parent(s) or guardian must also sign this Entry Permit and by such signature assumes and accepts full responsibility for such minor's injury, death or loss of personal property or expenses suffered by such minor and the minor's parent(s) or guardian as a result of those inherent risks and dangers identified herein and those inherent risks and dangers not specifically identified, or as a result of such minor undersigned's negligence while upon the property.

This agreement and all covenants contained herein shall be binding upon each of the undersigned, and such undersigned's minors, heirs, representatives and assigns. The terms hereof shall serve as a release and assumption of risk from each of the undersigned's heirs, executors and administrators, and for minors who may be accompanying the undersigned.

- 2. 1 understand and acknowledge that ALA KAHAKAI TRAIL ASSOCIATION and all entities and people employed or connected therewith are not liable for any injuries or claims caused by, or occurring in connection with the use of the Waikapuna Property and facilities, or adjacent beach areas, whether or not a claim is made that Owner or its agents or employees were negligent or at fault.
- 3. I understand that the use of said Waikapuna Property, facilities and beach by me or anyone using this permit with me, including minor children, is at my/our risk and that no representations have been made about the suitability or condition of said property, facilities and beach for any purpose; and that by signing below, I am also waiving claims for injury for any minor for whom I am a parent or legal guardian.
- 4. All Permittees and their guests shall sign this Access Permit, Rules and Waiver of Liability prior to entry onto the Waikapuna Property.
- 5. This waiver is entered into in consideration of ALA KAHAKAI TRAIL ASSOCIATION's consent to my use of the Waikapuna Property.
  - I, the undersigned Permittee, have read, understand and hereby accept and agree to the above Rules and Waiver of Liability. I understand that this is a legal contract, and includes a complete release of liability on my behalf and on behalf of any minor for whom I am a parent or legal guardian and a promise not to sue or make claim against the Owner or its authorized representatives. By my signature below, I acknowledge that I am responsible to notify all members of my party of all terms and conditions of this Access Permit, Rules and Waiver of Liability.

Permittee (Print Name) Address:	Signature	Date
Phone:	Email:	
Permittee (Print Name) Address:	Signature	Date
Phone:	Email:	
Permittee (Print Name) Address:	Signature	Date
Phone:	Email:	
Permittee (Print Name) Address:	Signature	Date
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Permittee (Print Name) Address:	Signature	Date
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Permittee (Print Name) Address:	Signature	Date
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Permittee (Print Name) Address:	Signature	Date
Phone:	Email:	
Permittee (Print Name) Address:	Signature	Date
Phone:	Email:	

# VEHICLE IDENTIFICATION YEAR MODEL REGISTERED OWNER LICENSE NO. MAKE 1. 2. 3. PERMIT AND KEY Issued to: Date PURPOSE OF ACCESS REQUEST: Please describe your reason for visiting Waikapuna such as cultural access, subsistence fishing, gathering of marine resources, recreational hiking, connecting with nature, enjoyment with family, education, etc. We use this data to support our stewardship grant requests and funding applications. Your feedback is appreciated.

Permittee(s) Initials:



## Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Applicant:	Ke Ao Hali'i (KAH - Save Hana Coast)
Application Title:	Mokae Lands - Hana, Maui

Describe the overall significance and importance of the property to be acquired:

For Hana residents, driving south from Hana Town there is one remaining 3.2 mile expanse of undeveloped, stunningly beautiful coastal pastureland with breathtaking sea views that inspire & connect our community to its history, identity, & provide access to important resources. Eventually the open space gives way to the "Gold Coast" with its high hedgerows and large private homes. There are preciously few clues indicating the magnificent coastline, & certainly no access. The private homes continue as the norm. Actively marketed for sale, these remaining precious pasturelands are a resource threatened by private development.

The significance of these lands is not new to Hana. The brief overview of legendary and traditional accounts described in Section I, indicates the magnitude of Maka'alae, Mokae and Hana in Hawaiian history. The three Heiaus in close proximity: Hale O Lono Heiau, the impressive Kaluanui Heiau & Pakiokio Heiau all carbon dates between the 1400s -1600s.

Walking back up the path from visiting the lands one day, I ran into Edmond Junior, referred to as "Son", with his very young grandson. They were hauling fishing rods, nets, buckets and other assorted gathering items. I was honored to witness this long tradition of coastal knowledge being passed on to the next generation. This young boy will learn to work the coastal lands with his grandfather, his father and eventually pass the knowledge on to his sons & daughters, as it has been for generations.

These lands remain a vital part of Hana's culture and identify for gather rights, spiritual connections to ancestors, and the inspirational beauty they provide. Lineal descendants talk about the springs from Mokae and Aleamae that were use to feed the kalo. Off the rocks one could expect, with net or line, to feed their family with an abundance of O'io, Ko'le, omilu, anae and kumu; gathering limu, kohu and Lipoa from the coast, Kala or lipeepee. Shellfish are abundant as well; Lobster, a'ama crab, kupe'e, pupu and Leho. Native trees & plants still visible on the land today include Olona, & Hala, & medicinal plants like Laukahi.

One of our Uncles, raised in Mokae area, insists that along this stretch of ocean are the most important limu beds in Hana (shush... don't tell anyone) because of the freshwater springs that flow into the area and feed them; Limu kohu, lipeepee, lipoa, limu nei. As well as its uses for food, medicine and ceremony, the limu is also food and habitat for the herbivore fish which in turn feed the larger fish and support the whole food chain and abundance in this area.

One can look upon the early development of sugarcane and later cattle ranching as a mixed blessing. Sugarcane started in 1849, cattle ranching followed in 1944. The land was turned over and evidence of the previous Hawaiian settlements disturbed beyond recognition. But, the farmers and ranchers also kept the land open for well over a century.



## Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

#1 threat: Development- Today, by far our greatest threat is the owner's effort to actively market for sale these precious lands, & preferably to the highest bidder. According to Maui County Code, Title 19 Zoning, chapter 30A, Agricultural District, the minimum lot size is 2 acres. The maximum number of permitted lots on a parcel from 2 – 31 acres is 7. Thus our groupings of 3.4, 12.5, 8.3 and 8.5 acres of pristine coastal pastureland can legally be subdivided into a total of 15 lots, each with its own farm dwelling and ohana, resembling the rest of the "Gold Coast". Even with the Shoreline Conservation Zone, access would be difficult and intimidating, and any remaining historic sacred sites would be destroyed or inaccessible.

One of the downsides to the history of sugarcane and cattle ranching is that most indigenous or canoe plants have given way to invasive species. But the ranch uses few pesticides, ensuring the soil is healthy and can certainly support indigenous plant or bird life, if given the opportunity. In fact, some of these traditional plants still hang on right at the pasture edge by the sea.

Our other concerns include fear of over gathering and fishing by outsiders with dire consequences. Uncle E. was raised in Maka'alae, Mokae & Haneo'o. He said they go by PuuikiPali for opihi & fished from there all along the coast back toward Hamoa. "We used to go catch ulua backside of Waioka & from Maka'alae to Lehoula, catch A'ama crab. There's aholepukas, manini houses, enenue galore. Moi at times, we still pick & eat most of those, haueue, plus limu kohu & lipoa. The kupe'e is getting less & less as more hula dancers find out where they can find it, even from the other side of Maui."

And, if it's not residents from Hawaii, Hana is being overrun by visitors looking for the "hidden gems" of Hana. Look no further than Waioka Pond (Venus Pool) which is inundated by hundreds of visitors every day and is not equipped to handle the volume.

On the environmental side, there are concerns over erosion due to sea level rising, tsunamis, and increasing hurricanes, as well as sediment from nearby streams coating reefs which cause damage to coral and will curtail fish food sources.

Should our community be fortunate enough to stop the development, we have within our grasp the resources to honor the ancestors and allowing limited gathering rights, while returning the land to a thriving natural environment supporting indigenous vegetation, birds, fishes, microalgae, and crustaceans. But, should this land be sold for development, we will never get it back and the opportunity to restore this land for future generations, in perpetuity, will be lost forever.



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Ke Ao Hali'i (KAH - Save Hana Coast)  Mokae Lands - Hana, Maui	
Application Title:		

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property
- Goals Evolving from a huge outcry by our Hāna community, Ke Ao Hali'i (KAH) was only recently formed early in 2018 with the incentive to protect the lands under discussion here. Our initial short term goal is simply to stop the development of this land by securing ownership & establishing conservation status. Our flyer, intended to help communicate our goals to our Hāna neighbors, quotes our mission: "to purchase, preserve & manage Hāna's natural, scenic coastline, saving our cultural history & resources for the benefit & education of future generations." In addition, it addressed four areas of relevance; Historic and Cultural Considerations; Educational Opportunities; Environment Incentives; and Stewardship of the Land (see flyer attachment). This encompasses our general goals, with the intent to further refine as our program evolves.
- Resource management plan- The need to comprehensively address the management of these Lands is recognized as crucial for maintaining their environmental viability. As we secure the land, we are working diligently to create a multi-tiered and phased Management Plan.

We believe the most effective way to retain the open pastureland will be to continue grazing. We are presently working with BioLogical Capital, who ranch the land now, to develop a lease agreement and grazing plan. We may eventually explore alternate grazing animals whose waste byproducts are more compatible with coastal environment needs. We also plan to, at a minimum, protect by fencing the sacred and sensitive cultural and archaeological sites, pending further investigation if appropriate. Critical components of this plan will be to provide designated habitats to promote healthy native plants, sea and birdlife. We envision a Master Map with specific areas designated to these resources. By far the largest threats to native habitats on Conservation Lands are invasive species and human-caused impacts like overuse of resources, so publishing a Code of Conduct will be crucial. In addition, using Conservation Lands for educational activities and to



## Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

promote volunteerism is part of our plan. Through classes, field trips and research, stewardship will grow within our community and nurture dedication and commitment in our next generations. • Funding sources -There has been a community outpour in support of our efforts. A number of altruistic members have been willing to commit funds for start-up, operations & maintenance, including our realtor who has pledged her fee for this cause; providing us with over \$90,000 in start-up management funds once we take ownership. In addition, our community is quite adept at fund raising & we envision, for example, an annual event held on the land that might support & promote our cultural heritage. We also have a number of experienced grant writers who have offered to help when needed. Our Management Plan will include a budget allowing us to know what funds we need to meet our goals or what we can achieve with funds we have. • Permit requirements- We do not anticipate a need for any permits since our intension is to maintain cattle grazing for the moment. The land is zoned Agricultural, already fenced & being utilized as such. Details of future plans are still unclear but may require permits. · Management entity -We are fortunate to have alongside us the following team of experts who are willing & very able to guide & advise KAH: Hāna Ranch- BioLogical Capital currently has a lease with sellers to graze cattle & has agreed to continue this arrangement under new ownership and to offer their expertise in managing the land; so status quo can be maintained while long-term plans are developed. Hawaiian Islands Land Trust will hold the conservation easement on the land & will provide management & planning support. The Nature Conservancy (Maui Marine Program) will act as a consultant & facilitator in the development of a long-term management plan. Na Mamo O Mu'olea will offer their support & guidance as a similar local nonprofit organization with 10+ years of experience managing 70 acres of coastal property nearby, including shoreline management, vegetation management, pasture management & educational programs. Maui Nui Makai Network, comprised of 6 organizations on Maui, Moloka'i & Lana'i who collectively have decades of experience actively management coastal areas, have offered their support of the development of a long-term plan, with the potential for KAH to join as a member of the Network in the future. As such a young organization, KAH's initial in-house management is & will continue to be volunteers including our Board of Directors. As the organization solidifies, builds & strengthens, we will consider hiring a part-time manager to oversee the programs and volunteers. • Integration of existing cultural resources - One of KAH's main objectives is the protection of 'iwi kupuna (bones of ancestors). We uphold the policy of no disturbance, strict protocols on use of areas known to have 'iwi kupuna & reporting of any new discoveries. An additional aim is to perpetuate access for traditional & cultural practices including fishing & gathering limu. This land, due to cattle grazing, is entirely fenced with 3 gated accesses via grass roads to the coast. The vehicular access through the gates will continue for the community, lineal descendants, & other cultural practitioners with a controlled request system to avoid overuse and also a mandatory Code of Conduct for all visitors. Foot traffic can enter at will, most likely controlled by parking availability. As we refine our program & streamline our goals, KAH, who has some concerns about overuse, will be addressing the question of access in more depth.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Ke Ao Hali'i (Kah- Save Hana Coast)
Application Title:	Mokae Lands- Hana, Maui

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

Maui Island's political divisions occurred during Kaka'alaneo rule (15 century). Hana was one of 12 districts identified at that time. The current project area is on the windward flank of Haleakalā in the moku of Hāna, the ahupua'a of Mokae. Today the area is known as Mokae.

Hana moku is considered one of Hawai'i's "wahi pana" (legendary places) due to the volume & significance of local myths. Accounts specific to Hana include: Noenoe & Ka'uiki; Hina climbs the moonbow; The Garden of Kāne and Kanaloa; many stories of Demi-god Maui the Trickster including pushing up the sky from Ka'uiki, pulling the Hawaiian Islands from the sea, & finding the secret of making fire. From the Mokae/Hamoa area are the important legends of Pu'u Ka 'iwi O Pele, Alau Island; & Kū'ula, his son 'Ai'ai and the first fishpond. Local legend also claims Pu'u Hele in Mokae as a place where the spirits of men, after death, were believed to plunge into Po (eternity). "There dwell our ancestors, spiritual parents; our aumakua."

Pre-contact: Hana was one of Maui's major centers of late prehistoric population concentration & political development. It is also home to Pi'ilani Heiau, considered the largest intact sacred sites in the Hawaiian islands (12th century). The importance of Hana during pre-contact can be attributed to the productivity of the ocean enhanced by fishponds, the relatively gentle slopping fertile volcanic soils of the Hana plains, & abundant rain, reducing the need for irrigation and making Hana one of the richer resource areas within the Hawaiian Islands during ancient times. (Dockall-2005) Considered a favored residence of the ali'i, Hana offered "an abundance of useful woods for making scaffolds & ladders (for scaling fortresses) & where warriors could procure the best round smooth stones for making slingstones". Hamoa was also a playground for the ali'i who enjoyed water sports & surfing. (Handy 1991)

Traditional accounts concerning the Hana area focus mainly on armed strife between Hawai'i &



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Maui Islands. During the last half of the 18th Century the high chiefs Kahekili of Maui & Kalani'ōpu'u of Hawai'i carried on the battles between Maui & Hawai'i. Kalani'ōpu'u was in control of the Hana & Kipahulu areas from 1759 to 1765 until Kahekili won it in a battle. However, the Hawai'i forces were able to regain control from 1775 to 1783. In November 1778, Kalani'ōpu'u & Kamehameha were entertained on the British ship Resolution (Cpt. James Cook), while anchored off the Hana coast & were assumed to be chiefs of Hana region. With the death of Kalani'ōpu'u in 1782, Kahekili regained control of Hana, which he retained until his death in 1794, though not without further battles with Hawai'i Island forces. With the death of Kahekili, Kamehameha, whose birth place is 32 miles directly across the 'Alenuihāhā Channel from Mokae, gained control of Hana & Maui by 1795. (Cleghorn 1987).

Hana is also the birthplace of Queen Ka'ahumanu, favored wife of Kamehameha. Hana was her father's land, the ali'i nui Ke'eaumoku Papaiaheahe, a close ally of Kamehameha. Upon Kamehameha's death, she became Queen Regent, ruling the Hawaiian Islands until her death in 1832.

By the 1850's, sugar, grown extensively in Hana, was replacing whaling as the mainstay of the Hawaiian economy. As a result of the Great Mahele (1850), many Native Hawaiians in Hana owned and farmed their own lands and were uninterested in plantation work. Although profitable, labor shortages were a problem & plantation owners were forced to imported Chinese, Portuguese, Filipinos, and Japanese laborers. In addition, the lack of reciprocity agreement meant that high tariffs had to be paid for Hawaiian sugar sold to the US. During the Civil War years between 1961 and 1866 the tariffs did not seem to affect sales. However, in the years following the Civil War a reciprocity agreement was seen as a necessary by many Hawaiians. Such an agreement was finally reached in 1876. (Cleghorn & Rogers).

There were six sugar companies in Hana (35 in all the islands) and two of these, Hana Plantation and Reciprocity Sugar Company had their own mills and piers. The Reciprocity Sugar Mill (ruins still visible today in adjacent Maka'alae parcels) closed in 1902. Cleghorn & Rogers- Hana Ranch Lands report (1987) notes with maps and site analysis the project area of Mokae as "Archaeologically Sensitive, requiring more study".

Other sugar companies in Hana continued to operate until the last one was liquidated in 1946. At that time, one of the owners recognized the need to replace the sugar industry & purchased 14,000 acre from Hana Plantation for cattle ranching, which still exists today. The same owner developed the Hana luxury resort. (Cleghorn)

The district of Hana has had a colorful history. Many myths about the early period in the Hawaiian Islands take place in Hana. Later, Hana proved to be an important locale in the political movements of the islands. In the 19th & 20th centuries, it was part of the rise and fall of the Hawaiian sugar trade and today occupies a prominent place in the tourist industry. There have been numerous archaeological surveys of Hana indicating the significances of the area: Walker (1931); Nakkim (1970); State Survey (1973); Cleghorn & Rogers (1987); Estioko-Griffin (1987); Kolb & Orr (1993); Sterling (1998); and Dockall, Lee-Greig, & Hammatt, (2005) & are the source of much of information discussed here.

#### Comments

The coastal lots in question are part of a chunk of open oceanfront lands that are in danger of being purchased and developed. These coastal lands are very important for the local Hana community to recreate, and practice customary gathering and subsistence harvest. It is important to keep these lands in open conservation use, allowing for continued and controlled access. DAR is very supportive of this effort and any future efforts to use legacy land funds to help acquire important coastal lands, maintain these lands in open space, and to allow for continued access by the public for fishing and other ocean related activities. In addition, it is critically important that these types of coastal lands are managed to maintain natural coastal processes that will be adaptive to changing sea levels and increasing coastal erosion.

DAVID Y. IGE GOVERNOR OF HAWAII





#### STATE OF HAWAII

DEPARTMENT OF LAND AND NATURAL RESOURCES DIVISION OF FORESTRY AND WILDLIFE 1151 PUNCHBOWL STREET, ROOM 325 HONOLULU, HAWAII 96813

June 20, 2019

SUZANNE D. CASE CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA

M. KALEO MANUEL DEPUTY DIRECTOR - WATE

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
RUREAU OF CONVEY ANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILD LIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATER PARK

TO: David Penn

Legacy Land Conservation Program

FROM: Scott Fretz

Maui Branch Manager

SUBJECT: Comments on grant application by Ke Ao Hali'i for lands at Mokae, Hana, Maui.

Thank you for the opportunity to comment on the subject application submitted to the Department's Legacy Land Conservation Program (LLCP). The Division's Maui Branch is assisting the applicant with assessments of biological resources, particularly with regard to the potential for the subject lands to contribute to the connectivity, protection, and restoration of rare and endangered plants, seabirds, and invertebrates. The Branch strongly supports this proposed acquisition and provides the following comments:

With regard to the criteria that the Legacy Land Conservation Commission (LLCC) may consider in forming its recommendations, we note that the application seeks to acquire lands that will provide, 1) a high degree of linkage of protected acreage of similar resources by connecting lands from Waioka to Hamoa through a series of acquisitions, 2) opportunities for appropriate public access and enjoyment that are under urgent threat of loss if the lands are sold to private interests, and 3) exceptional opportunities for long-term management through community support and engagement.

Our biological assessments indicate that the subject lands support priority values, with a high potential to provide habitat and connectivity for native flora and fauna in the area, including threatened and endangered species. Our surveys noted a number of locations where opportunities to protect and restore endangered plants and seabirds could be initiated. We believe that acquisition of those lands by this applicant, as part of the suite of connected lands in the area, holds the best potential to ensure that those opportunities for native species protection are realized.

Finally, we emphasize the importance of the public benefits that this proposed acquisition will provide by creating and protecting opportunities for communities to experience natural areas. With their stunning beauty, the lands to be protected through this application will enrich our lives, inspire future generations, and foster appreciation and support for the responsible stewardship of the natural resources upon which our society depends.



## Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Applicant:	Division of Forestry and Wildlife
Application Title:	Na Wai Eha
• •	

Describe the overall significance and importance of the property to be acquired:

The proposed acquisition is comprised of three contiguous land parcels within the Wailuku Moku that include Na Wai Eha – the streams of Waikapu, Iao, Waiehu, and Waihee. The lands include the Ahupuaa of Wailuku, Waiehu, Ahikuli, and Waihee and extend from the Conservation District boundary at approximately 1,600 feet in elevation to the summit of Mauna Kahalawai.

Acquisition of these parcels would serve a public purpose by providing recreational (hiking, nature study) volunteer and educational opportunities while protecting threatened and endangered plants and animals, and providing watershed protection. Waihee Valley is valuable as a location to study critically endangered seabirds, invertebrates, and seabird species, as well as monitor efforts at species conservation. One threatened and one endangered seabird species are known from the area.

The lands are identified by DLNR as priority watersheds and include essential recovery habitat for numerous endangered species, including montane wet mesic habitats. Upper elevations support some of the most pristine, intact native forests in the state, with numerous records of rare and endangered plant species. This area is currently within the West Maui Mountains Watershed Partnership, a voluntary alliance of landowners and land managers committed to the common value of protecting forested watersheds for water recharge, and other ecosystem services through collaborative management. The incredible richness of this area is clear by the surrounding land protections. The lands are adjacent to state forest reserves and natural area reserves and would benefit from landscape-scale conservation planning and management beyond the work of the watershed partnership.

The proposed purchase was excluded from critical habitat designation but would have fallen within 10 critical habitat units for the akohekohe and kiwikiu (Palmeria dolei and Pseudonestor xanthophrys).

Acquisition of these parcels would serve the public trust by ensuring management to protect native ecosystems, enhance biodiversity, protect the vital watersheds, recover endangered species, and provide public access for recreation, education, and traditional and customary practice



# Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

High priority threats to the ecosystems are invasive plant species, and feral pigs. Additionally, chameleons, cats ,rats, barnowls and mosquitoes threaten forest, seabirds, birds and native plants.

Lower portions of the proposed Reserve have been invaded by Psidium cattleianum (Strawberry Guava), which thins out further mauka. Clidemia hirta (Koster's Curse) is also prevalent in the lower sections. Despite these major threats, as well as the threats posed by less established alien species, a relatively intact native ecosystem remains, especially in the mauka regions.

As this area has already experienced native species extinctions, and contains many species that are in danger of extinction, it is projected that no management action would lead to eventual loss of additional species.

This also has the potential to be a popular hiking area as there are easily accessible waterfalls.

Management priorities include fencing to remove feral pigs, which trample and devour vegetation and spread the seeds of invasive weeds. In 2009, four strategic fences were installed in Waiehu through a Service Partnership agreement. Funding for animal control checks has been provided, and these checks follow a regular schedule. Removal of invasive plant species is also a very high priority management action. Removing or reducing the amounts of predatory mammals and invertebrates, such as chameleons, cats ,rats, barnowls and mosquitoes, is needed near the existing seabird, forest bird and rare plant populations. Outplanting will preserve populations of very rare and endangered species. Infrastructure to support management may also be required, including helicopter landing zones, and monitoring equipment.

Protecting the area from feral pigs is anticipated to reduce erosion, sedimentation, and polluted runoff from the area, which will improve the coastal area.

Sale to a private or commercial interest. If the landowner cannot secure purchase by a conservation entity such as the state or county, he will likely list them on the open market.



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Division of Forestry and Wildlife
Application Title:	Na Wai Eha

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

Goals short-term: Strategic fencing and ungulate removal of the Mauka portions of these parcels to protect the watersheds will be the priority for management. Public access for hiking and hunting in the makai portions will also be a priority.

Goals long term: The acquired property would be protected and managed strictly for its unique forest ecosystems including plant, forest and seabird species. There are several options for long term management. Designation as a Natural Area Reserve would not add any new types of native ecosystems that are not already represented in the West Maui NAR, but would increase the acreages of existing native ecosystems (as measured by The Hawaii High Islands Ecoregional Plan). This would however greatly increase the biodiversity of rare and threatened and endangered species protected by NARs. Several newly described plant species (H. Oppenheimer pers. comm) are found only in the slopes and drainages of the subject lands. PEPP and Endangered Species fond on the parcels include: Planthanthera holochila, Hesperomania arborescens, , Pritchardia forbesiana, and Melicope oppenheimeri. One drawback to this proposal is that there may be complications if there is a desire to allow commercial hiking tours or other commercial uses in the area, particularly in the lowlands. 2. Designate the Na Wai Eha lands as a Forest Reserve: This would be the most administratively simple process and allow for commercial hiking tours.

Resource management plan: The land already has an established management plan and priorities. Mauna Kahalawai Watershed Partnership (MKWP) established management and motivation to improve this landscape in 1998. The state intends to maintain membership to MKWP and provide additional resources for management. The state will evaluate the lands and establish these parcels as a Forest Reserve or Natural Area Reserve (NAR) due to its rich and diverse biological resources



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

and critical habitat for many native plants and animals. The mauka portion of the lands are primarily native forest and highly valued priority watershed.

Permit requirements: No additional permits are anticipated to be needed for the management of this area. State management of endangered species would continue via existing Federal agreements, and ongoing actions such as fencing, invasive plant control, and propagation of rare species is on the exemption list from requiring an environmental assessment under Chapter 343, Hawai'i Revised Statutes.

. Integration of existing cultural resources with the overall preservation/protection and use of the property: The state will protect the integrity of any archaeological sites found on the property. Restoration of native vegetation will also restore the area closer to how it might have been viewed precontact. The management proposed for Waihee is consistent with integrating cultural resources, which are inextricably linked to the health of the native plants and animals.

Management entity: The property would be managed by the Department of Land and Natural Resources by the Division of Forestry and Wildlife in collaboration with the West Maui Mountains Watershed Partnership. The Division has dozens of Maui-based staff with advanced experience in this type of natural resource management, and manages many other areas to a high level of protection. The Division of Forestry and Wildlife has an annual base budget that would be used for the management of this area. The Legislature has provided funding for large scale watershed protection fencing projects in the past, which would likely serve as a funding source for the fencing of Waihee. However, it is not anticipated that this acquisition would increase the base budget of the Division, so the Division would have to rely on grants or other one-time allocations from the Legislature for any other large scale projects. There are various Federal and County programs that provide funding for endangered species and watershed actions.



# Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Division of Forestry and Wildlife
Application Title:	Na Wai Eha

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

This area is known as the Na Wai Eha. The four rivers that run through the parcels, the four Na Wai 'Eha—The Four Waters, Waihe'e, Waiehu, 'lao and Waikapu Streams. These streams are the liquid lifeblood that's made the area as lush as it is storied. Naturally, it is a place of deep cultural significance to kanaka maoli (Hawaiians). Na Wai 'Eha streamflow helps recharge the ground water supply that sustains more than half of Maui's residents and visitors. Native stream animals, wetlands, estuaries, and nearshore fisheries need a continuous supply of fresh water in order to remain healthy and functional. Streams need flow to support swimming, fishing, nature study, and aesthetic enjoyment. And local communities need cool, flowing stream water for traditional wetland kalo (taro) cultivation, the staple food of the traditional Native Hawaiian diet. At one time, Na Wai 'Eha supported Maui's political center and fed the largest continuous area of wetland kalo fields in the Hawaiian Islands.

The vast water resources of Mauna Kahālāwai (West Maui Mountains) supplied these four streams with the life giving waters of Kāne. This allowed the Hawaiian population of this area to develop expansive irrigation and agricultural systems unique to Hawai i. The rich history of Nā Wai 'Ehā, is directly linked to the abundance of wai. Hawaiians thrived for many generations in this region by cultivating lo i kalo (wetland kalo), fishing in natural and manmade inland fishponds, gathering native stream life such as o opu, hīhīwai, and 'ōpae, and collecting drinking water from springs



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

The valleys of Waihe'e are known as the valleys of Pi'ikea, Pi'ilani's sister. The word Waihe'e has several meanings. One meaning is 'slippery water' after the people who go there to bathe and slip on the rocks. Another meaning stems from a large squid that was killed after attacking a mute man name Keakaoku, or the shadow of Ku. Afterwards, the valley was called Waihe'e or 'squid liquid.' Another more violent interpretation comes from King Kamehameha's conquest of the island, when many warriors fled down into Waihe'e valley, which was then known as the "the water of total rout and defeat, where the army melted away." The winds of Waihe'e are known as the Kili-'o'opu, or the faint odors of the 'o'opu (a small stream fish). These fish were considered off limits to commoners and if the fish were caught upstream and cooked in Ti leaves, it was said that the Waihe'e winds would carry the sweet smell down to the chief and they would be swiftly punished. However, if the fish was cooked in olena leaves, the smell did not escape to the chiefs nostrils and so they were safe.

The most southern water of the four making up Na Wai Eha is Waikapu stream, named after the moolelo of the conch in the area. Waikapu means waters of the conch. The moolelo says there was an entrance to a lava tube deep in the valleys of Waikapu and a pu that could be heard for miles when sounded from within the cave. A prophet from Kauai came looking for the shell and a mischevious resident named "Puapualenalena" found it and took it to safety, keeping it safe on Maui forever in silence. 'lao stream was named for a navigator or through the moolelo of Maui, his wife Hina, and their daughter lao, who had a forbidden love with a young warrior, Pu'uokamoa, who was turned into stone by Maui as punishment and is known as the prominent geological feature known as the lao needle.

Once home to the largest taro field in all of Maui, the centerpiece of the valley floor is the Waihe'e Stream (also known as the Wailua Stream) which is fed by the Eleile spring. It was said that this spring was called 'the water that returns the Ti' because visitors would toss in a Ti' leaf stalk and the water would swirl around and open the leaves of the Ti' and then the water would push them into a tight stalk again. Naturally, Waihe'e is a place of deep cultural significance to kanaka maoli (Hawaiians). Na Wai `Eha streamflow helps recharge the ground water supply that sustains more than half of Maui's residents and visitors. Native stream animals, wetlands, estuaries, and nearshore fisheries need a continuous supply of fresh water in order to remain healthy and functional. Streams need flow to support swimming, fishing, nature study, and aesthetic enjoyment.

And local communities need cool, flowing stream water for traditional wetland kalo (taro) cultivation, the staple food of the traditional Native Hawaiian diet. At one time, Na Wai `Eha supported Maui's political center and fed the largest continuous area of wetland kalo fields in the Hawaiian Islands.

DAVID V. IGE FROVERSOR OF

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#### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

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ROBERT K. MASUDA

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#### JUL 1 0 2019

Division of Forestry and Wildlife 1151 Punchbowl Street. Room 325 Honolulu, H1 96813

VIA EMAIL TO:

leah.j.laramee@hawaii.gov

SUBJECT:

FY20+FY21 Agency Consultation for Land Acquisition. Legacy Land

Conservation Program

Thank you for consulting with the Department about your Land Conservation Fund Grant Applications for "Waihee Valley Wall of Tears." The Department received the following comments from its divisions and offices:

Commission on Water Resource Management – Our records indicate that there is a well on parcel (2) 3-5-003: 001. The well (Well number 6-5132-001) is owned by the Hawaiian Commercial & Sugar Co. and was drilled in 1900. There are no records indicating usage during the year 2018. Tributaries to the Wailuku River are located in this parcel and the Wailuku River runs along the northern boundary of the parcel.

Our records indicate that there are three wells on parcel (2) 3-3-003: 003. Two wells (Well number 6-5333-001 and 002) are owned by the Wailuku Water Company, LLC, and were drilled in 1942. Well number 6-5333-002 has been abandoned and sealed. There are no records indicating usage during the year 2018 at Well number 6-5333-001. The third well (Well number 6-5332-001) is owned by the Wailuku Water Company, LLC, and was drilled in 1926. There are no records indicating usage during the year 2018. Tributaries to the Wailuku River are located in this parcel and the Wailuku River runs along the southern boundary of the parcel. There is one stream diversion on an unnamed tributary to Wailuku River registered by State Parks, for which status is unknown.

Our records indicate that there are two wells on parcel (2) 3-2-014; 001. The two wells (Well number 6-5434-001 and 002) are owned by the Hawaiian Commercial & Sugar Co. The two wells are named Waihee Tunnel 1 and 2 respectively. There are no records indicating usage during the year 2018. Tributaries in the headwaters of the Waihe'e River are located on this parcel, which also include upper tributaries of the Waiehu Stream. There are two active stream diversions on the main stem of the Waihe'e River owned by Wailuku Water Company, LLC.

Any proposed new stream diversions or wells would require permits and approvals from the Commission. The State Water Code and Administrative Rules require that the source owner/operator submit monthly water use reports to the Commission. Any existing wells and stream diversions that are no longer being used should be properly abandoned and sealed. Permits from the Commission would be required prior to any abandonment/sealing work.

Portions of the proposed acquisition area fall within the Nā Wai 'Ehā Surface Water Management Area and the 'Īao Groundwater Management Area. Any proposed new stream diversions or wells in the water management areas would additionally require water use permits from the Commission (except for individual domestic uses).

Sincerely.

Suzanne D. Case. Chairperson



# Fiscal Year 2021 Grant Application for Land Acquisition Importance and Threats

Applicant:	Hawaii DLNR Division of Forestry and Wildlife
Application Title:	Haloa 'Aina: Royal Hawaii Sandalwood Conservation Easement
, pp	
Describe the overall	significance and importance of the property to be acquired:
grazing, agriculture, ar This incredibly rare fo land value speculation provides essential including Hawaiian sa considerable econor forested. Unfortunately this once prolific tree company, is utilizing in regeneration of sandal will not only ensu protection, restoration, connect to over 400	Hawaii's original montane dry forests have been lost to development, fire, and invasive species, making it the most threatened ecosystem type in Hawaii. rest type still exists at Haloa 'Aina, but is at high risk for conversion with high a cative subdivision, and sales in adjacent areas. The dry forest at Haloa 'Aina habitat for native dry forest birds and insects, as well as key tree species andalwood. Sandalwood, an internationally significant forest product, offers mic opportunities to rural residents in South Kona to keep their properties y, due to development, natural resource threats, and low natural recruitment, is increasingly difficult to find. Haloa 'Aina, a family owned native Hawaiian novative, sustainable forest management to yield the most abundant natural wood in the state on their 2,780 acres of dry forest. A conservation easement re that the property remains a working forest, but also contribute to the and management of forests at a landscape scale. The Haloa 'Aina project will, 000 contiguous acres of adjacent managed forest lands, including existing ojects, Kamehameha Schools land, and Hawaii Volcanoes National Park.



## Fiscal Year 2021 Grant Application for Land Acquisition Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

Much of the native forest in South Kona, including Haloa Aina, is on agriculture-zoned land. This designation provides limited protection from conversion to non-forest uses. Intensive farming and ranching, including the clearing of trees, is allowed without a permit or harvest plan. Several landowners on adjacent properties have already cleared their forests to farm coffee or other agricultural crops. Cattle ranching, a strong economic sector in Hawaii, is another viable land use option at Haloa Aina whom is already surrounded by grazing operations on adjacent properties. Dry forests are particularly susceptible to grazing animals that ultimately cause conversion to grassland. Ranch lands to the west of Haloa Aina support numerous cattle, horses, donkeys, mules buffalo, llamas, and rabbits. Forests that remain unmanaged also continue to decline due to pressure from feral ungulates, fire, and invasive species.

Haloa Aina is zoned Ag-20, and can be subdivided in to 20-acre lots on which housing can be constructed, for a total of 150 potential separate house lots. Farm homes and other farm infrastructure (barns, roads, etc) can also be constructed. Properties adjacent to Haloa Aina have already been divided into 100-acre lots with paved road access, utility lines, and extensive road systems within the subdivision. Haloa Aina has received multiple purchase offers from housing development speculators, as well as two Australian companies and one Indian company who to establish plantations. Owned by individuals in their mid to late 50's, Haloa Aina is inheritable by 3 children. Each child could decide to clear the forest or sub-divide the property into housing lots. A conservation easement will ensure that subdivision by subsequent generations is not possible.



## Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant: Hawaii DLNR Division of Forestry and Wildlife

Application Title: Hāloa 'Āina: Royal Hawaii Sandalwood Conservation Easement

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

This conservation easement acquisition of 2800 acres will protect significant and important native forest resources. This forest protects important watershed for the pristine waters of Kealakekua Bay and provides habitat for endangered forest birds. The project's sustainable management of native forest products, such as 'iliahi - Hawaiian sandalwood trees will benefit both the environment and the local economy.

Hāloa ina's vision is to restore the Native Hawaiian dry forest and create a local economic opportunity for sustainable management of Hawaiian sandalwood. This vision will provide important public benefits such as forest habitat and watershed protection, that are more environmentally beneficial than subdivision and housing development and ranching. The property once boasted a 100 foot tall closed canopy of native species, but after 150 years of ranching, very little of the original forest remains. By restoring the native forest, the landowners hope to create habitat for native birds such as the endangered palila, and establish a valuable recharge area for aquifers to contribute to water security. Hāloa ina practices "mālama ina", using best management practices to ensure sustainable management of the sandalwood forest.

The conservation easement property will be acquired by DLNR and the rare tropical dry forests on the site will be protected from conversion to non-forest uses. The Department will work with the landowner to ensure sustainable and long-term stewardship of the native forest.



## Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

A management plan is required by the Forest Service as a Forest Legacy Program project, and a draft plan is being developed through the Hawaii Forest Stewardship Program that will include management activities for the next ten years. Management activities include removing all remaining ungulates and installing the last quarter of perimeter fencing to fully enclose the area, and planting trees. The harvest of dead and dying trees helps to fund the restoration project through the sale of harvested material, and also promotes the recovery of the forest through regeneration, as harvesting stimulates coppicing or sprouting from the stump or roots. The use of the kapu system allows the sandalwood to grow through its entire life cycle before harvesting, ensuring the restoration of this land. Weed control in the area is limited to small shrubs and herbaceous weeds such as fireweed as there are very few invasive tree species found on the property. Wildfire is a significant threat in the region and the property owners have developed and maintained fire break roads and cooperated with neighboring lands to facilitate fire response.

Hāloa ina is currently working with adjacent landowners on sustainable restoration and management strategies for their sandalwood forests. Much of the remaining sandal wood forests exist on the adjacent Kamehameha Schools Land, where the Hāloa ina landowners have a management agreement to implement sustainable harvest and reforestation efforts. Hāloa ina also working with the Three Mountain Alliance Watershed Partnership on forest restoration and management in the Lupea project area (adjacent conservation lands owned by Kamehameha Schools) . This patchwork of strategies will shape best management practices for the sustainable management of sandalwood forests across the larger landscape.

Hāloa ina has been very successful in partnering with neighboring properties and local companies. A total of \$15,000,000 has been invested in local companies since 2010 and 22 jobs were created for the local community to implement the Haloa Aina project.



#### Fiscal Year 2021 Grant Application for Land Acquisition Cultural and Historical Significance

Applicant:	Hawaii DLNR Division of Forestry and Wildlife
Application Title:	Haloa 'Aina: Royal Hawaii Sandalwood Conservation Easement

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

Haloa 'Aina is currently owned by the great grandsons of Mary Kawewehiokalani Kelii Kamamalu, a direct descendant of the ali'i of the Keauhou ahupua'a and this property. The Keauhou ahupua'a was known for its abundance of sandalwood with harvesting occurring as early as the 1790's. Kamehameha I put a kapu on young sandalwood trees, but many of the lower chiefs continued to harvest in this area to sell with trade ships. After Kamehameha I's death, the forest was depleted and the sandalwood trade collapsed.

The property was then sold at an auction in 1847 to the Greenwell Family by the Kingdom of Hawaii. In 1986, it was sold to the Pace family and was purchased by the existing landowners in 2010, where it was removed from active grazing. The most significant cultural and historical site on the property is Kikiaeae, a pu'u found at 5,000 feet elevation. The name refers to the baskets carried by the Hawaiians along the mauka Mauna Loa King's trail on their way to the Ahu a Umi heiau. This heiau was built for Umi a Liloa who ruled the island of Hawaii early in the 16th century, and was known to have been the first to unite almost the entire island. Umi moved the capital of the island from Waipio Valley to Keauhou to better centralize the government of the Island. The pu'u is also the boundary point between the two largest ahupua'a in the State, Keahou 1 and Keahou 2.



#### Fiscal Year 2021 Grant Application for Land Acquisition Cultural and Historical Significance

Haloa 'Aina is encircled by Kamehameha Schools (KS) charitable trust lands. KS is Hawaii's largest private landowner who manages land for their educational mission to improve the capability and well-being of Hawaiians through education. KS stewards their natural resources by balancing educational, cultural, economic, environmental, and community returns while assuring resources in perpetuity. In partnership with Three Mountain Alliance, KS established a 6,000 acre fenced conservation area at Lupea along Haloa 'Aina's northern boundary, where sandalwood is being left to regenerate naturally. An additional 4,000 acres at Lupea is slated to be fenced and managed along Haloa Aina's eastern boundary. Haloa 'Aina connects to the Hawaii Volcanoes National Park (HVNP) through Kamehameha School's trust lands. HVNP, with over 1.2 million visitors annually, is comprised of over 360,000 acres of wilderness; this area combined with the non-profit, state, and other federal reserves totals over 410,000 acres. Haloa 'Aina is also adjacent to two Forest Legacy conservation easement projects held by DLNR, including Kealakelua Heritage Ranch and Ka'awaloa Forest, totaling over 10,000 acres.



## Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Applicant:	Waipā Foundation and The Trust for Public Land
Application Title:	Halulu Fishpond Access
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Describe the overall significance and importance of the property to be acquired:

Halulu Fishpond Access is a small but critical component in Waipā Foundation fully realizing its long-standing vision and goal of nurturing a community managed ahupua a (traditional Hawaiian land division usually extending from the uplands to the sea) where folks can connect with the (that which feeds us - the land and resources), and learn about our local values and lifestyle through laulima (many hands working together). The parcel to be acquired includes part of Halulu fishpond, which connects to Wai oli Stream and Hanalei Bay. Wai oli Stream and Hanalei Bay provide habit to numerous native species, including many native fish, and two species of endemic and indigenous Hawaiian gobies (o opu) - the o opu nopili (Sicyopterus stimpsoni) and o opu nakea (Awaous guamensis). O opu are amphidromous - meaning their life cycle includes two migrations, one downstream to the ocean and one back upstream. O opu larvae drift out to Hanalei Bay where the develop as plankton for a number of months before returning to the fresh water of Wai oli Stream to live their adult lives and lay their eggs. Two other o opu known from streams on the north shore of Kaua i - o opu alamoo (Lentipes concolor) and o opu naniha (Stenogobius hawaiiensis) - are recorded in Wai oli Stream in the Hawai i Stream Assessment, but may be present. O opu's amphidromous life cycle is a crucial adaptation for survival as the larvae in the ocean provide a reservoir for each species to repopulate streams - larvae are moved by ocean currents to other streams and even islands. Two more common native damselflies - (Megalagrion vagabundum and Megalagrion hawaiiense) - have been seen in the lower portions of Wai oli Stream and may be present on or around the Halulu Fishpond Access property. Shorebirds and wetland birds common to the broader vicinity include the endangered Hawaiian Duck (Koloa; Anas wyvilliana), endangered Hawaiian Goose (Nēnē; Branta sandvicensis), Black-Crowned Night Heron ( Auku u; Nycticorax nycticorax hoactli), Wandering Tattler ( lili; Heterscelus incanus), and Pacific Golden Plover (Kōlea Pluvialis fulva). While Waipā Foundation stewards the majority of Halulu Fishpond, the purchase of the Halulu Fishpond Access property would allow Waipā Foundation to manage the entire fishpond and secure community access by continuing its restoration work for habitat and cultural practice.

A purchase by Waipā Foundation would secure access to Halulu Fishpond and Hanalei Bay. As the steward of Waipā ahupua a, access is critical in managing all of Waipā's resources from mauka (the uplands) to makai (the ocean) in a comprehensive ahupua a and community-minded manner. Ther is overwhelming community support for this acquisition because so many community members have benefitted from community gathering and cultural learning at Halulu Fishpond and the Waipā section of Hanalei Bay - made possible by Waipā Foundation's stewardship.



# Section G

# Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

If the Halulu Fishpond Access property is not protected and acquired by Waipā Foundation, it would likely be purchased for residential development and use. A real threat is the local community losing access to the shoreline. If purchased by a private party, it is extremely unlikely that they would allow community access through their property right next to their house to continue. Public access through the property would likely be a privacy concern for a private landowner, especially during Waipā Foundation's large public community gatherings and seasonal food festivals at Halulu Fishpond. Lawsuits and community strife would be inevitable. A conservation purchase by Waipā Foundation removes that potential threat and community conflict, and ensures access to Hanalei Bay and Halulu Fishpond. Construction on the Halulu Fishpond Access parcel would likely increase sediment runoff into Halulu Fishpond, which connects to Wai oli Stream and Hanalei Bay (with its fringing reef that extends 500 to 1,000 feet offshore). Conserving the Halulu as unhardened, permeable land has the benefit of providing green infrastructure to absorb water in heavy rains or flooding - an important benefit as evidenced by the 2018 flood. Halulu Fishpond is not known regular habitat for endangered species, however six wetland birds do live in Waipā ahupua a, and Wai oli Stream is habitat for at least two species of endemic Hawaiian gobies (o opu), including o opu nopili and o opu nakea. Two native damselflies (Megalagrion vagabundum and Megalagrio hawaiiense) have been found at lower elevations in Wai oli Stream. The native o opu, birds, damselflies, and many other native species in Hanalei Bay could suffer from increased sediment load into Halulu Fishpond. Other residential development in Waipā has already disturbed iwi kupuna (ancestral burials), which are known to be found in coastal sandy areas. The Halulu Fishpond Access parcel includes a portion of Halulu Fishpond itself. Ownership of part of the fishpond by a private owner raises many management issues for Waipā Foundation, which currently stewards the fishpond as lessee of Kamehameha Schools. In the overall picture, private ownership of the Halulu Fishpond Access parcel impairs Waipā Foundation's ability to care for the fishpond and the entire Waipā ahupua a from mauka to makai. Waipā Foundation has a strong, positive, and long-standing relationship with Kamehameha Schools. Waipā Foundation's lease for Kamehameha Schools' Waipā lands (a total of approximately 1,672 acres) runs through 2050. Being a fee owner within the Waipā ahupua a, however, would bring additional confidence and peace of mind to Waipā Foundation and the surrounding community that relies on: Waipā's weekly community poi day, the Waipa Garden Fridge that sells Waipā produced veggies, farming and green employment opportunities, and educational and community programs. Waipā Foundation's goal is the physical and cultural restoration of the Waipā ahupua a, protecting the fishpond, key coastal and fishpond access, and land that could be returned to agriculture or native habit.



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Waipā Foundation and The Trust for Public Land	
Application Title:	Halulu Fishpond Access	

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

Waipā Foundation will own and manage Halulu Fishpond Access as a living center that welcomes all who are interested in contributing to the work while learning about Hawaiian culture and the environment, and the relationship between the two, through hands-on experience. With Halulu Fishpond Access owned by Waipā Foundation, the Fishpond will be managed in totality by Waipā Foundation, to continue its work cleaning the water with the use of native wetland plants, and removing invasive species such as Tilapia. The community path (which will be forever protected by the purchase of Halulu Fishpond Access) will provide managed access to Halulu Fishpond and Hanalei Bay - allowing the continuation of Waipā Foundation's annual Music and Mango Festival, Kalo Festival, makai educational programming for youth and families, and other community gathering opportunities. The remainder of the property (not in the fishpond or community access path) will be farmed and/or planted with native plants, and a traditional Hawaiian halau may be built to create an immediate sense of place upon entering Waipā ahupua a, and to provide greate public benefit for learners and community members.

Aside from a sprinkling of inholdings such as Halulu Fishpond Access, the rest of Waipā ahupua a i owned by Kamehameha Schools. In 1982, Kamehameha Schools had planned a "high end" housing development for Waipā, and Hawaiian ohana and community supporters organized to propose are alternative use. In 1994, Waipā Foundation formed as a non-profit to help protect and save a space for Hawaiian people, practices, and values on Kaua i's north shore, and to demonstrate an alternative use of the land to residential development in the ahupua a of Waipā. For 25 years now Waipā Foundation has worked with the community to manage the 1,600 acre ahupua a of Waipā, and continues to strive to be a leader in demonstrating Hawaiian approaches to watershed-scale natural resource management.



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

The mission of Waipā Foundation is to: "Restore the Waipā ahupua a as a Hawaiian community learning center and to create a sustainable, cultural, and community-based model for land use and management inspired in part by the traditional values of the ahupua a." In short, to achieve the physical and cultural restoration of the ahupua a of Waipā. Waipā Foundation manages all of Kamehameha Schools' land in Waipā through a long-term lease until the year 2050. Working to restore the ahupua a to a functional state, Waipā Foundation began to bring life back into Waipā with activities such as reopening lo i kalo (wetland taro patches), farming diverse local produce, raising livestock, creating a plant nursery and garden, raising funds and building a community kitchen and multi-use center, developing and running a number of education programs and events, and conducting assessments on and restoring portions of Waipā Stream. Waipā Foundation's work is primarily funded through foundation and government grants for educational and mālama ina programming as well as from income generating activities like programming fees and selling farm produce and poi, and renting out the commercial kitchen and multi-use center.

Thousands of Kaua i residents and visitors from other Hawaiian Islands and outside of Hawai benefit from visiting Waipā and learning from Waipā Foundation's educational and cultural programs, including stream restoration; classes in farming, Hawaiian music, and cooking; and keiki programs covering all aspects of mālama ina from the mountains to the ocean.

To meet the increased demand for their ina-based educational programs and healthy local food the Waipā Foundation completed the Waipā Master Site Plan and Development Program ("The Plan") in 2004. The Plan maps out long-range modern and traditional facilities, green infrastructure and utilities, and agricultural and open space elements within 67 acres on the makai portion of the ahupua a. The Plan also establishes the development steps Waipā Foundation needs to take in 20 years to achieve a sustainable and self-reliant living community at Waipā. Waipā Foundation will incorporate Halulu Fishpond Access into its Master Site Plan and Strategic Plan.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Waipā Foundation and The Trust for Public Land		
Application Title:	Halulu Fishpond Access		

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

The Halulu Fishpond Access property includes the historic Halulu fishpond, connected to Wai'oli Stream and Hanalei Bay, in the lower coastal plains of Waipā ahupua a in the moku (district) of Halele a, on the North Shore of Kaua i. Halulu Fishpond Access property appears to be entirely made up of Land Commission Award (LCA) 10171, Apana 1 to Mana from the Māhele. LCA 10171, Apana 1 is described as Mana's house site, and Halulu was described as a loko which could be a loko i a (fishpond) or marsh lands with an open water pond. Halulu is the name of a man-eating bir who is said to live in Waipā Valley, and on Lāna i.

The name Waipā provides several cultural and environmental meanings. The term waipā means a request, or a prayer as to the gods. Other translations when the terms are separated as "wai" and "pā", afford it the meaning of touched water. When the term is understood as "wai-pa a", it means dammed-up-water, which could refer to the way in which sand - heaped up by the ocean in Waipā Stream - often blocks the water flow to the ocean for part of the year. Waipā is situated between the ahupua a of Wai oli (to the east) and the small ahupua a of Waikoko (to the west), and spans fr the mauka peak of Māmalahoa (to the south) to the point of Keahu at the shore of Hanalei Bay (to the north). From their "wai" names, we know the area was plentiful in fresh water, as evidenced by the many lo i kalo in the area. Aside from the names mentioned in LCA 10171, Apana 1 to Mana, other place names found on historic records and maps within the Waipā ahupua a include Waiokih Kaooa, Makaihuwaa, Kolopua, Kamani, Mahina Kehau, Kapailu, and ponds names Halulu and Kaweweopilau. Halele a, the moku (district) to which Waipā belongs, means joyful home and is arguably the precious jewel of Kaua i's north shore. One of five ancient moku districts, Halele a spans from Kalihiwai to Honopū.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

The storied landscape of Waipā informs us of the story of Paka a, who was given by his mother a finely polished calabash containing the bones of his grandmother, Loa - who in her life had controlled the winds of every district from Hawai i Island in the east to the islet of Kaula in the wes - and taught how to open the calabash and call the name of whatever wind he desired. Paka a passed this gift on to his own son, Kuapaka a, who had occasion to use it when the chief Keawenuianumi came to Moloka i in search of Paka a. In order to bring a storm that will drive Keawenuiaumi's canoes ashore, Kuapak a chants out the names of the winds on the islands

including Kaua i. He luha ko Hanalei He waiamao ko Waioli He puunahele ko Waipa He haukolu ko Lumahai

The wind of Waipā is known as Pu unahele. In the epic tale of Hi iakaikapoliopele, Pele recites the wind name for Halele as Unumāhele. Waipā was likely visited by Lonoikamakahiki while in a crazed state during a grieving period for having killed his wife Kaikilanikeohepani o. A chant composed by Lonoikamakahiki's companion Kapa ihiahilina memorializes their time wandering through the vicinity of Hanalei.

It is likely that the lower alluvial plain, given the diversity of water sources, was well suited for a variety of irrigated farming. Māhele records indicate remnants of a formerly larger pre-western contact Native Hawaiian settlement in the ahupua a. Western diseases decimated Native Hawaiiar populations prior to the Māhele and house lots and lo i in Waipā were perhaps abandoned during this period. In the Māhele process, 14 native tenants claimed kuleana lots in Waipā, and twelve of the 14 were awarded lots, including Kaluanono to Mama (a.k.a. Mana). The ali i (chiefly) claimants of the Waipā ahupua a were Princess Ruta (Ruth) Ke elikolani and J.Y. Kanehoa (son of John Your and konohiki of Waipā aournd 1839), which is how Kamehameha Schools came to own the majority of Waipā today. Leadership of Waioli Corporation, the current landowner of Halulu Fishpond Access, say that the Wilcox family bought Kaluanono and Halulu owned by Mana from Mana or Mana's descendant who was in great need of money.

Though no other archaeological features other than Halulu pond were specifically noted in previous archaeological studies, further time spent on the property may reveal remaining cultural sites and information on the traditional agricultural and other practices in Waipā. Much of the land mauka was bulldozed for ranching so more historic sites may actually have been preserved on the kuleana lots because they were not bulldozed.



Applicant:

#### Fiscal Year 2021 Grant Application for Land **Section G**Acquisition: Importance and Threats

Hawaiian Islands Land Trust

Application Title:	Waikalua Loko la			
Describe the overall	significance and importance of the property to be acquired:			
The Waikalua Loko la Oahu. Although the W back to approximately ecological and cultura important access point as well as current re currently used as an e sediment basin for sto	is one of the few remaining traditional Hawaiian fishponds on the island of Vaikalua Loko la has been altered over the years, the original fishpond dates y 1650 AD. The Waikalua Loko la is both significant and important due to the al significance of the fish pond and surrounding property. The property is an at to the shoreline along Kaneohe bay for traditional and customary purposes, creational users and fishermen. The fishpond and surrounding property is ducational and cultural learning center. The fishpond also serves as a critical rm water and surface water run-off from the highly populated Kaneohe town ent, and reduce nutrients and other polutants from entering Kaneohe Bay.			



Fiscal Year 2021 Grant Application for Land **Section G**Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

As a 17-acre coastal property on the island of Oahu, the number one threat to the property is the threat of privatization and development. The property is currently owned by the Pacific American Foundation, and without a permanent conservation easement on the property, there was no assurances to the public that the property will remain in use for the benefit of the public and community of Kaneohe. Landowners change over time, zoning changes over time, but a conservation easement will ensure the perpetual protection of this cultural, ecological, and public resource. The property is susceptible to all of the threats facing Hawaii including sea level rise, invasive species, sedimentation, run-off, flooding, and erosion, however these threats emphasize the importance of protecting this property from privatization, subdivision, and urban development, and keeping the land in educational and cultural uses, including ongoing ecological restoration.
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Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Hawaiian Islands Land Trust		
Application Title:	Waikalua Loko la		

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

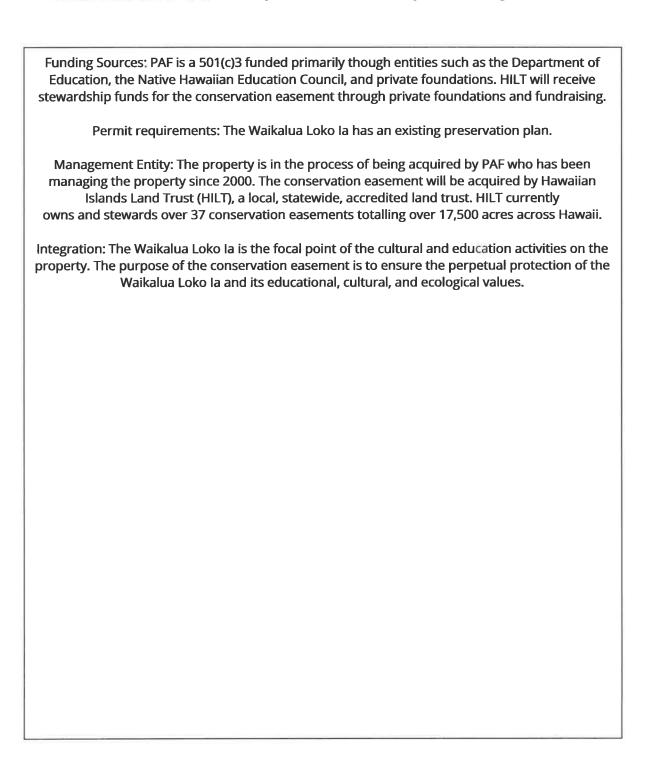
Goals: The Pacific American Foundation plans to use the property for cultural and educational purposes. PAF has been managing the property since 2000 and has developed curriculum and trained over 5,500 teachers. Each year over 5,000 student engage in the educational programs at the Waikalua Loko Ia. This conservation easement acquisition will ensure that the cultural and ecological values of the Waikalua Loko Ia are protected in perpetuity and that the use of the property remains aligned with these cultural and ecological values.

#### Resource Management Plan:

Since 2000, PAF has managed the fishpond including removing invasive mangrove and seaweed, picking up marine debris, and repairing the fishpond walls. Over 100,000 community members have participated in the educational and restoration process. PAF plans to continue its educational programs and cultural stewardship of the Waikalua Loko Ia. The conservation easement would ensure permanent protection.



Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management





#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Hawaiian Islands Land Trust		
Application Title:	Waikalua Loko la		
Application index			

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

The Waikalua Loko la is a traditional Hawaiian fishpond dating back to approximately 1650. Waikalua can be translated as "water of the lua fighter" or "water of the pit."

Kaneohe can be translated as "bamboo man" or "bamboo husband."

In the 1800's to early 1900's the land surrounding the loko ia was farmed in loi.

The wall of the Waikalua Loko la was reconstructed in 1930.

In the mid 1900's the lands surrounding the Waikalua Loko la experienced rapid urbanization.

Fishpond operations ended in 1970.

Students from Windward Community College began data collection on the pond in 1975.

In 1995, the Waikalua Fishpond Preservation Society was formed to care for the pond and use use it for educational purposes.

In 2000, the Waikalua Fishpond Preservation Society parterned with the Pacific American Foundation to develop curriculum for the fishpond.

PAF has been managing the fishpond since 2000 conducting cultural and educational programs and engaging thousands annually.



Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

The Waikalua Loko la was traditionally a key component of the sustainable ahupuaa management practices of our kupuna. The Kaneohe and Kawa streams flowed through the dense loi patches, back into the streams, and into the Waikalua Loko la creating a nutrient rich esturary for our native fish and marine species.
The restoration and stewardship work of the students, community groups, and volunteers continues the centuries old tradition and ingenuity of our ancestors. The place-based science, traditional knowledge of cultural practices, revival of the names, chants, and mele of this land and a once thriving and abundant society is rediscovered. These experiences provide the foundations for a more sustainable and balanced future for the ahupuaa of Kaneohe, the moku of Koolaupoko, and the island of Oahu.



# Section G

# Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Applicant:	Division of Forestry and Wildlife		
Application Title:	Keone	io Bay Coastal Protection	
Describe the overall	significance and importance	e of the property to be acquired:	
southwest Maui spreathe destination for a recreation experience organization active is visitors to the coast atken over the six-more to be 13,719, or more taken in July showed Nearly all of the visitod Percentage in Section 19 percentage in Secti	e. This has been recognized by I ad from Kihei south to Wailea are ever-increasing number of visces. From June through December in promoting stewardship for stand waters of La Perouse Bay. Sonth period, projected the average than eight percent of the total as many as 805 visitors and as or use, both resident and non-repouse Bay, an area particularly rice.	<del></del>	
Several of the archeolo activities. In some p	gical features here show eviden laces, stacked rocks appear to h	toll on the natural and cultural resources. Ice of being disturbed and damaged by visitor have been removed from nearby walls and ampsite remains, including left-behind trash, d of the bay.	
taking white coral rock "message." Four-wh favorite fishing and ca	s from the shoreline and placing eel drive vehicles creating their Imping spots have been particul	aces where visitors have created messages by g them on the dark lava to form some sort of own "roads" in this roadless area to access larly damaging to the archeological features. the few species of native plants found in the a.	



# Section G

# Fiscal Year 2021 Grant Application for Land Acquisition: Importance and Threats

Identify and assess conditions that threaten the significance and importance of the property. Address, where applicable, erosion, sedimentation, polluted runoff, flooding, invasive species, conflicting activities:

Human threats: There is a general lack of awareness of how to help protect and preserve natural resources of Native Hawaiian and regional culture and history. Trampling is the most common source of damage from people. Trash and human waste, vandalism, and poaching also contribute to resource degradation. Other impacts to resources include destruction of archeological structures, rock removal and vandalism, creation of new trails and damage to existing trails, and protected species harassment. Protected species harassment specifically includes disturbance of endangered and protected marine animals: Hawaiian monk seals disturbed while resting and molting on shore; sea turtles disturbed while basking on shore; spinner dolphin resting period disturbed by swimmers; and swimming sea turtles chased and touched by swimmers.

Invasive Species: The introduction and spread of alien species has contributed significantly in the past and is invasive species. The ancialine pools and and Hala forest have been invaded by invasive species. Limited access to the property prevents proper management from taken place to control invasive species. Threats include the introduction of new and/or more aggressive alien species; competition with existing introduced plant species; introduced insects; predators on native plant seeds; woody plant species growing around anchialine pools and archeological sites; marine alien fish and invertebrates; and water/seabird predators. Removing or reducing the amounts of predatory mammals, such as rats, mice and cats, is needed to encourage seabird populations.

Climate change: Sea Level Rise, vegetation shifts, phenological changes, alterations in wildlife behavior, and other significant ecological impacts can be expected.

Marine Debris: Marine debris from around the world washes up on the shores of Nanualele. Immediate clean up is necessary to prevent possible impacts to marine life and seabirds from entanglement in nets and lines or from ingesting plastics.



# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Applicant:	Division of Forestry and Wildlife	
Application Title:	Keone'ō'io Bay Coastal Protection	

- 1. Describe the proposed future uses of the property to be acquired, including:
  - Goals (short-term and long term)
  - Resource management plan
  - Funding sources (for start-up and for operations and maintenance)
  - Permit requirements
  - Management entity (identity, expertise, experience)
  - Integration of existing cultural resources with the overall preservation/protection and use of the property

Goals short-term: With the paving of the road to Keone`o`io and the rapid growth of the Kihei-Wailea area to the north, the shoreline and waters of La Perouse Bay have become a popular destination for both Maui residents and off-island visitors. Residents have long come to this area, mostly to fish and camp, and more recently in large four-wheel drive vehicles. Visitors come to snorkel, scuba dive, swim, kayak, camp, horseback ride and hike. Nearly all of the visitor use, both resident and non-resident, takes place along the shoreline of La Perouse Bay. Natural and cultural resources have been impacted by this surge in use. the opportunity of purchasing this parcel would allow the State to improve public access to the ocean and protect near shore reef and other resources. This will be achieved by developing improved parking areas and access trails to sandy shoreline previously blocked by the proposed parcel. Reconfiguring the parking lot further from the shoreline to limit erosion and runoff from vehicles will also improve the visitor experience and further protect natural resources.

Goals long term: The divisions will use adaptive management. Long range planning will incorporate climate change scenarios and available sea level rise modeling. Restoration of native plant species will be assessed once the new public access areas have been established to best limit runoff and erosion and provide the public with shade and easy recreational access to the shoreline. The State will consult with the surrounding community, the public and other stakeholders to assess if this parcel should be included into the Ahihi-Kinau NAR.





# Fiscal Year 2021 Grant Application for Land Acquisition: Stewardship and Management

Resource management plan: This parcel will be managed with the same principles used in the Ahihi-Kinau Managment plan (2012) Further planning for the area will be incorporated into future revisions of the Ahihi-Kinau Managment plan if it is decided that it should be added to the NAR.

Permit requirements: Planned management actions are not expected to to require any permits. The State will follow all County, State and Federal guidelines including chapter 343 environmental impact statements.

Management entity: The property managed by the Department of Land and Natural Resources jointly by the Division of Forestry and Wildlife and the Division of Aquatic Resources who have been working in the area since before the establishment of the Ahihi Kinau NAR in 1973.

Integration of existing cultural resources with the overall preservation/protection and use of the property: Though this site was surely the scene of historical activity human and natural impacts have erased any visible sign directly on the property. The parcel is sandwiched between a number of significant sites and will provide a buffer to these sites to alleviate impacts from increased usage. The parcel will allow for better management of the Keoneoio bay area as a whole by allowing Division staff to expand available public use area and limit off roading and trampling opportunities.



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

Applicant:	Division of Forestry and Wildlife		
Application Title:	Keone io Bay Coastal Protection		

Describe the cultural significance and historic uses of the land to be acquired, including:

- Place names, with translations and possible interpretations
- Known pre-contact history and land uses
- Information about neighboring areas, land divisions, and management units, in relationship to the land to be acquired

This property is adjacent to the Kenoeoio/La Perouse Archeological District, once the site of thriving Hawaiian communities. In 1786 J.F.G. de La Perouse, the first westerner to set foot on Maui, noted, "During our excursion we observed four small villages of about ten or twelve houses each, built and covered with straw..." This area is also the scene of Haleakala's last lava flow, estimated to have occurred in the 1790's. Many ancient Hawaiian sites remain along the shoreline trail.

The Sea of Keone'o'io (La Perouse Bay) is the setting for many historic and supernatural events. Of Pele's (Hawaiian goddess of fire) adventures in the area, the story is told of how she coveted the handsome Paea, who fled with his sweetheart, Kalua, toward the Bay of Keone'o'io where he kept his canoe and fishing gear. Pele caught up with the mortals near Pu'u Mahoe, where she turned Paea's body into Pohaku Paea, in the sea near Mokuha. She caught Kalua at Pu'u Naio (Hill of Conquest) and turned her into the ridge just below the hill, called Pu'u Kalua-lapa (Sterling 1998). Today, this site is known as Kalua O Lapa, the volcanic vent that created much of Cape Kina'u.

Renowned for its rich fishing grounds, fish ponds and shark lore, historic accounts and descendants of the area offer rich insights into the marine environment. As an example, the fishponds of Keone'o'io were credited to high chief Kauholanuimahu (of the island of Hawai'i), whose 'aumakua (family god), a benign shark, entered the pools via an underground passage bringing with him schools of fish (Sterling 1998).



#### Fiscal Year 2021 Grant Application for Land Acquisition: Cultural and Historical Significance

#### Kamakau, the preeminent native Hawaiian

scholar, wrote in the mid-1800s that he met a woman who lived at Ma'onakala in Kanahena who was engulfed by a shark there, but her life was spared through the efforts of a small shark that freed her (Sterling 1998). According to oral histories from native residents of Makena to Keone'o'io, unique relationships with certain sharks were commonplace (Maly and Maly 2005). Overall, records indicate that in the past larger and higher densities of marine life existed here, as did unique relationships and strong connections between native residents and the land and sea of Honua'ula (Maly and Maly 2005).

Place names record many stories of this land and are integrally connected to places across the landscape. An interview with a descendant of Honua'ula, Leslie Kuloloio, emphasized the fishermen's role in the naming of each coastal feature to help locate fishing grounds (Desilets et al. 2007).

The CRMP for Keone'o'io was completed in March 2007 (Desilets et al. 2007). It focuses on the management of cultural resources along the most heavily visited trail corridors. Additionally, the cultural survey team conducted an ethnographic and underwater survey. The plan identifies the current status of sites, their vulnerability to damage, and their prioritized management recommendations.

Keone `o`io Bay is the historic gateway to the six miles of South Maui's pristine coastline.

Altogether, about 34 individual archeological sites, containing about 1,100 known features, have been recorded within the western end of La Perouse Bay to Kanaloa Point. Nearly all of the recorded sites and features are comprised exclusively of rock construction and occur in complexes of at least eight and as many as 150 features.

Archeologists believe that nearly half of the known archaeological features are Hawaiian burial platforms. These graves are considered sacred by Hawaiians. About seven of the archeological sites are believed to be the remains of small traditional Hawaiian villages--groupings of houses and related features. Features known within the study area include house enclosures, heiau, platforms, shelters, windbreaks, walls, canoe hale and fishing shrines. Some of these sites appear to have been occupied into the Post-Contact (after 1778) Period.

A unique feature is a section of flat pahoehoe bedrock on which more than 100 small shallow depressions have been formed. Archeologists believe the depressions were created over time by the circular grinding motions employed by the ancient Hawaiians in their manufacturing of adze blades. Archeologists believe this site may be the largest adze-sharpening area in the Hawaiian Islands.

#### Comments

The coastal lot in question is strategically located next to the Ahihi Kinau NAR and is next to the current Keoni'o'io Bay parking lot. Allowing DOFAW to purchase this lot will allow them to make necessary changes to the current parking lot and coastal access points. This would allow for the parking lot to be set back off of the coastline, and would allow for coastal landscaping and designated pathways to better guide visitors to the safest entry points along the coastline. In the longer term, control of this parcel of land will allow DOFAW to continue to strategically manage this critically important area in conjunction with the lands they already manage within the Ahihi Kinau NAR. We are very supportive of this proposed action and are committed to continuing to work with DOFAW in partnership on the management of the important marine resources in this area.

Attachment 4 April 23, 2021

**Budget Analysis for FY2021 Grant Awards** 

#### April 23, 2021

#### Attachment 4

#### Budget Analysis for Grant Awards, Fiscal Year 2021 (FY2021) Legacy Land Conservation Program

Commission Recommendation			FY2021 AWARD	FY2021 AWARD
LLCP 21-Rank	Title	\$ Requested	w/FY2020\$*	w/o FY2020\$**
01	Maka'alae			
	(Hāna, Maui)	1,581,700	681,700	1,581,700
02	Kiolaka'a			
	(Ka'ū, Hawai'i)	1,475,000	1,475,000	1,475,000
04	Mokae II			
	(Hāna, Maui)	1,863,300	1,343,300	443,300

Based on a maximum of \$3,500,000 available for FY2021 grant awards for land acquisition.

- \* Assumes that \$900,000 from Fiscal Year 2020 will be encumbered for Maka'alae.
- \*\* Assumes that Fiscal Year 2020 funds will not be encumbered for Maka'alae.