State of Hawai`i DEPARTMENT OF LAND AND NATURAL RESOURCES Division of Forestry and Wildlife Honolulu, Hawaii 96813

May 23, 2025

Chairperson and Members Board of Land and Natural Resources State of Hawaii Honolulu, Hawaii

Land Board Members:

SUBJECT:

ACCEPTANCE OF HEARING MASTER'S REPORT, AND APPROVAL AND RECOMMENDATION TO THE GOVERNOR FOR ISSUANCE OF AN EXECUTIVE ORDER TO SET ASIDE STATE LANDS AT 'ILIO POINT, MOLOKA'I (TMK (2) 5-1-002:006) TO THE DEPARTMENT OF LAND AND NATURAL RESOURCES, DIVISION OF FORESTRY AND WILDLIFE,

AND

ISSUANCE OF AN IMMEDIATE RIGHT OF ENTRY TO THE DIVISION OF FORESTRY AND WILDLIFE FOR MANAGEMENT PURPOSES.

TRUST LAND STATUS:

- Not applicable Land acquired after August 1959
- Not DHHL Entitlement Land Not subject to the 30% entitlement under the Hawaii State Constitution

BACKGROUND:

'Ilio Point (TMK (2) 5-1-002:006) is currently unencumbered state land under the jurisdiction of the Department of Land and Natural Resources Land Division but has abundant natural resources and has been recommended for inclusion in the Division of Forestry and Wildlife's Natural Area Reserve System (NARS) to provide protection and management as a biodiverse coastal reserve for native Hawaiian plants, seabirds, and marine mammals. Management of the 261-acre parcel as a Natural Area Reserve (NAR) will help restore a coastal ecosystem that is part of a larger coastal wilderness area on the northwestern tip of Molokai. This area contains significant geological features, including lithified dunes, sea cliffs, subfossil bird bones, and land snails.

This designation aligns with adjacent conservation lands:

- Mokio property, managed by the Moloka'i Land Trust
- **Mo'omomi Preserve**, managed by The Nature Conservancy

Together, these areas will protect ~2,800 acres and 4.5 miles of coastline.

DISCUSSION:

The NARS Commission recommended adding 'Ilio Point to the NARS on August 25, 2009, following the Division of Forestry and Wildlife's (Division) recommendation. A public hearing was held on November 9, 2009, according to HRS § 195-4(b), with testimony mostly in support, providing comments, or requesting additional information. NARS staff also conducted a public informational meeting to give more details about the proposal on November 18, 2009. Attachment 2 contains a hearing master's report, a summary of the oral and written testimony received, and a summary of the public informational meeting.

One challenge from the Division's perspective is that the property is designated as a "Formerly Used Defense Site" (FUDS), which includes deed restrictions that limit public access until potential unexploded ordnance is cleared. However, several factors support transferring the parcel to the Division of Forestry and Wildlife:

- 1. **Liability**: The legal liability to DLNR remains the same whether the land is designated as unencumbered state land or under a Forestry and Wildlife classification (natural area reserve, wildlife sanctuary, forest reserve).
- 2. **Management Needs**: The area warrants active management to preserve its ecological value.
- 3. **Increasing Threats**: In recent years, the urgency of protecting this ecosystem has grown, mainly due to rapidly expanding Axis deer populations that are causing significant damage to native vegetation.
- 4. **Capacity to Manage**: The Division has increased its capacity through additional civil service positions and contract labor, specifically to support management efforts in this area.

Given these factors, the Division recommends proceeding with the transfer. The Moloka'i Land Trust has committed to being an active partner, and a federal grant has been secured to construct a protective fence around a portion of 'llio.

Community Involvement

During subsequent meetings with the community and correspondence with the Marine and Coastal Zone Advocacy Council (MACZAC), individuals expressed strong interest in ensuring that the Department of Land and Natural Resources (DLNR) works closely with the Moloka'i community, particularly residents of Kaluako'i, in the development and implementation of management plans and activities for the 'Ilio Point area.

Requests included incorporating traditional and community-based knowledge, managing mauka-makai (ridge-to-reef) resources, and establishing a community governance framework to integrate the goals and objectives of the State of Hawai'i Ocean Resources Management Plan into future planning efforts. Additionally, individuals requested that lineal descendants be formally recognized and consulted during the planning and management of 'Ilio Point.

Community Feedback Summary

Attendees at these community meetings generally agreed that management at 'llio Point is necessary and expressed support for the NAR designation, provided that specific community priorities and concerns are addressed:

- Funding and Long-Term Commitment: Community members emphasized the importance of ongoing funding for management activities, beyond initial establishment efforts.
- Access and Subsistence Use:
 - o Continued shoreline access for fishermen was requested.
 - Access to deer outside fenced areas for community food security.
 - Access for camping and hiking, emphasizing maintaining the area for community use rather than tourism.
- **Support Conditional on Access Protections**: Support for the NAR designation and related projects was contingent on assurances that traditional and subsistence access would be protected.

Conclusion

DLNR staff acknowledge the importance of continued community involvement in the management of 'Ilio Point. These informal meetings helped rebuild trust and reaffirm the community's support, provided that access, subsistence rights, and long-term stewardship commitments are maintained. DLNR remains committed to integrating community feedback into the final management plans and ensuring meaningful engagement with Moloka'i residents moving forward.

Access, Unexploded Ordnance, and Environmental Hazards

'Ilio Point has a documented history of military use, including as a United States Coast Guard LORAN Station and as a World War II-era aerial bombing and strafing range operated by the U.S. Navy. These historic uses have resulted in the presence of unexploded ordnance (UXO) and other hazardous materials on-site.

In 1968, the State of Hawai'i acquired the property from the Federal government via a quitclaim deed. Under the terms of the deed, the state was assigned responsibility for UXO and hazardous material clearance. The deed also prohibits public access to the site until the surface has been cleared of UXO. Accordingly, the area is currently closed to public access under DLNR Land Division rules. Transferring the land to the Division of Forestry and Wildlife will not affect this access restriction.

Ordnance surveys at 'Ilio Point and adjacent areas have identified artifacts consistent with its prior military use. Portions of the property have undergone superficial UXO clearance, with selected zones—including areas near the former Coast Guard buildings—receiving multiple surface sweeps and subsurface clearance.

ACCEPTANCE OF HEARING MASTER'S REPORT; RECOMMEND ISSUANCE OF AN EXECUTIVE ORDER TO SET ASIDE STATE LANDS AT 'ILIO POINT, MOLOKA'I (TMK (2) 5-1-002:006) TO THE DLNR DIVISION OF FORESTRY AND WILDLIFE

In consultation with the Department of Health (DOH), DLNR has determined that the former Coast Guard structures on the site contain environmental hazards, specifically lead and asbestos contamination. Should the Division assume management of the parcel, it will become responsible for addressing these hazards as part of its ongoing resource management responsibilities.

In 2010, the U.S. Coast Guard conducted a debris remediation project at the former LORAN station. This effort involved removing electrical equipment, batteries, and metallic waste from areas near the shoreline. Contaminants of concern included polychlorinated biphenyls (PCBs) and eight metals regulated under the Resource Conservation and Recovery Act (RCRA). Post-remediation verification sampling concluded that remaining contaminant levels in the soil fall below action limits for human health and environmental exposure under the anticipated land use.

While the 2010 remediation addressed several environmental concerns, the presence of UXO and structural contamination remains a barrier to public access and will require long-term management oversight.

<u>CHAPTER 343 – ENVIRONMEN</u>TAL ASSESSMENT:

This action involves only a transfer in management jurisdiction and does not constitute a use of State lands or funds. Therefore, this action is exempt from the requirements of Chapter 343, Hawai'i Revised Statutes (HRS), relating to environmental impact statements.

The Division of Forestry and Wildlife shall ensure compliance with Chapter 343, HRS, as amended, for any future actions or program activities conducted under the NARS or related conservation initiatives.

RECOMMENDATION:

That the Board:

- 1) Accept the Hearing Master's Report (Attachment 2).
- 2) Approve of and recommend to the Governor the issuance of an executive order setting aside approximately 261 acres, to be determined by survey and as shown in Attachment 1, at 'llio Point, Moloka'i TMK (2) 5-1-02:06, to the State of Hawaii, Department of Land and Natural Resources, Division of Forestry and Wildlife, under the terms and conditions cited above, which are by reference incorporated herein and subject further to the following:
 - a. The standard terms and conditions of the most current executive order form, as may be amended from time to time.
 - b. Disapproval by the Legislature by two-thirds vote of either the House of Representatives or the Senate or by a majority vote by

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- both in any regular or special session next following the date of the setting aside.
- c. Review and approval by the Department of the Attorney General.
- d. Such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.
- Authorize issuance of an immediate management right of entry to the Division of Forestry and Wildlife covering the subject area under the terms and conditions cited above, effective immediately upon transfer from Land Division, which are by this reference incorporated herein and further subject to the following:
 - a. The standard terms and conditions of the most current right of entry permit form as may be amended from time to time;
 - b. Such other terms and conditions as may be prescribed by the Chairperson to best serve the interests of the State.

Respectfully Submitted,

May

DAVID G. SMITH, Administrator Division of Forestry and Wildlife

APPROVED FOR SUBMITTAL:

DAWN N.S. CHANG, Chairperson

Attachment 1: Map and Proposal for the 'Ilio Point Natural Area Reserve Attachment 2: Hearing Master's Report – 'Ilio Point Natural Area Reserve

PROPOSAL FOR THE ILIO POINT NATURAL AREA RESERVE

March 1, 2010

I EXECUTIVE SUMMARY

The northwestern tip of Molokai is proposed to become a Natural Area Reserve (NAR). Designation of the area as a NAR is meant to protect and help restore a coastal ecosystem that is part of a larger wilderness area. This area also contains significant geological features of lithified sand dunes, sea cliffs, and subfossil bird bones and land snails.

II INTRODUCTION (General)

Ilio Point has long been known for its significant biological and geological features. The coastal vegetation is particularly rich, with five native coastal natural communities comprised of 23 native plant species. The sand dunes are predicted to be able to support abundant seabird populations, if predators are controlled (Swenson, USFWS, 2008 and Duvall, DOFAW, 2009). Evidence of previous bird inhabitation, as well as observations of nesting attempts suggest that this could be a significant nesting ground. For example, habitat restoration in nearby Moomomi Preserve, managed by The Nature Conservancy, has encouraged nesting of wedge-tailed shearwaters (*Puffinus pacificus*) (TNC, 2005). The endangered Hawaiian monk seal (*Monachus schauinslandi*) also has been seen resting at Ilio Point.

The inclusion of this area into the NARS is meant to protect a coastal ecosystem. This type of ecosystem merits conservation and restoration effort because coastal areas have been severely modified by invasive species and human activity and development in Hawaii.

Last year the land surrounding Ilio point was leased from Molokai Ranch by the Molokai Land Trust. Additionally, the Enhancement Initiative of the Natural Area Reserves System Commission highlighted the importance of this coastal site, and discussions within the Division of Forestry and Wildlife, as well as with other partners involved in the area have suggested that this area merits further protection.

Priority threats to these resources are ungulates such as Axis deer (*Axis axis*), non-native plants, especially Kiawe (*Prosopis pallida*), and small predatory mammals. Complicating restoration attempts is the presence of unexploded ordnance and degrading buildings from past military use.

The area proposed is approximately 261 acres of unencumbered State land in the Conservation District, identified by TMK (2) 5-1-002;006.

III BACKGROUND AND HISTORY

Past Land Use and Conservation History

Evidence of human use of the long, windswept coastline of northwestern Molokai dates back to 1200 AD (Juvik, et. al. 1998). Fishing shrines (*koa*), *heiau*, burials, and basalt quarries are the main archeological sites found on the north and west coasts, including a *koa* found at the tip of

Ilio Point (Juvik, et. al., 1998).

Throughout human occupation, Ilio Point remained an important fishing area, but did not escape modification and development. The United States Navy acquired the Site in 1940 from a private landowner for use as an aerial bombing and strafing range. In December 1949, the U.S. Navy transferred ownership of the 261 acre parcel to the US Coast Guard for use as a Loran Station. At that time the entire site was superficially decontaminated of unexploded ordnance (UXO) and only the few acres of land surrounding the USCG building sites were completely cleared of UXO. The Loran station was closed in 1966, and then sold to the State of Hawaii (Dashiell, 1988). In 1966, a month-long de-dudding operation including a surface sweep and clearance of the area was undertaken. When the area was purchased by the State in 1968, an amendment of the deed placed the responsibility to decontaminate the property on the State, rather than the Federal government. In the late 1970s, State Legislators requested that Ilio Point be decontaminated to allow the area to become a park.

While the area was once again studied as a possible Marine Corps base in 1996, not much activity has since occurred in Ilio Point, besides repairs to a fence that is meant to keep people from accessing this contaminated area. Throughout the years, ungulates, especially Axis deer (Axis axis) have impacted the vegetation, and alien plants have invaded. However, biological surveys still attest that this area contains high levels of biodiversity, and also the potential for seabird habitat.

Present Land Use and Access/Cultural Recreational Uses

Currently, few dilapidated Coast Guard buildings remain, and a gated private 4WD road intersects the property from the east. Most visitors access this area from the south, following a coastal trail. As mentioned earlier, an ancient fishing shrine exists in Ilio Point, and this area is still important for fishers.

In 2008, Molokai Land Trust leased the surrounding property, which extends to the south and east. The land trust is now undergoing a management planning process. East of the land trust's area is Moomomi, a preserve owned and managed by The Nature Conservancy.

Ilio Point, or Kalaeokailio, has an ancient legend of a red dog associated with it, which explains its name (Ne, et. al., 1992). This area also contains plants and animals that Hawaiians traditionally collect for practical, medicinal, decorative, and spiritual uses (Gutmanis, 1979). Some of these plants and animals are considered sacred to certain gods or because they are associated with cultural practices (Kanahele, 1986). For instance, the Pau o Hiiaka (*Jacquemontia ovalifolia*) is associated with a legend about goddesses Hiiaka and her sister Pele. Pili grass (*Heteropogon contortus*) was widely used by Hawaiians for thatch and house construction, and Ilima papa (*Sida fallax*) is popular for making lei. Preservation of these species is essential to the continuation of traditional Hawaiian cultural practices.

Previous Studies

Ilio Point has been studied for its archeological, paleontological, geological, and biological resources. Botanical findings have been recorded by the Hawaii Natural Heritage Database, as well as by the National Tropical Botanical Garden. Additionally, a recent botanical survey has found 21 coastal plant species at Ilio Point, one of which was referred to as an undescribed taxon of *Chenopodium* which is only known from a few individuals from two sites (Warshauer, et. al., 2008).

IV JUSTIFICATION (Specifics)

Scientific Value

Ilio Point is one of the most species-rich coastal ecosystems, with over 70% of arid native species present (Warshauer, et. al. 2008).

Additionally, the area has had enormous scientific value because it contains avian and land snail subfossils. A survey in 1971 by Joan Aidem resulted in the discovery of two new genera and species of flightless birds in the dunes of Ilio Point (Kay, 1995). This was a major breakthrough in avian palentology in Hawaii.

Ilio Point represents the NW rift zone of West Moloka'i Volcano, which formed during the Pliocene and Pleistocene (Stearns and Macdonald, 1947; Sherrod, et. al., 2007). The youngest lavas at at Ilio Point are part of the Pleistocene postshield-stage sequence erupted from Kahenawai. Younger and older beach and dune deposits from the Holocene extend eastward from the area, past a buried shield-stage cinder cone at Kealapupuakiha, and partially covering shield lava at Puu Kaeo. An adze quarry near Puu Kaeo (Sinton and Sinoto, 1997) is mainly situated in a late-shield lava flow that partially drapes around the slightly older Kaeo cone and lava (Sinton, unpublished). Unlike Kaena and Moomoni, Ilio point is surrounded by sea cliffs.

The seabirds that have been recorded nesting or flying off the coast suggest the potential for a thriving nesting ground, if predation was controlled (Duvall, 2009). Additionally, the area is visited by endangered Hawaiian monk seals (*Monachus schauinslandi*). As coastal ecosystems throughout Hawaii lose species and extent from stressors such as alien species, development and other human use, and other indirect threats, an example of an ecosystem of this quality and richness is increasingly rare and merits protection (Warshauer, et. al, 2008).

Representativeness

Hawaii Revised Statutes Chapter 195 established the NARS "to preserve in perpetuity specific land and water areas which support communities, as relatively unmodified as possible, of the natural flora and fauna, as well as geological sites, of Hawaii." While there are other coastal Natural Area Reserves, none contain the same set of species. For instance, Kaena Point NAR, which has a "very dry" moisture level, does not contain 11 of the 23 species that are found at the "arid" Ilio Point (Warshauer, et. al., 2008). Appendix 1 lists these plant species, and distinguishes which are not found at Kaena.

This area could be excellent seabird and seal habitat.

Natural Communities and their Status

Natural communities include: 1) Mixed native grasses and shrubs near shore, 2) Akiaki (*Sporobolus virginicus*) grassland, 3) Ilima (*Sida fallax*) shrubland on rock outcroppings, 4) Nama (*Nama sandwicensis*) herbland on sandy substrates, and 5) Akulikuli (*Sesuvium portulacastrum*) herbland near shore. The status of Ilio's natural communities is described as "One of the finest arid vegetation examples in Hawaii; ca 70% of Arid spp. present; prostrate *Chenopodium* of a different taxon; needs protection; extensive" (Warshauer, et. al, 2008).

Wildlife biologist Fern Duvall notes that while area "has more species of nesting seabirds (nest attempts) than Moomomi currently has...Predation by numerous cats, mongooses, and rats (dogs?) is severe" (Duvall, 2009).

Kiawe (*Prosopis pallida*) forest persists with alien shrubs and grasses, and the buildings and jeep roads contain mixed alien shrubs and grasses.

Rarity

Appendix 1 lists rare plant species that have been recorded by various botanical surveys. Additionally, Appendix 2 lists seabirds that have been seen nesting, roosting, or near shore, as well as the endangered Hawaiian monk seal (*Monachus schauinslandi*) and the threatened Green sea turtle (*Chelonia mydas*).

As discussed in the "Scientific Value" section, a coastal community of this quality is itself rare in Hawaii.

Biological/Ecological Design

The boundaries of the proposed Reserve encompass most of the remaining coastal ecosystem on the northwest point (Ecoregional Planning Team, 2006). Unfortunately, little contiguous lowland ecosystem remains, as it has been thoroughly invaded by alien species, as well as been utilized as cattle pastures to the south.

The NARS Commission has indicated that it would be beneficial for Reserves to be adjacent to areas currently managed for conservation so that management activities could be leveraged. The proposed Reserve is surrounded by land owned by the Molokai Land Trust, a potential partner in the conservation efforts for the entire region. Additionally, TNC's Moomomi Preserve can provide lessons for the management of coastal ecosystems.

Location and Size

The proposed Ilio Point Natural Area Reserve is 261 acres, identified by TMK (2) 5-1-002;006. Figure 1 contains a map of the area, which includes the location of the 4WD road and surrounding land parcels and their ownership.

Threats (Human/Biological)

High priority threats to the ecosystem of Ilio Point include Axis deer (*Axis axis*) and goats (*Capra hircus*), invasive plant species, and predators of seabirds. Alien tree species, especially Kiawe (*Prosopis padilla*), have invaded Ilio point. Additionally, *Verbesina encelioides*, Australian saltbush (*Atriplex semibaccata*) and *Lantana camara* also are found throughout the area. Bermuda grass (*Cynodon dactylon*) is present in grassland patches near the jeep road.

Ungulates in coastal ecosystems are also an "important threat, one that frequently opens the door for, or tips the balance to, alien plants" (Warshauer, et. al., 2008, p. 27). Axis deer, in particular, are present in large numbers at Ilio (Duvall, 2009).

Finally, the presence of predators such as rats (*Rattus* ssp.), dogs (*Canis familiarus*), cats (*Felis catus*), mice (*Mus musculus*), and mongoose (*Herpestes javanicus*) not only kill seabirds, but also harass monk seals. Observations from Hawaii and around the world have shown that rats will eat seabird eggs and chicks, and even attack adult birds. Rodents also consume native seeds and plants. Predators also act as carriers of leptospirosis, morbilli virus (distemper), and toxoplasmosis. The recently published Recovery Plan for the Hawaiian Monk Seal identifies the transfer of these diseases as one of the threats to monk seal survival. Another applicable threat listed in the recovery plan is human disturbance from fishing interactions or on popular beaches. Alien ants also threaten coastal arthropods, and have the potential to spread ant-pollinated invasive species (Warshauer, et. al, 2008).

A special threat to managers and visitors is the potential existence of dangerous unexploded ordnance.

Present Level of Protection

Ilio Point is unencumbered State land in the Conservation District, under the jurisdiction of the Department of Land and Natural Resources.

Gated roads prevent unrestricted vehicular access. No known on-the-ground restoration efforts are occurring at Ilio Point, but the area is surveyed occasionally to monitor plants and wildlife.

Long-term Ecological Viability

The viability of the coastal vegetation is primarily threatened by increasing invasion of Kiawe (*Prosopsis pallida*), as well as by browsing from Axis deer (*Axis axis*). Without control of these priority threats, the ecosystem will continue to degrade.

Indirect threats such as species attrition and the lack of lowland native ecosystem connectivity are degrading Ilio Point's natural communities. Species attrition is most likely to occur in smaller areas, such as offshore islands, where "There is not enough regional flow of propagules of many species to repopulate the islets from periodic losses" (Warshauer, et. al., 2008, p. 33). However, "these natural limitations could be offset through augmentation by outplanting species formerly known from that site" (Warshauer, et. al., 2008, p. 33).

"The widespread damage to coastal vegetation and the rarity of so many species indicates the urgency for supplying sufficient targeted management to preserve species and to restore community composition, structure, and function. The coastal vegetation's adaptation to natural disturbance, as evident from the harsh environment it occupies, coupled with its regenerative capability, may have helped these communities survive thus far. This suggests a good potential for preservation of the biota of these regions if effective and strategic management actions are

effected soon" (Warshauer,. et. al., 2008, xii). With the removal of invasive plants, especially Kiawe on dune ecosystems, native plants often will recolonize dunes naturally, as shown in Kaena Point NAR and Moomomi Preserve (TNC, 2005, Liesemeyer, personal communication, 2009).

Repeated nesting attempts suggest that with predator control, this area could become a viable seabird nesting site. Currently, however, there are no barriers from the influx of predators.

Environmental Consequences of No Action/Urgency

Designating this important core section of coastal vegetation and potential seabird habitat a NAR would enhance the ability of the Division of Forestry and Wildlife to participate and contribute to conservation and restoration actions across the entire coastline.

As this area has already experienced the local extirpation of native species and contains species that are in danger of extinction, it is projected that no management action would result in additional loss. Most pressing is the undescribed taxon of *Chenopodium*, which is only known from small populations at Ilio Point as well as from Puu Ka Pele, to the west. Additionally, the endangered Ihiihilauakea (*Marsilea vilosa*) also could be re-established at Ilio Point, in the seasonal wetlands. Including this area in the Natural Area Reserves System would not ensure the preservation of any of the species, but increased conservation management activity would be beneficial to these species and the whole native ecosystem.

Further, the NARS Enhancement Initiative has created the capacity to dedicate areas to the Natural Area Reserves System or other conservation land designations at this time. Recent meetings with the Subcommittee of Enhancement and DOFAW staff have indicated an interest and current input into this process. Additionally, the lease of the surrounding area by the Molokai Land Trust provides a time-sensitive opportunity for input into conservation planning for the entire region, and has renewed conversations and interest about the future of Ilio Point. If a Reserve is an appropriate designation for this area, this momentum should not be lost.

V. MANAGEMENT NEEDS

Threats Requiring Management

Control of invasive species is the highest management priority.

Fencing and other ungulate control methods may be appropriate to prevent browsing of the coastal vegetation.

Excluding deer and goats could also be accomplished by installing predator-proof fences, which would serve to remove rats, mice, cats, dogs, and mongoose. However, predator proof fences are a new technology that has not been tested yet in Hawaii, though there are plans to install one at Kaena Point NAR. Other methods to control small predatory mammals include trapping, baiting, and poisoning.

Removing invasive plant species is another high-priority management action. Kiawe removal has shown promising results in Moomomi Preserve, and may provide an example of the type of results that could be obtained at Ilio Point (TNC, 2005).

Rare plants may need to be outplanted to enhance limited populations. Planting Naupaka (*Scaevola chamissoniana*) may help enhance nesting habitat for seabirds (Garnett, 2008, pers. communication).

Monitoring the status of the threats to the area, as well as native vegetation and wildlife, will be necessary to assess the success of management activities.

Administrative (size, boundaries, access: roads & trails, maps more specific than in introduction, TMKs)

The proposed Ilio Point Natural Area Reserve is 261 acres, identified by TMK 2-5-100-206, It is Section 5 (a) lands of the Hawaii Admission Act: Non ceded. The ocean and surrounding land leased by the Molokai Land Trust comprise the boundaries of the proposed NAR. Figure 1 contains a map of the area.

VI. PUBLIC SUPPORT

Agencies, Organizations, and Individuals Contacted

DLNR, State Historic Preservation Division

NARS Commission

Conservation Council for Hawaii

Sierra Club, Hawaii Chapter

Environment Hawaii, Inc.

Hawaii Audubon Society

Hawaiian Botanical Society

Office of Hawaiian Affairs

Molokai Invasive Species Committee

State Representative Carroll

State Senator English

Maui County Council

DLNR, Division of Conservation and Resources Enforcement

Hawaii Conservation Alliance

The Nature Conservancy/East Molokai Watershed Partnership

Molokai Land Trust

Department of Hawaiian Home Lands

Hui Malama O Moomomi

Kalaupapa National Historic Park

Molokai Ranch Co. Ltd.

US Fish and Wildlife Service Pacific Islands Office

Aha Kiole Council

Comments received/Public Review Process

July 22, 2009: DOFAW Recommends NAR to NARS Commission

August 25, 2009: NARS Commission Recommends NAR to Board of Land and Natural Resources

September 2009-February 2010: 7 written letters received on proposal.

September 25, 2009: Board of Land and Natural Resources authorize public hearing

October 16, 2009: Legal notice published in newspapers for public hearing

Early November: DOFAW issues press release about hearing and articles appear in *Molokai Dispatch* and *The Maui News*. DOFAW/NARS and DLNR websites announce proposal. November 9, 2009: Public hearing held, 14 members of public attended hearing, testimony received from 7 members of community.

November 18, 2009: Public informational meeting held, 11 individuals attended.

Oral comments received by:

Joan Aidem Michael Grinnell William Garnett Butch Haase William Kaholoaa Halona Kaopuiki Joe Kennedy

Written comments received by:

Patrick Conant

Lydia Garvey

Marine and Coastal Zone Advisory Council

Joshua Strickler, Department of Business, Economic Development, and Tourism

Linda Pratt

Marjorie Ziegler, Conservation Council of Hawaii

Clyde Namuo, Office of Hawaiian Affairs

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Appendix 1
Plant Species Recorded from Ilio Point

Scientific Name	Common Name	Federal Status	Notes
Boerhavia acutifolia	Alena		Not known from Kaena Pt NAR.
Boerhavia repens	Alena		
Chamaesyce degeneri	Akoko		
Chenopodium undescribed taxon	Aweoweo		Not known from Kaena Pt NAR.
Cuscuta sandwichinna	Kaunaoa		
Fimbristylis cymosa	Mauu akiaki		
Heliotropium aromalum	Hinahina		
Helotropium curassavicum	Kipukai		Not known from Kaena Pt NAR.
Heteropogon contortus	Pili		Not known from Kaena Pt NAR.
Jacquemontia ovalifolia	Pau o Hiiaka		
Lycium sandwicense	Ohelo kai		
Melanthera integrifolia	Nehe		

Nama sandwicensis	Hinahina kahakai		Not known from Kaena Pt NAR.
Panicum fauriei var. fauriei			Not known from Kaena Pt NAR.
Portulaca lutea	Ihi		
Pseudographalium sandwicensium molokaiense	Enaena		Not known from Kaena Pt NAR.
Schiedea globosa	Naupaka kahakai		Not known from Kaena Pt NAR.
Sesuvium portulacastrucm	Akulikuli		Not known from Kaena Pt NAR.
Sporobolus virginicus	Akiaki		
Waltheria indica	Uhaloa		
Sida fallax	Ilima		
Centaurium sebaeoides	Awiwi	Е	Not known from Kaena Pt NAR (Source: B. Garnett, pers. communication, 2008)
Marsilea vilosa	Ihiihilauakea	Е	Not known from Kaena Pt NAR. Last observed at Ilio in 1970, but still present nearby Ilio.
Chamaesyce skottsbergii var. skottsbergii	Akoko	Е	Last observed 1913 (Source: Hawaii Natural Heritage Database, 2004).
Solanum nelsonii	Popolo	С	Not known from Kaena Point NAR. (Source: Butch Haase)

Federal Status E = Endangered, C = Candidate for Listing, SOC = Species of concern

Unless otherwise noted, species information from Warshauer, et. al., 2008.

Appendix 2 Wildlife Observed at Ilio Point

Scientific Name	Common Name	Notes	
Anous minutus	Noio, Hawaiian Black Noddy	Obs. nesting attempts	
Phaethon rubricauda	Koae ula, Red-tailed Tropic bird	Obs. nesting attempts	
Bulweria bulwerii	Ou, Bulwer's Petrel	Obs. nesting attempts	
Phoebastria immutabilis	Laysan Albatross	Obs. flying offshore	
Puffinus pacificus	Uau kani, Wedge tailed Shearwater		
Sula leucogaster	A, Brown Booby	Obs. flying offshore	
Sula sula	A, Red-Footed Booby	Obs. flying offshore	
Fregata minor	Iwa, Great Frigatebird	Obs. roosting	
Monachus schauinslandi	Ilioholoikauaua, Hawaiian Monk Seal	Obs. resting at point, swimming offshore, Endangered	
Chelonia mydas	Honu, Green Sea Turtle	Obs. swimming offshore, Threatened	

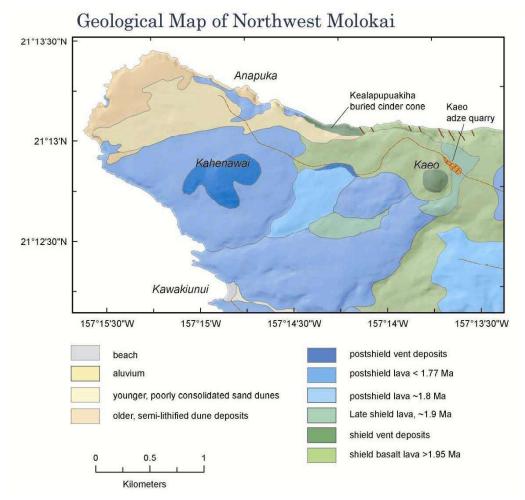
(Source: Duvall, 2009)

Figure 1.

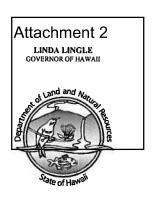
Ilio Point



Figure 2.



Geological Map by John Sinton, 2009. University of Hawaii, Unpublished.





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809 LAURA H. THIELEN
CHARPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

RUSSELL Y. TSUJI FIRST DEPUTY

KEN C. KAWAHARA DEPUTY DIRECTOR - WATE

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
PORESTINGNEERING LITTE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

February 8, 2010

Chairperson and Members Board of Land and Natural Resources State of Hawai'i Honolulu, Hawai'i

Land Board Members:

SUBJECT:

MASTER'S REPORT ON PUBLIC HEARING

In accordance with HRS §195-4 (b), a Notice of Public Hearing was published in newspapers on October 16, 2009, and as authorized by the Board of Land and Natural Resources on September 25, 2009, I have conducted a public hearing relative to the proposed set aside of approximately 261 acres, TMK (2) 5-1-002:006 for Ilio Point Natural Area Reserve. This hearing took place on November 9, 2009 at 5:30pm at the Mitchell Pauole Center, Kaunakakai, Molokai.

Attached are minutes of the hearing.

William Evanson,

W. Come

Natural Area Reserves System Maui Program Manager

PUBLIC HEARING FOR 'ILIO POINT NATURAL AREA RESERVE,

Mitchell Pauole Center, Kaunakaka'i, Moloka'i, November 9, 2009

Hearing Office (HO) William Evanson called the hearing to order promptly at 5:30 p.m., reading from a script that this is a formal hearing for a public set aside, stating that he was appointed as Hearing Officer on behalf of the Board of Land and Natural Resources, followed by his introduction of Staff Emma Yuen and Betsy Gagné.

HO Evanson referred to sign-in sheets and sign up for testimony, as the purpose of this public hearing is to gather public comment on the proposal. The Natural Area Reserves System Commission recommended approval of the proposal at its August 25, 2009 meeting, and the Board If Land and Natural Resources at its September 25, 2009 meeting granted permission to hold a public hearing.

Prior notice of public hearing was advertised in papers of wide and local circulation on October 16, 2009, and press releases and information on the DLNR Website led to prior newspaper coverage in the *Molokai Dispatch* and *The Maui News* on the hearing and proposal.

This is a formal public hearing on the proposed set aside of approximately 261 acres, TMK (2) 5-1-002:006 for Ilio Point Natural Area Reserve.

HO Evanson outlined the procedures during the hearing. Conduct: those indicating a wish to testify will be called first before opening floor to others. Testimony will be limited to the subject. This hearing is to gather information; no rebuttals or cross-examination, hear all concerns and viewpoints.

HO Evanson introduced Staff Yuen to give a power point presentation on the proposal. Staff Yuen began the powerpoint proposal by announcing that copies of the proposal and rules were available as handouts; then reviewed the proposal and explained why `Ilio Point has been proposed to be designated as a Natural Area Reserve (NAR). The proposal included information on the biological and geological features, as well as past use and current no access policy due to UXO.

Public and written testimony will be included in the submittal that goes to the Land Board which can deny or recommend that it go to the Governor followed by Executive Order as a Natural Area Reserve.

Following NAR Designation, development of a Management Plan with public input; to preserve in perpetuity is the challenge.

Staff Yuen mentioned that there was a small flyer with the address for written testimony.

HO Evanson thanked her for the presentation then announced that it was Testimony time, and explained that he would call names in the order in which they signed up; to please state name, representation, followed by presentation of testimony.

1. Ms. Joan Aidem testified as an individual, and asked two questions: 1) For whom are we saving this area? 2) Who will be permitted to enter the area? HO Evanson replied: for future generations.

Ms. Aidem: Will anyone get to go out there, or only for Native Hawaiian gathering rights?

HO Evanson: Will address that if it becomes a NAR.

Ms. Aidem then read a detailed passage from the Prodromus of the fossil avifauna of the Hawaiian Islands, published by the Smithsonian Institution in 1982, by Storrs Olson and Helen James describing the bird bones and land snails that were found at `Ilio Point by herself and others and described by Olson and James.

- **2. Mr. Michael Grinnell** said he was just present to listen, had no comments, but was in favor of it.
- **3. Mr. Eugene Kirkham** said he did not wish to testify.
- **4. Mr. William Garnett** testified as an individual and on behalf of `Ilio Point which he has been proposing for the past 16 years; he pointed out that Ms. Aidem took him there on his first visit. The area needs to be protected, it is only a little bit of what used to be; it can be taken care of without much work, which could be done by the community. Need to keep pressure on the Congressional Delegation for funding to de-dud and take care of the area.
- **5. Mr. Butch Hasse** testified as an individual and also works with Moloka'i Land Trust (MLT), which is doing some dune restoration and keawe control on MLT lands, and also went on the site visit with NARS staff and others. It is a gem of a place, important to halt the onslaught of invasive species and he supports the Reserve.
- **6. Mr. William Kaholoaa** was opposed to some of the proposals made this evening. The community of Moloka'i have some say in what they want. If this becomes a conservation area where will that put us, as trespassers? Why did the State accept it without it being cleaned up, and now we get kicked out? I am opposed because the proposal came form NARS not from the Moloka'i Community. NARS did not do enough public outreach to the Moloka'i community, since no flyers were posted around the town. That is how people in Molokai hear the news and without flyering no one knows about this. We love our native species. I see these white people here this evening and it bothers me that they can go and we are excluded; everything is for everyone, not one individual. Native species should be cared for by Native Hawaiians. Access: bombs; now we can't go and been going for years. We are simple people, don't need money, just food; hard to

accept proposals unless from Moloka'i, but now with this meeting maybe this can help benefit us.

Mr. Haase asked if high tide gathering area was not affected.

HO Evanson said it was outside the scope of this Hearing.

Mr. Kaholoaa said that the whole island, not just the shoreline, blow up ancestors, now how government throws the burden on us and kicks us out. Access is wherever we want to go not high tide mark.

7. Mr. Halona Kaopuiki testified on behalf of himself and his ancestors buried there; a chiefly line, but respect the laws. He asked about the size of the area.

HO Evanson said it was 261 acres, the northwest tip where the government signs an the Loran Station are.

Mr. Kaopuiki had heard rumors of bombing from years before and was concerned about the rare plants and would this be a Sanctuary.

HO Evanson replied Natural Area Reserve.

Mr. Kaopuiki asked if it would include the ocean.

HO Evanson said no, only `Ahihi-Kina`u NAR currently includes a marine portion.

Mr. Kaholoaa asked how far up.

HO Evanson replied high water mark.

Mr. Kaopuiki said that la'au lapa'au, certain plants, are important for cancer and other cures and they need to be protected; need to clean the area up; (they have) messed up our cultural resources. Grandfather's line took care of the bones; honor those that want to take care of the land; also want some protection in the marine area too. Other boats are coming in now from elsewhere, need to protect native fishing. We have songs and chants and oral histories important for our cultural survival. Mahalo for you coming; you come back again?

HO Evanson said yes, as a more informational and informal meeting.

Mr. Joe Kennedy said that everyone needs to work together on this to clean up the land, stay on the same track.

HO Evanson asked if there were any others wishing to testify; if not, Mr. Kennedy was the last testifier and this would conclude the formal Public Hearing at 6:17 p.m. He thanked everyone for attending and participating.

Summary of Written Comments Received: Ilio Point NAR

Clyde Namuo, Office of Hawaiian Affairs - September 4, 2009

OHA is supportive of efforts to protect a biodiverse coastal area with rare species that are of great importance to our beneficiaries. Area is heavily used for constitutionally protected practices and OHA seeks to ensure rights not infringed. How will managers balance access and use with protective efforts? Fencing is proposed and we express caution regarding access issues (one-way gating, predator proof step-overs) and other cultural concerns with fencing a heavily used area be adequately addressed. Those who use the area and Native Hawaiians in particular should be made aware of proposal and consulted. The proposal only lists agencies that have been consulted which raises concerns that our beneficiaries interests are being considered. *Note: letter received commenting on BLNR authorization for a public hearing, prior to public review process.*

Patrick Conant - November 8, 2009

Recommended adding Ilio Point to Natural Area Reserve System. Noted that Ilio Point provides habitat to many native flora and fauna, and they need protection. Noted that geological features such as bones of several species of long extinct native Hawaiian birds have been found in the dunes of Ilio Point and need to be protected from development.

Lydia Garvey – November 8, 2009

Recommended designating Ilio Point as a NAR. Stated this would protect and preserve the land for future generations. Requested that public lands, waters and wildlife be protected.

MACZAC – January 13, 2010

Recommended that future management be guided by the Ocean Resources Management Plan (ORMP), specifically the integration of management with mauka and makai resources as well as creating new governance mechanisms for community participation in management, such as the Aha Kiole model. Area is used by local community for subsistence and Kaluakoi community should be part of planning, implementation, and decisionmaking structure for the NAR.

Joshua Strickler, Esq. P.E., Department of Business, Economic Development and Tourism – November 6, 2009

Concerned about making Ilio Point a reserve because it will have to be eliminated as a landing site for the proposed interisland cable. Informed that as part of the proposed EIS for the Interisland Cable and the overall Interisland Wind project, it is in the plan to conduct extensive biological and cultural studies on Ilio Point. Ilio Point a critical landing site for getting on to Molokai and connecting to the proposed First Wind project. Because the reef is thinner at Ilio Point it may be possible to tunnel underneath the reef without impacting any corals a feature other parts of the island does not have. Concerns about attending the hearing, wants to be informed as soon as the next hearing is planned.

Linda Pratt – November 20, 2009

Strong support for the addition of Ilio Point on the island of Molokai into the Natural Area System. Noted the site is well qualified to become a NAR because of its unique geology, native plant communities, potential importance to native wildlife, and the presence of archeological and cultural features. Expresses hope that access to fishing grounds can be maintained along the

coast of the point due to the importance to the fishermen and local people of Molokai. Express the idea that if access can be maintained or improved, many other people of Moloka`i are likely to support Ilio Point as a NAR.

Marjorie Ziegler, Conservation Council for Hawaii – November 20, 2009 Expresses support for the addition of Ilio Point, Molokai to the Natural Area Reserves System. Notes that the purpose of the Natural Area Reserves System is to protect native Hawaiian ecosystems and geologic sites for future generations. Addresses that there are significant geological features, rich coastal vegetation, seabird habitat and that the point hold cultural significance. Notes that protecting this area would ensure the prevention of inappropriate development.

SUMMARY OF PUBLIC INFORMATIONAL MEETING FOR 'ILIO POINT NATURAL AREA RESERVE,

Mitchell Pauole Center, Kaunakaka`i, Moloka`i, November 18, 2009; 6:00pm – 8:00 pm.

The above-referenced Meeting was conducted by NARS Staff in the interest of satisfying concerns expressed at a November 9, 2009 Public Hearing on the same issue. Legal Notice requirements were fulfilled prior to that Hearing but, it was complained and commented at the Hearing that no flyers were posted on community bulletin boards around town which are a primary means for communicating in relatively small towns such as found in Kaunakakai, Molokai.

Prior to the Meeting, to gain more public trust and support for the proposal, NARS Staff agreed to work with the concerned and interested parties from the Hearing to 1) schedule another meeting to allow for the community to ask questions and for staff to be able to answer them (no Q & A allowed at Hearings), 2) to make contact with suggested interested or concerned parties such as lineal descendants from the area and cultural practitioners and 3) get community assistance on the actual posting of flyers around town noticing the Meeting on what they perceived to be the main bulletin boards.

As a result, a total of eleven individuals attended the Meeting, six of whom had not attended prior Public Hearing. The Meeting was conducted in an informal manner but, with a sign in sheet and notes taken. A large aerial photo of the area was posted and Maui District NARS Program Manager Bill Evanson started by providing background information on the proposal and process to date with the assistance of NARS Program Manager Randy Kennedy.

In attendance were Molokai residents and community activists contacted by staff prior to the Meeting, as suggested by other residents, including representatives of the Hawaiian Learning Center, and Hui Malama Mo'omomi.

Round table discussion involved individuals introducing themselves and expressing their interests or concerns. Issues focused on 1) their ability to continue to access the area and conduct cultural practices there, primarily the gathering of marine resources, their value and the need to conserve/protect those resources; 2) request to work closely with the Molokai community on proposed management plans and activities, including incorporating their shared knowledge of the area; 3) recognition of lineal descendants from the area and 4) an incorporation of the State of Hawaii Ocean Resources Management Plan Goals and Objectives into any future NARS management plans and activities.

Result was that NARS Staff listened to and agreed to all of the requests expressed and noted above with the caveat and fact that public access to the area currently and for some time now is and has been restricted due to the presence of unexploded ordinance and will continue to be subject to that limitation until otherwise dealt with.



STATE OF HAWAI'I OFFICE OF HAWAIIAN AFFAIRS

711 KAPI'OLANI BOULEVARD, SUITE 500 HONOLULU, HAWAI'I 96813

HRD09/4657

September 4, 2009

Emma Yuen Department of Natural Resources 1151 Punchbowl Street, Room 325 Honolulu, Hawai'i 96813

RE: Request for comments on the request regarding designation of Ilio Point to a Natural Reserve Area, Moloka'i, TMKs: 2-5-100:206 and 1-1-001:001.

Aloha e Emma Yuen,

The Office of Hawaiian Affairs (OHA) is in receipt of the above-mentioned letter dated July 20, 2009. OHA has reviewed the project and offers the following comments.

Naturally OHA is supportive of efforts that will protect a biodiverse coastal area with rare species that are of great importance to our beneficiaries. We do see, however, that this area is heavily used for constitutionally protected practices and we seek to ensure that these rights are not infringed.

For example, we ask how managers will balance access and use with their protective efforts. We do note that fencing is proposed and we express caution regarding not only access issues in terms of one-way gating and predator proof step-overs so that access is provided while still securing the area, but also urge that other cultural concerns with fencing a heavily used area can raise be adequately addressed. As such, we ask if those that use the area and Native Hawaiians in particular have been made aware of this proposal and consulted with for it. We point out that section VI. PUBLIC SUPPORT of Exhibit 2 lists only agencies, which raises concern for OHA in terms of ensuring that our beneficiaries' interests are being considered.

Emma Yuen September 4, 2009 Page 2

Thank you for the opportunity to comment. If you have further questions, please contact Grant Arnold by phone at (808) 594-0263 or e-mail him at granta@oha.org.

'O wau iho nō me ka 'oia'i'o,

legelle. Dos

Clyde W. Nāmu'o Administrator

C: OHA Moloka'i CRC



Conservation Council for Hawai'i

November 20, 2009

Laura Thielen
Department of Land and Natural Resources
P.O. Box 621
Honolulu, HI 96809

Attn: Emma Yuen

Aloha. The Conservation Council for Hawai'i supports the addition of 'Ilio Point, Moloka'i and the Kahauale'a extension to the Natural Area Reserves System for the following reasons.

'Ilio Point

- The purpose of the Natural Area Reserves System (NARS) is to protect native Hawaiian ecosystems and geologic sites for future generations.
- The nominated 261-acre 'Ilio Point Natural Area Reserve on west Moloka'i contains significant geological features, such as lithified sand dunes, sea cliffs, subfossil bird bones, and land snails. The coastal vegetation is particularly rich, with 23 native Hawaiian plant species, some of which are extremely rare and found only on Moloka'i. Much of Hawai'i's coast and the native ecosystems it supports has been destroyed by land development.
- The sand dunes and cliffs at 'Ilio Point could support abundant seabird populations if threats to the birds are controlled. The endangered 'ilioholoikauaua (Hawaiian monk seal) also has been seen resting at 'Ilio Point.
- 'Ilio Point is also culturally significant and an ancient legend of a red dog is associated with it. The area supports plants and animals that Hawaiians traditionally collect for practical, medicinal, decorative, and spiritual uses. Preservation of these species is essential to the continuation of traditional Hawaiian cultural practices.



Hawai'i's Voice for Wildlife – Ko Leo Hawai'i no na holoholona lohiu

Telephone/Fax 808.593.0255 • email: info@conservehi.org • web: www@conservehi.org
P.O. Box 2923 • Honolulu, HI 96802 • Office: 250 Ward Ave., Suite 212 • Honolulu, HI 96814
President: Maura O'Connor * Treasurer: Kim Ramos * Secretary: Douglas Lamerson
Directors: Madelyn D'Enbeau * Maka'ala Ka'aumoana * Hannah Springer
Executive Director: Marjorie Ziegler

'Ilio Point cont.

- Some of the plants at 'Ilio Point are considered sacred to certain gods or because they are associated with cultural practices. Pa'u o Hi'iaka is associated with a legend about goddesses Hi'iaka and her sister Pele. Pili grass was widely used by Hawaiians for thatch and house construction, and 'ilima papa is popular for making lei.
- Designating 'Ilio Point as a Natural Area Reserve will help prevent inappropriate development of this sensitive and special area.

Kahauale'a Extension

- The proposed 5,795-acre Kahauale'a extension includes one of the most active volcanic sites in the world, and lava flows of different ages cover the site.
- The Kahauale'a extension also includes high-quality native forest between the existing Kahauale'a NAR and Hawai'i Volcanoes National Park.
- The Kahauale'a extension includes recovery habitat for the endangered Hawai'i creeper and endangered 'akepa; a vital forest bird habitat corridor for the 'oma'o, 'apapane, 'elepaio, 'amakihi, 'i'iwi, and 'io; and critical habitat for 3 endangered Hawaiian plant species. Listed and candidate endangered plants found there include Hawaiian ferns, mints, and hardwood trees.
- The area is also likely to contain many of the known insects and other invertebrates found nearby. Of particular scientific interest and uniqueness are the aeolian (wind-blown) lava fields, which are colonized by arthropods quickly after eruptions, and may be the primary habitat for a unique Hawaiian cricket and a native wolf spider.
- This area has been considered for geothermal exploration, which would disrupt and change the face of this undeveloped area if that were to occur, and put Kahauale'a and Hawai'i Volcanoes National Park at risk to further invasion of invasive species and habitat fragmentation and loss.

Thank you for the opportunity to support this significant proposal.

Sincerely,

Marjorie Ziegler

Majnie Ziegler



MACZAC Members:

<u>Maui</u> Donna L. Brown (chair) James E. Coon (vice-chair) Henry T.S. Lau <u>Lanai</u> Robin Kaye <u>Molokai</u> Walter Ritte <u>Qahu</u> Susan A. Sakai Donna Wong <u>Hawaii Island</u> Kanoa Withington Mike Gleason <u>Kauai</u> Rhoda Makanani Libre Makaala Kaaumoana

Staff Jessica C. Stabile

Marine and Coastal Zone Advocacy Council *Ke Kahu O Na Kumu Wai*

January 13, 2010

Emma Yuen, NARS Enhancement Coordinator Bill Evanson, Maui NARS Manager Natural Area Reserve System (NARS)
Division of Forestry and Wildlife, DLNR
1151 Punchbowl Street, Room 325
Honolulu, HI 96813

Proposed Set Aside of 261 Acres (TMK 2-5-1-002:006), Molokai for the Ilio Point Natural Area Reserve

Dear Emma Yuen and Bill Evanson,

Pursuant to HRS §205A-3.5, the Marine and Coastal Zone Advocacy Council (MACZAC) is a statutorily created public advisory body to the Hawai'i Coastal Zone Management Program within the State Office of Planning.

MACZAC would like to recommend that the designation of State owned lands at Ilio Point Molokai (TMK 2-5-1-002:006) to a Natural Area Reserve include recommendations from the Hawai'i Ocean Resources Management Plan (ORMP), an integrated and place-based approach to natural and cultural resources management. These ORMP recommendations were also supported by Molokai community members at your public meetings in November 2009.

The ORMP is a statewide plan mandated by HRS §205A that utilizes collaboration among jurisdictional authorities and builds upon community partnerships. The ORMP is based on traditional Hawaiian resource management principles and uses a three perspective framework – Perspective 1: Connecting Land and Sea ("Careful and appropriate use of the land is required to maintain the diverse array of ecological, social, cultural, and



MACZAC Members:

Maui Donna L. Brown (chair) James E. Coon (vice-chair) Henry T.S. Lau <u>Lanai</u> Robin Kaye <u>Molokai</u> Walter Ritte <u>Oahu</u> Susan A. Sakai Donna Wong Hawaii Island Kanoa Withington Mike Gleason Rhoda Makanani Libre Makaala Kaaumoana

Staff Jessica C. Stabile

Marine and Coastal Zone Advocacy Council Ke Kahu O Na Kumu Wai

economic benefits we derive from the sea"); Perspective 2: Preserving Our Ocean Heritage ("A vibrant and healthy ocean environment is the foundation for the quality of life valued in Hawai'i and the well-being of its people, now and for generations to come"); and Perspective 3: Promoting Collaboration and Stewardship ("Working together and sharing knowledge, experience and resources will improve and sustain our efforts to care for the land and the sea").

MACZAC recommends including Perspective 1: Connecting Land and Sea, as a guiding principle in the NARS designation. Taking a mauka to makai approach, this perspective follows the traditional Hawaiian ahupua'a management system whereby the watershed and adjacent ocean area are managed as an integrated land-sea system. Land use affects the coastal environment, shoreline areas and marine life. Thus, an integrated and placebased approach to resource management is appropriate.

MACZAC further recommends the inclusion of Perspective 3: Promoting Collaboration and Stewardship, as a guiding principle in the NARS designation. This perspective recognizes the need for a holistic and integrated approach to resource management that utilizes collaborative governance mechanisms to provide greater opportunities for public involvement and capacity-building for community participation and stewardship. This emphasis on collaboration acknowledges that place-based resource management cannot succeed without acceptance and commitment from local community members.

The ORMP recommends the development of new governance mechanisms that provide for greater collaboration among all stakeholders. MACZAC asks that DLNR adopt a governance mechanism for the Ilio Point NAR that utilizes integrated resource management (mauka to makai), and builds capacity for community participation in resource management of that land-sea system. In adopting the holistic stewardship approach advocated by the



MACZAC Members:

<u>Maui</u> Donna L. Brown (chair) James E. Coon (vice-chair) Henry T.S. Lau <u>Lanai</u> Robin Kaye <u>Molokai</u> Walter Ritte Qahu Susan A. Sakai Donna Wong Hawaii Island Kanoa Withington Mike Gleason Kauai Rhoda Makanani Libre Makaala Kaaumoana

Staff Jessica C. Stabile

Marine and Coastal Zone Advocacy Council Ke Kahu O Na Kumu Wai

ORMP, the Ilio Point NAR would be a significant step in demonstrating a planning process based on collaborative government-community partnership and place-based resource management, and would provide a model for future partnerships throughout Hawaii.

In sum, Ilio Point cannot be managed without taking into consideration both the land and sea. This is a land mass surrounded on three sides by the sea. This area is used by the local community for subsistence both on the land, along the coastline and in the sea. The community living in this ahupua'a of Kaluako'i needs to be part of the planning, implementation and decision-making structure for this Natural Area Reserve. The Aha Kiole model would work well for this ahupua'a. All of these issues are addressed by the Hawaii's ORMP, a document endorsed by the State Legislature and supported by DLNR. Indeed, it was Laura Thielen, then Director of the State Office of Planning, that penned the opening letter introducing the ORMP (available at http://www.state.hi.us/dbedt/czm/ormp/reports/ormp_2006.pdf).

Thank you in advance for considering these suggestions from MACZAC.

Sincerely,

Donna L. Brown, MACZAC chair

Walter Ritte, Molokai representative for MACZAC

mul pm





Open community kūkā on 'Ilio Point

Mitchell Pauole Center, June 1, 5pm
With Aha Moku and Forestry & Wildlife, Dept of Land & Natural Resources



Come share your mana'o

'Ilio Point is home to very rare, native plants and is home to native wildlife. The Aha Moku has invited staff from DLNR for a discussion on the proposed protection of 'Ilio Point. DLNR is proposing that the area be designated a Natural Area Reserve, meaning it would be managed for the protection of natural and cultural resources.

Come join us to talk story at the Mitchell Pauole Center on June 1, 2023, at 5 pm. This discussion is specific to 'Ilio Point. Future talk story sessions will provide opportunities to discuss topics like Forest Reserve designations on East Moloka'i or aerial control of hoofed animals.



Pōpolo, a native plant found nowhere else in the main Hawaiian Islands

Some frequently asked questions

What would change at 'Ilio Point?

The area is currently "unencumbered land," meaning it is public land that is not managed for any particular goal. As a Natural Area Reserve, a management plan would be developed to protect natural and cultural resources.

How will human access to the area change?

Access would not change. A proposed animal fence would keep out non-native deer and feral cats but would have gates for people and vehicles.

What about burials and cultural sites?

These sites would receive better protection.

Archaeological surveys would be conducted and, as a
Natural Area Reserve, the land would be protected
from development.

How can I learn more or get involved?

This is the seventh of an ongoing series of public meetings to discuss 'Ilio Point, and a draft management plan would be developed using community input. You can learn more about how Natural Area Reserves are protected at dlnr.hawaii.gov/ecosystems.